GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2017

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HOUSE BILL 57

Committee Substitute Favorable 2/15/17 Committee Substitute #2 Favorable 2/23/17

Short Title: E	Enact Physical Therapy Licensure Compact.	(Public)
Sponsors:		
Referred to:		
	February 8, 2017	
FACILITAT The General Ass SEC through G.S. 90 G.S. 90-270.90	A BILL TO BE ENTITLED TABLISHING A PHYSICAL THERAPY LICENSURE CONTENTE THE INTERSTATE PRACTICE OF PHYSICAL THERAPY. Sembly of North Carolina enacts: TION 1. Article 18B of Chapter 90 of the General Statutes, 0-270.44, is recodified as Article 18E of Chapter 90 of the General Graph G.S. 90-270.110. TION 2. Chapter 90 of the General Statutes is amended by adding	G.S. 90-270.24 general Statutes,
to read:	WA 1 . 10T	
	"Article 18F.	
"§ 90-270.120.	"Physical Therapy Licensure Compact.	
	e of this Compact is to facilitate the interstate practice of physical t	therany with the
	ing public access to physical therapy services. The practice of p	
	tate where the patient/client is located at the time of the patient/c	
•	preserves the regulatory authority of states to protect public he	
	rent system of state licensure. This Compact is designed to achiev	
objectives:		
<u>(1)</u>	Increase public access to physical therapy services by providing	g for the mutual
	recognition of other member state licenses.	
<u>(2)</u>	Enhance the states' ability to protect the public's health and safet	
<u>(3)</u>	Encourage the cooperation of member states in regulating mu	ltistate physical
	therapy practice.	
<u>(4)</u>	Support spouses of relocating military members.	
<u>(5)</u>	Enhance the exchange of licensure, investigative, and discipling	ary information
	between member states.	
<u>(6)</u>	Allow a remote state to hold a provider of services with a comp	<u>pact privilege in</u>
	that state accountable to that state's practice standards.	
" <u>§ 90-270.121.</u>		
	his Compact, and except as otherwise provided, the following defin	
<u>(1)</u>	Active duty military. – Full-time duty status in the active unifo	
	the United States, including members of the National Guard	and Reserve on



active duty orders pursuant to 10 U.S.C. Section 1209 and 1211.

- (16) Physical therapist assistant. An individual who is licensed/certified by a state and who assists the physical therapist in selected components of physical therapy.
- (17) Physical therapy, physical therapy practice, or the practice of physical therapy.
 The care and services provided by or under the direction and supervision of a licensed physical therapist.
- (18) Physical Therapy Compact Commission or Commission. The national administrative body whose membership consists of all states that have enacted the Compact.
- (19) Physical Therapy Licensing Board or Licensing Board. The agency that is responsible for the licensing and regulation of physical therapists and physical therapist assistants.
- (20) Remote state. A member state other than the home state, where a licensee is exercising or seeking to exercise the compact privilege.

