GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2019

S SENATE BILL 846

| Short Title: | Enact Naturopathic Doctors Licensure Act. | (Public) |
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| Sponsors: | Senators Krawiec, Burgin, and Newton (Primary Sponsors). | |
| Referred to: | Rules and Operations of the Senate | |
| | | |

May 27, 2020

A BILL TO BE ENTITLED

AN ACT TO ESTABLISH LICENSURE AND EDUCATION STANDARDS FOR THE PRACTICE OF NATUROPATHIC MEDICINE.

The General Assembly of North Carolina enacts:

SECTION 1. Chapter 90 of the General Statutes is amended by adding a new Article to read:

"<u>Article 43.</u> "Naturopathic Doctors.

"§ 90-730. Short title.

This Article may be cited as the "North Carolina Naturopathic Doctors Licensure Act."

"§ 90-731. Intent; purpose.

- (a) Intent. The General Assembly finds that a significant number of residents of the State of North Carolina choose complementary and alternative health care and declares that naturopathic medicine is a distinct health care profession that affects the public health, safety, and welfare and provides for choices in health care. The General Assembly concludes that licensure is in the current interest of North Carolina citizens to aid in protecting citizens from deception, fraud, and damage to their health status. Licensure can provide a process in which citizens may more confidently rely on the level of skill, education, and competency possessed by licensed persons.
- (b) Purpose. The purpose of this Article is to provide standards for the licensure of naturopathic doctors desiring to practice naturopathic medicine in this State and to ensure the maintenance of professional competence and acceptable standards of practice.

"§ 90-732. Definitions.

The following definitions apply in this Article:

- (1) Approved program of naturopathic medicine. A program that meets all of the following conditions:
 - a. A program that provides graduate-level, full-time didactic and supervised clinical training in naturopathic medicine that is accredited, or has achieved candidacy status for accreditation, by the Council on Naturopathic Medical Education or an equivalent federally recognized accrediting body for the naturopathic medical profession recognized by the North Carolina Naturopathic Doctors Licensure Board, or if the program existed prior to the existence of the Council on Naturopathic Medical Education, the program must (i) have provided graduate-level, full-time didactic and supervised clinical training in naturopathic medicine for a duration of not less than 132 weeks and



| 1 | | required completion within a period of not less than 35 months, (ii) be |
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| 2 | | recognized as a reputable program by, and in good standing with, the |
| 3 | | North Carolina Naturopathic Doctors Licensure Board, and (iii) if the |
| 4 5 | | program is still in existence, be currently accredited, or have achieved |
| <i>5</i> | | candidacy status for accreditation by the Council on Naturopathic Medical Education or an equivalent federally recognized accrediting |
| 7 | | body for the naturopathic medical profession recognized by the North |
| 8 | | Carolina Naturopathic Doctors Licensure Board. |
| 9 | | b. A program that is offered by an institution of higher education that is |
| 10 | | accredited by a regional or national institutional accrediting body |
| 11 | | recognized by the United States Secretary of Education. |
| 12 | | c. If the program is offered in the United States, a program that awards |
| 13 | | the degree of Doctor of Naturopathy or Doctor of Naturopathic |
| 14 | | Medicine. If the program is offered in Canada, a program that awards |
| 15 | | the degree or diploma of Doctor of Naturopathy or Doctor of |
| 16 | | Naturopathic Medicine and is offered by an institution of higher |
| 17 | | education that has provincial approval for participation in |
| 18 | | government-funded student aid programs. |
| 19 | | d. A program that has been approved by the North Carolina Naturopathic |
| 20 | | Doctors Licensure Board to meet the standards established by its rules. |
| 21 | <u>(2)</u> | Board. – The North Carolina Naturopathic Doctors Licensure Board. |
| 22 | <u>(3)</u> | Council. – The Naturopathic Doctors Formulary Council. |
| 23 | <u>(4)</u> | <u>Criminal history. – A history of conviction, or of having pled guilty or no</u> |
| 24 | | contest to a State or federal crime, whether a misdemeanor or felony. |
| 25 | <u>(5)</u> | Integrative medicine. – As defined in G.S. 90-1.1. |
| 26 | <u>(6)</u> | Natural medicines. – Any herbal, nutritional, supplemental, homeopathic, or |
| 27 | (=) | other nonprescription remedies. |
| 28 | <u>(7)</u> | Naturopathic doctor. – A person licensed to practice naturopathic medicine |
| 29 | (0) | under this Article. |
| 30 | <u>(8)</u> | Naturopathic medicine. – A system of natural health care that employs |
| 31 32 | | diagnosis and treatment using diagnostic techniques and natural therapies for |
| 33 | | the promotion, maintenance, and restoration of health and the prevention of disease, including all of the following: |
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| 35 | | a. The administration or provision of any of the following for preventive and therapeutic purposes: natural medicines, natural therapies, natural |
| 36 | | topical medicines, hydrotherapy, dietary therapy, and naturopathic |
| 37 | | physical medicine. |
| 38 | | b. The use of diagnostic procedures, including physical and orificial |
| 39 | | examination, but excluding endoscopy, sigmoidoscopy, and |
| 40 | | colonoscopy. |
| 41 | | c. The ordering, performing, and interpretation of laboratory tests and |
| 42 | | diagnostic imaging. |
| 43 | <u>(9)</u> | Naturopathic physical medicine. – The manual use of massage, stretching, |
| 44 | | resistance, or naturopathic manipulation. |
| 45 | "§ 90-733. Pract | ice of naturopathic medicine; scope of practice. |