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- **General Assembly Of North Carolina** 1 Rule. – A regulation, principle, or directive promulgated by the Commission (21)2 that has the force of law. 3 State. – Any state, commonwealth, district, or territory of the United States of (22)4 America that regulates the practice of physical therapy. 5 "§ 90-270.122. State participation in the compact. 6 To participate in the Compact, a state must do all of the following: (a) 7 Participate fully in the Commission's data system, including using the (1) 8 Commission's unique identifier as defined in rules. 9 Have a mechanism in place for receiving and investigating complaints about (2) 10 licensees. 11 **(3)** Notify the Commission, in compliance with the terms of the Compact and rules, of any adverse action or the availability of investigative information regarding a 12 13 licensee. 14 Fully implement a criminal background check requirement, within a time frame <u>(4)</u> established by rule, by receiving the results of the Federal Bureau of 15 16 Investigation record search on criminal background checks and use the results 17 in making licensure decisions in accordance with subsection (b) of this section. Comply with the rules of the Commission. 18 <u>(5)</u> 19 Utilize a recognized national examination as a requirement for licensure (6) pursuant to the rules of the Commission. 20 21 Have continuing competence requirements as a condition for license renewal. (7) 22 Upon adoption of this statute, the member state shall have the authority to obtain 23 biometric-based information from each physical therapy licensure applicant and submit this 24 information to the Federal Bureau of Investigation for a criminal background check in accordance 25 with 28 U.S.C. § 534 and 42 U.S.C. § 14616. 26 A member state shall grant the compact privilege to a licensee holding a valid 27 unencumbered license in another member state in accordance with the terms of the Compact and 28 rules. 29 Member states may charge a fee for granting a compact privilege. 30 "§ 90-270.123. Compact privilege. 31 In order to exercise the compact privilege under the terms and provisions of the (a) Compact, the licensee shall meet all of the following qualifications: 32 33 Hold a license in the home state. <u>(1)</u> 34 **(2)** Have no encumbrance on any state license. 35 Be eligible for a compact privilege in any member state in accordance with (3) 36 subsections (d), (g) and (h) of this section. 37 <u>(4)</u> Have not had any adverse action against any license or compact privilege within the previous two years. 38 39 Notify the Commission that the licensee is seeking the compact privilege within <u>(5)</u> 40 a remote state(s). 41 Pay any applicable fees, including any state fee, for the compact privilege. (6) 42 Meet any jurisprudence requirements established by the remote state(s) in (7) 43 which the licensee is seeking a compact privilege. 44 Report to the Commission adverse action taken by any non-member state (8) 45 within 30 days from the date the adverse action is taken. The compact privilege is valid until the expiration date of the home license. The 46
 - licensee must comply with the requirements of subsection (a) of this section to maintain the compact privilege in the remote state.
 - A licensee providing physical therapy in a remote state under the compact privilege shall function within the laws and regulations of the remote state.

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- (d) A licensee providing physical therapy in a remote state is subject to that state's regulatory authority. A remote state may, in accordance with due process and that state's laws, remove a licensee's compact privilege in the remote state for a specific period of time, impose fines, and/or take any other necessary actions to protect the health and safety of its citizens. The licensee is not eligible for a compact privilege in any state until the specific time for removal has
- passed and all fines are paid.

 (e) If a home state license is encumbered, the licensee shall lose the compact privilege in any remote state until both of the following occur:
 - (1) The home state license is no longer encumbered.
 - (2) Two years have elapsed from the date of the adverse action.
- (f) Once an encumbered license in the home state is restored to good standing, the licensee must meet the requirements of subsection (a) of this section to obtain a compact privilege in any remote state.
- (g) If a licensee's compact privilege in any remote state is removed, the individual shall lose the compact privilege in any remote state until all of the following occur:
 - (1) The specific period of time for which the compact privilege was removed has ended.
 - (2) All fines have been paid.
 - (3) Two years have elapsed from the date of the adverse action.
- (h) Once the requirements of subsection (g) of this section have been met, the license must meet the requirements in subsection (a) of this section to obtain a compact privilege in a remote state.

"§ 90-270.124. Active duty military personnel or their spouses.

A licensee who is active duty military or is the spouse of an individual who is active duty military may designate one of the following as the home state:

- (1) Home of record.
- (2) State listed on Permanent Change of Station (PCS) order.
- (3) State of current residence or duty station if it is different than the PCS state or home of record.

"§ 90-270.125. Adverse actions.

- (a) A home state shall have exclusive power to impose adverse action against a license issued by the home state.
- (b) A home state may take adverse action based on the investigative information of a remote state, so long as the home state follows its own procedures for imposing adverse action.
- (c) Nothing in this Compact shall override a member state's decision that participation in an alternative program may be used in lieu of adverse action and that such participation shall remain nonpublic if required by the member state's laws. Member states must require licensees who enter any alternative programs in lieu of discipline to agree not to practice in any other member state during the term of the alternative program without prior authorization from such other member state.
- (d) Any member state may investigate actual or alleged violations of the statutes and rules authorizing the practice of physical therapy in any other member state in which a physical therapist or physical therapist assistant holds a license or compact privilege.
 - (e) A remote state shall have the authority to do all of the following:
 - (1) Take adverse actions as set forth in subsection (d) of G.S. 90-270.123 against a licensee's compact privilege in the state.
 - Issue subpoenas for both hearings and investigations that require the attendance and testimony of witnesses, and the production of evidence. Subpoenas issued by a physical therapy licensing board in a party state for the attendance and testimony of witnesses, and/or the production of evidence from another party state, shall be enforced in the latter state by any court of competent jurisdiction,

Page 4

	General	Tibbelli	bly Of North Caronna Session 2017
1			according to the practice and procedure of that court applicable to subpoenas
2			issued in proceedings pending before it. The issuing authority shall pay any
3			witness fees, travel expenses, mileage, and other fees required by the service
4			statutes of the state where the witnesses and/or evidence are located.
5		<u>(3)</u>	If otherwise permitted by state law, recover from the licensee the costs of
6			investigations and disposition of cases resulting from any adverse action taken
7			against that licensee.
8	<u>(f)</u>	Joint	Investigations. –
9		(1)	In addition to the authority granted to a member state by its respective physical
10			therapy practice act or other applicable state law, a member state may
11			participate with other member states in joint investigations of licensees.
12		<u>(2)</u>	Member states shall share any investigative, litigation, or compliance materials
13			in furtherance of any joint or individual investigation initiated under the
14			Compact.
15	" <u>§ 90-27</u> 0	0.126.	Establishment of the Physical Therapy Compact Commission.
16	<u>(a)</u>	The	Compact member states hereby create and establish a joint public agency known
17	as the Ph	ysical 7	Therapy Compact Commission:
18		<u>(1)</u>	The Commission is an instrumentality of the Compact states.
19		<u>(2)</u>	Venue is proper and judicial proceedings by or against the Commission shall be
20			brought solely and exclusively in a court of competent jurisdiction where the
21			principal office of the Commission is located. The Commission may waive
22			venue and jurisdictional defenses to the extent it adopts or consents to
23			participate in alternative dispute resolution proceedings.
24		<u>(3)</u>	Nothing in this Compact shall be construed to be a waiver of sovereign
25			<u>immunity.</u>
26	<u>(b)</u>	Mem	bership, Voting, and Meetings. –
27		<u>(1)</u>	Each member state shall have and be limited to one delegate selected by that
28			member state's licensing board.
29		<u>(2)</u>	The delegate shall be a current member of the licensing board, who is a
30			physical therapist, physical therapist assistant, public member, or the board
31			administrator.
32		<u>(3)</u>	Any delegate may be removed or suspended from office as provided by the law
33			of the state from which the delegate is appointed.
34		<u>(4)</u>	The member state board shall fill any vacancy occurring in the Commission.
35		<u>(5)</u>	Each delegate shall be entitled to one vote with regard to the promulgation of
36			rules and creation of bylaws and shall otherwise have an opportunity to
37			participate in the business and affairs of the Commission.
38		<u>(6)</u>	A delegate shall vote in person or by such other means as provided in the
39			bylaws. The bylaws may provide for delegates' participation in meetings by
40			telephone or other means of communication.
41		<u>(7)</u>	The Commission shall meet at least once during each calendar year. Additional
42			meetings shall be held as set forth in the bylaws.
43	<u>(c)</u>		Commission shall have all of the following powers and duties:
44		<u>(1)</u>	Establish the fiscal year of the Commission.
45		<u>(2)</u>	Establish bylaws.
46		<u>(3)</u>	Maintain its financial records in accordance with the bylaws.
47		<u>(4)</u>	Meet and take such actions as are consistent with the provisions of this
48		(5)	Compact and the bylaws.
49		<u>(5)</u>	Promulgate uniform rules to facilitate and coordinate implementation and
50			administration of this Compact. The rules shall have the force and effect of law
51			and shall be binding in all member states.

licensees for the compact privilege.

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All documents considered in connection with an action shall be identified in such minutes. All minutes and documents of a closed meeting shall remain under seal, subject to release by a majority vote of the Commission or order of

a court of competent jurisdiction. (f) Financing of the Commission. –

49 50 (1) The Commission shall pay, or provide for the payment of, the reasonable expenses of its establishment, organization, and ongoing activities.