Practice of Naturopathic Medicine. – A naturopathic doctor is a licensed health care provider having the same responsibilities as other licensed or registered health care providers regarding public health laws, reportable diseases and conditions, communicable disease control and prevention, and the recording of vital statistics. In diagnosing and treating an individual, a naturopathic doctor may employ the following therapies:

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- 1 Dispense, administer, order, and advise the use of natural remedies derived (1) 2 from or substantially similar to molecular structure or function to natural 3 sources for preventive and therapeutic purposes, including food, extracts of 4 food, nutraceuticals, vitamins, minerals, amino acids, enzymes, botanicals and 5 their extracts, homeopathic remedies prepared according to the Homeopathic 6 Pharmacopoeia of the United States, and all dietary supplements and 7 nonprescription drugs as defined by the Federal Food, Drug, and Cosmetic 8 Act, 21 U.S.C. § 301, et seq. 9
 - Order and perform physical examinations and physiological function tests. <u>(2)</u>
 - Order, perform, and interpret laboratory tests, including performing waived (3) tests as defined by the United States Food and Drug Administration Clinical Laboratory Improvement Amendments of 1988 (CLIA), including obtaining specimens to access and treat disease.
 - Order diagnostic imaging, including X-ray, MRI, CT scan, ultrasound, <u>(4)</u> mammogram, and bone densitometry. Scope excludes electrocardiograms, echocardiograms, electroencephalograms, and nuclear imaging.
 - Perform hot or cold hydrotherapy, naturopathic physical medicine, (5) electromagnetic therapy, and therapeutic exercise.
 - Perform health education and health counseling, including dietary and <u>(6)</u> lifestyle counseling.
 - (7) Utilize routes of administration for substances, including oral, nasal, auricular, ocular, rectal, vaginal, and transdermal.
 - Perform care incidental to superficial lacerations and abrasions, including the (8) application of topical and local anesthetics and antimicrobials.
 - Prohibitions. A naturopathic doctor may practice only within the scope of practice authorized in subsection (a) of this section. A naturopathic doctor may not practice as any other health care professional licensed or registered under another Article of this Chapter unless otherwise licensed or registered by this State to do so. A naturopathic doctor may not perform any of the following functions unless otherwise licensed by this State to do so:
 - Prescribe, dispense, or administer any prescription drug or controlled (1) substance, except as authorized by this Article.
 - Use general or spinal anesthetics. (2)
 - (3) Perform surgical procedures.
 - (4) Administer ionizing radioactive substances for therapeutic purposes.
 - Child delivery. (5)
 - Diagnose and treat cancer. Prohibition does not apply to adjunctive or (6) complementary care of patients who have previously been or are currently diagnosed with cancer.

"§ 90-734. Licensure required; exemptions.

- Licensure Required. No person shall practice, attempt to practice, or claim to practice naturopathic medicine unless the person has been licensed under the provisions of this Article.
- Use of Titles. Only a person licensed under this Article may use the titles "Naturopathic Doctor," "Doctor of Naturopathic Medicine," "Doctor of Naturopathy," "Naturopathic Medicine," "Naturopath," "Licensed Naturopathic Doctor," or the abbreviations "N.D.," "ND," or any other titles, words, letters, abbreviations, or insignia indicating or implying that the individual is a licensed naturopathic doctor unless the individual has been licensed as a naturopathic doctor under this Article.
- (c) Exemptions. – Nothing in this Article shall be construed to prohibit or affect any of the following:

- 1 (1) The practice of a profession by an individual who is licensed or registered
 2 under other laws of this State and is performing services within the authorized
 3 scope of practice.
 4 (2) The practice of naturopathic medicine by a person employed by the federal
 - (2) The practice of naturopathic medicine by a person employed by the federal government while the person is engaged in the performance of duties prescribed by laws and regulations of the United States.
 - (3) A person rendering aid in an emergency situation when no fee or other compensation for the service is received.
 - (4) The practice of naturopathic medicine by a naturopathic doctor duly licensed or registered in another state, territory, or the District of Columbia when called into this State to consult with a licensed or registered health care provider for a period not to exceed six months.
 - (5) The practice of naturopathic medicine by students completing a clinical requirement for graduation from an approved program of naturopathic medicine, so long as the practice is performed under the supervision of a physician licensed under Article 1 of this Chapter or a naturopathic doctor licensed under this Article and the clinical requirement does not exceed one year.
 - (6) A person who does not hold himself or herself out to be a naturopathic doctor as described in subsection (b) of this section when furnishing information to customers or selling, administering, or utilizing nutritional supplements, herbs, food, homeopathic preparations, and such physical forces as heat, cold, water, touch, and light at the person's retail, health spa, or health consulting establishment.
 - (d) Unlawful Act. A person who violates this section is guilty of a Class 1 misdemeanor. The Board may investigate violations of this section and any rules adopted to implement this section and notify persons of (i) possible violations, (ii) possible civil actions that may be taken against the person, or (iii) possible criminal penalties that may be imposed by a court as a result of any violations. The Board may make an application to superior court for an order enjoining a violation of this section. Upon a showing by the Board that a person has violated or is about to violate this section, the court may grant an injunction, restraining order, or take other appropriate action.

"§ 90-735. North Carolina Naturopathic Doctors Licensure Board.

- (a) <u>Composition and Terms. The North Carolina Naturopathic Doctors Licensure Board is created. The Board consists of seven members serving for staggered terms. The initial Board members shall be appointed on or before January 1, 2021, as follows:</u>
 - (1) The General Assembly, upon the recommendation of the President Pro
 Tempore of the Senate, shall appoint two naturopathic doctors who are
 licensed under this Article. One member shall serve a term of one year, and
 one member shall serve a term of three years.
 - (2) The General Assembly, upon the recommendation of the Speaker of the House of Representatives, shall appoint two naturopathic doctors who are licensed under this Article. One member shall serve a term of one year, and one member shall serve a term of three years.
 - (3) The Governor shall appoint two physicians licensed under Article 1 of Chapter 90 of the General Statutes, at least one of whom is involved in the practice of integrative medicine or teaches integrative medicine at a medical school. Both of these members shall serve a term of three years.
 - (4) The Governor shall appoint, for a two-year term, a public member who is not a licensed or registered health care professional and is not employed in a health care profession.

Upon the expiration of the terms of the initial Board members, each subsequent member shall be appointed for a term of three years. The term of a member shall begin on January 1 of each year. A member shall serve until the member's successor is appointed. No member shall serve on the Board for more than two consecutive terms.

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 - (b) Qualifications. Members of the Board shall be citizens of the United States and residents of the State of North Carolina. The initial naturopathic doctor appointees must have been North Carolina residents for at least two years prior to appointment, must be licensed as a naturopathic doctor in a state, district, territory, or province that licenses this profession, and must be eligible for licensure under G.S. 90-738. Upon appointment, each naturopathic doctor appointee must immediately seek to become licensed under this act and shall remain in good standing with the Board during the appointee's term. Public members of the Board shall not be:
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- (1) An agent or employee trained or experienced in the practice of naturopathic medicine.
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- (2) An agent or employee of a person engaged in the practice of naturopathic medicine.
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- (3) A health care professional licensed under this Chapter or a person enrolled in a program to become a licensed health care professional.
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- (4) An agent or employee of a health care institution, a health care insurer, or a health care professional school.
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- (5) A member of an allied health profession or a person enrolled in a program to become a member of an allied health profession.
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- (6) A spouse of an individual licensed pursuant to this act.
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- (7) Any person with significant financial interest in a health service or profession.
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- (c) <u>Vacancies. A vacancy shall be filled in the same manner as the original appointment.</u>

 An appointee to fill a vacancy shall serve the remainder of the unexpired term and until the appointee's successor has been duly appointed.
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- (d) Removal. The Board may remove any of its members for neglect of duty, incompetence, or unprofessional conduct. A member subject to disciplinary proceedings as a licensed or registered health care professional shall be disqualified from participating in the official business of the Board until the charges have been resolved.
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(e) General Administration. – A Board member may not receive compensation but may receive reimbursement as provided in G.S. 93B-5. The officers of the Board include a chair, a secretary, and any other officer deemed necessary by the Board to carry out the purposes of this Article. All officers shall be elected annually by the Board at its first meeting held after appointments to the Board are made. The Board shall hold a meeting within 45 days after the appointment of new Board members. All officers shall serve one-year terms and shall serve until their successors are elected and qualified. No person shall chair the Board for more than five consecutive years. The Board may adopt rules governing the calling, holding, and conducting of regular and special meetings. A majority of Board members constitutes a quorum.

"§ 90-736. Powers of the Board.

The Board shall have the following powers and duties:

- (1) Administer and enforce the provisions of this Article.
- (2) <u>Issue interpretations of this Article.</u>
- 44 (3) Adopt, amend, or repeal rules in the manner prescribed under Chapter 150B
 45 of the General Statutes, as may be necessary to carry out the provisions of this
 46 Article.
 47 (4) Establish, examine, and determine the qualifications and fitness of applicants
 - (4) Establish, examine, and determine the qualifications and fitness of applicants for licensure and renewal of licensure, and reciprocal licensure.
 - (5) <u>Issue, renew, deny, suspend, or revoke licenses, order probation, issue reprimands, and conduct any disciplinary actions authorized by this Article.</u>

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- continue to serve after the expiration of the term until a successor is appointed by the Board.
 - Powers and Duties. The Council shall have the following powers and duties:
 - Develop and recommend to the Board a formulary for use by licensed <u>(1)</u> naturopathic doctors.
 - Review, annually and at the discretion of the Board, the formulary adopted by **(2)** the Board under G.S. 90-736 to determine whether any changes are necessary for compliance with current prescribing standards or the practice of naturopathic standards.

(b) Renewal. – A license expires one year after the date it is issued unless it is renewed. After the first year, a license is to be renewed annually on or before the date of birth on the license. To renew a licensure, a licensee shall meet all of the following conditions:

(1) Submit an application for licensure renewal.

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- (2) Pay the required fees.

(3) Complete at least 20 hours of continuing education approved by the Board within the one-year period immediately prior to the renewal date.

Failure to renew a licensure within three months of the date the licensure expires shall result in automatic forfeiture of the right to practice naturopathic medicine in this State until the licensure is reinstated.

(c) Reinstatement. – A licensed naturopathic doctor who has allowed the licensure to lapse by failure to renew within the time allowed under subsection (b) of this section may apply for reinstatement. The Board may reinstate the applicant's licensure if the applicant pays the required fees, furnishes a statement of the reason for failure to apply for renewal before the deadline, and complies with any other requirements established in rules adopted by the Board. If the license has lapsed for five years or longer, the Board may require the applicant to satisfactorily complete one or more skills assessment or remediation courses approved by the Board or to provide proof of active licensure, or registration within the past five years in another state, district, territory, or Canadian province.

"§ 90-739. Reciprocity.

The Board may grant, upon application and payment of fees, a license to a person who resides in this State and has been licensed or registered to practice as a naturopathic doctor in another state, district, territory, or Canadian province if both of the following conditions are met:

- (1) The standards for licensure or registration in the state, district, territory, or province in which the naturopathic doctor is licensed or registered are substantially equivalent to those provided in this Article.
- (2) The applicant provides proof of licensure or registration in good standing in all states, districts, territories, and provinces in which the applicant has been licensed or registered.

"§ 90-740. Expenses and fees.

- (a) The Board shall establish fees not exceeding the following amounts:
 - (1)
 Application and examination
 \$200.00

 (2)
 License
 \$300.00

 - (5) Reinstatement \$1,000.00
 - (6) Reasonable charges for duplication services and material.
 - (7) Criminal history record check fee equal to the amount imposed by the Department of Justice to conduct the criminal history record check requested by the Board.

"§ 90-741. Disciplinary authority.

- (a) <u>Authority. The Board may impose probationary conditions upon a licensed naturopathic doctor, or it may deny, suspend, revoke, or refuse to issue or renew a license, if the licensed naturopathic doctor or applicant does any of the following:</u>
 - (1) Engages in any act or practice in violation of any of the provisions of this Article or of any of the rules adopted by the Board or aids, abets, or assists any other person in the violation of the provisions of this Article or rules adopted by the Board.
 - (2) Gives false information to or withholds information from the Board in procuring or attempting to procure licensure.
 - (3) Has been convicted of or pled guilty or no contest to a crime that indicates that the person is unfit or incompetent to practice as a naturopathic doctor or that indicates the person has deceived or defrauded the public. A felony conviction shall result in the automatic revocation of licensure by the Board unless the Board determines otherwise pursuant to rules adopted by the Board.

- (4) Has been declared mentally incompetent by a court of competent jurisdiction.
- (5) Habitually uses or is addicted to drugs or intoxicating liquors to the extent that it affects the licensed naturopathic doctor's professional competency. If a licensed naturopathic doctor violates this subdivision, the Board may require the licensed naturopathic doctor to undergo a mental or physical examination by physicians designated by the Board before or after the licensed naturopathic doctor has been charged. The results of the examination shall be admissible as evidence in a hearing before the Board.
- (6) <u>Has demonstrated gross negligence, incompetency, or misconduct in the performance of naturopathic medical treatment.</u>
- (7) Has had a health care provider license or registration denied, restricted, revoked, or suspended by another state, district, territory, or province.
- (8) Fails to consent to a criminal history record check.
- (9) Fails to respond, within a reasonable time, to inquiries from the Board concerning any matter affecting the individual's license to practice naturopathic medicine.
- (10) Fails to complete continuing education requirements within the time prescribed.
- (b) Hearing. Denial, refusal to renew, suspension, or revocation of a license or imposition of probationary conditions upon a licensed naturopathic doctor may be ordered by the Board after a hearing held in accordance with Article 3A of Chapter 150B of the General Statutes and rules adopted pursuant to this Article. An application may be made to the Board for reinstatement of a revoked license if the revocation has been in effect for not less than two years.
- (c) Records. The Board shall keep a record of its proceedings. The Board shall, in a closed session, receive evidence regarding the treatment or examination of a patient who has not expressly or impliedly consented to the public disclosure of the treatment when necessary for the protection of the rights of the patient or of the accused naturopathic doctor and the full presentation of relevant evidence. All records, papers, investigative files, investigative reports, and other documents containing information gathered or received by the Board as a result of investigations, inquiries, or interviews conducted in connection with an application for licensure, a complaint, or a disciplinary matter are not considered public documents within the meaning of Chapter 132 of the General Statutes.
- (d) Confidential Information. The Board may release confidential or nonpublic information about a licensed naturopathic doctor to any health care licensure or registration board in this State or another state relating to the issuance, denial, suspension, revocation, or voluntary surrender of the license or registration, including the reasons for the action or any investigative report prepared by the Board. The Board shall notify the naturopathic doctor within 60 days after the information is released. The Board shall furnish to the naturopathic doctor a summary of the information being released. However, if the naturopathic doctor requests, in writing, within 30 days after the date of notice, a copy of the information being released, the Board shall give to the naturopathic doctor a copy of all the information being released. Notice or copies shall not be provided by the Board if the information relates to an ongoing criminal investigation by a law enforcement agency or any Department of Health and Human Services personnel with enforcement or investigative responsibilities.

"§ 90-742. Criminal history record check of applicants and licensed naturopathic doctors.

(a) Criminal History Record Check. – The Board shall require a criminal history record check for a person who is either licensed as a naturopathic doctor under this Article or applying for license as a naturopathic doctor under this Article. The Board is responsible for providing to the North Carolina Department of Justice the fingerprints of the person to be checked, a form signed by the person consenting to the criminal record check and the use of fingerprints and other identifying information required by the State or national repositories, and any additional

- information required by the Department of Justice. The Board shall keep all information obtained pursuant to this section confidential.
 - (b) Conviction. If a criminal history record check reveals one or more convictions, the conviction does not automatically bar licensure. The Board shall consider all of the following factors regarding the conviction:
 - (1) The level of seriousness of the crime.
 - (2) The date of the crime.
 - (3) The age of the person at the time of the conviction.
 - (4) The circumstances surrounding the commission of the crime, if known.
 - (5) The nexus between the criminal conduct of the person and the job duties of the position to be filled.
 - (6) The person's prison, jail, probation, parole, rehabilitation, and employment records since the date the crime was committed.
 - (7) The subsequent commission of a crime by the person.
 - (c) Denial of Licensure. If the Board denies, revokes, or suspends a license based on information obtained in a criminal history record check, the Board shall disclose to the person the information contained in the criminal history record check that is relevant to the Board's actions. The Board may not provide a copy of the criminal history record check to the person. A person has the right to appear before the Board to appeal the Board decision. An appearance before the Board shall constitute an exhaustion of administrative remedies in accordance with Chapter 150B of the General Statutes.

"§ 90-743. Reports; immunity from suit.

- (a) Report. A person who has reasonable cause to suspect misconduct or incapacity of a licensed naturopathic doctor, or who has reasonable cause to suspect that a person is in violation of this Article, may report the relevant facts to the Board. Upon receipt of a charge, or upon its own initiative, the Board may give notice of an administrative hearing or may, after diligent investigation, dismiss unfounded charges. A person who, in good faith, makes a report pursuant to this section is immune from any criminal prosecution or civil liability resulting from making the report.
- (b) <u>Limited Immunity. The Board, its officers, employees, and staff, either personally or in their official capacity, are immune from any civil liability for exercising, in good faith, the powers and duties given to the Board under this Article for denying licensure or reinstatement of a license to an applicant or revoking a licensee's license based on information provided in the applicant or licensee's criminal history record check.</u>

"§ 90-744. Third-party reimbursement.

Nothing in this Article shall be construed to require direct third-party reimbursement to persons licensed under this Article."

SECTION 2. G.S. 90-18(c) is amended by adding a new subdivision to read:

- "(c) The following shall not constitute practicing medicine or surgery as defined in this Article:
 - (21) The practice of naturopathic medicine by a naturopathic doctor licensed under the provisions of Article 43 of this Chapter."

SECTION 3. G.S. 143B-972 reads as rewritten:

"§ 143B-972. Criminal history record checks for naturopathic doctors.

(a) The Department of Justice shall provide to the North Carolina Naturopathic Doctors Licensure Board from the State and National Repositories of Criminal Histories the criminal history of an applicant for licensure by the Board or a licensed naturopathic doctor of the Board. The North Carolina Naturopathic Doctors Licensure Board shall provide to the Department of Justice, along with the request, the fingerprints of the applicant or licensed naturopathic doctor, a form signed by the applicant or licensed naturopathic doctor consenting to the criminal history

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- record check and use of fingerprints and other identifying information required by the State and national repositories, and any additional information required by the Department of Justice. The fingerprints of the applicant or licensed naturopathic doctor shall be forwarded to the State Bureau of Investigation for a search of the State's criminal history record file, and the State Bureau of Investigation shall forward a set of fingerprints to the Federal Bureau of Investigation for a national criminal history record check. The North Carolina Naturopathic Doctors Licensure Board shall keep all information obtained pursuant to this section confidential.

 (b) The Department of Justice may charge a fee to offset the cost incurred by it to conduct
 - (b) The Department of Justice may charge a fee to offset the cost incurred by it to conduct a criminal history record check under this section. The fee shall not exceed the actual cost of locating, editing, researching, and retrieving the information."
 - **SECTION 4.** The North Carolina Naturopathic Doctors Licensure Board may adopt rules to implement the provisions of this act.
 - **SECTION 5.** This act becomes effective January 1, 2021, and applies to licenses granted on or after that date.