1 The Commission may accept any and all appropriate revenue sources, **(2)** 2 donations, and grants of money, equipment, supplies, materials, and services. 3 The Commission may levy on and collect an annual assessment from each (3) 4 member state or impose fees on other parties to cover the cost of the operations 5 and activities of the Commission and its staff, which must be in a total amount 6 sufficient to cover its annual budget as approved each year for which revenue is 7 not provided by other sources. The aggregate annual assessment amount shall 8 be allocated based upon a formula to be determined by the Commission, which 9 shall promulgate a rule binding upon all member states. 10 The Commission shall not incur obligations of any kind prior to securing the <u>(4)</u> 11 funds adequate to meet the same; nor shall the Commission pledge the credit of any of the member states, except by and with the authority of the member state. 12 13 The Commission shall keep accurate accounts of all receipts and disbursements. **(5)** 14 The receipts and disbursements of the Commission shall be subject to the audit 15 and accounting procedures established under its bylaws. However, all receipts 16 and disbursements of funds handled by the Commission shall be audited yearly 17 by a certified or licensed public accountant, and the report of the audit shall be 18 included in and become part of the annual report of the Commission. 19 Oualified Immunity, Defense, and Indemnification. – (g) 20 (1) The members, officers, executive director, employees and representatives of the 21 Commission shall be immune from suit and liability, either personally or in their official capacity, for any claim for damage to or loss of property or 22 23 personal injury or other civil liability caused by or arising out of any actual or 24 alleged act, error or omission that occurred, or that the person against whom the 25 claim is made had a reasonable basis for believing occurred within the scope of 26 Commission employment, duties or responsibilities; provided that nothing in 27 this paragraph shall be construed to protect any such person from suit and/or 28 liability for any damage, loss, injury, or liability caused by the intentional or 29 willful or wanton misconduct of that person. 30 (2) The Commission shall defend any member, officer, executive director, 31 employee or representative of the Commission in any civil action seeking to 32 impose liability arising out of any actual or alleged act, error, or omission that 33 occurred within the scope of Commission employment, duties, or 34 responsibilities, or that the person against whom the claim is made had a 35 reasonable basis for believing occurred within the scope of Commission 36 employment, duties, or responsibilities; provided that nothing herein shall be 37 construed to prohibit that person from retaining his or her own counsel; and 38 provided further, that the actual or alleged act, error, or omission did not result 39 from that person's intentional or willful or wanton misconduct. 40 The Commission shall indemnify and hold harmless any member, officer, (3) 41 executive director, employee, or representative of the Commission for the 42 amount of any settlement or judgment obtained against that person arising out 43 of any actual or alleged act, error or omission that occurred within the scope of 44 Commission employment, duties, or responsibilities, or that such person had a 45 reasonable basis for believing occurred within the scope of Commission employment, duties, or responsibilities, provided that the actual or alleged act, 46 47 error, or omission did not result from the intentional or willful or wanton 48 misconduct of that person.

"§ 90-270.127. Data system.

- (a) The Commission shall provide for the development, maintenance, and utilization of a coordinated database and reporting system containing licensure, adverse action, and investigative information on all licensed individuals in member states.
- (b) Notwithstanding any other provision of state law to the contrary, a member state shall submit a uniform data set to the data system on all individuals to whom this Compact is applicable as required by the rules of the Commission, including all of the following:
 - (1) <u>Identifying information.</u>
 - (2) <u>Licensure data.</u>
 - (3) Adverse actions against a license or compact privilege.
 - (4) Non-confidential information related to alternative program participation.
 - (5) Any denial of application for licensure, and the reason(s) for such denial.
 - (6) Other information that may facilitate the administration of this Compact, as determined by the rules of the Commission.
- (c) <u>Investigative information pertaining to a licensee in any member state will only be available to other party states.</u>
- (d) The Commission shall promptly notify all member states of any adverse action taken against a licensee or an individual applying for a license. Adverse action information pertaining to a licensee in any member state will be available to any other member state.
- (e) Member states contributing information to the data system may designate information that may not be shared with the public without the express permission of the contributing state.
- (f) Any information submitted to the data system that is subsequently required to be expunged by the laws of the member state contributing the information shall be removed from the data system.

"§ 90-270.128. Rule Making.

- (a) The Commission shall exercise its rule-making powers pursuant to the criteria set forth in this section and the rules adopted thereunder. Rules and amendments shall become binding as of the date specified in each rule or amendment.
- (b) If a majority of the legislatures of the member states rejects a rule, by enactment of a statute or resolution in the same manner used to adopt the Compact within four years of the date of adoption of the rule, then such rule shall have no further force and effect in any member state.
- (c) Rules or amendments to the rules shall be adopted at a regular or special meeting of the Commission.
- (d) Prior to promulgation and adoption of a final rule or rules by the Commission, and at least 30 days in advance of the meeting at which the rule will be considered and voted upon, the Commission shall file a Notice of Proposed Rule Making on both of the following:
 - (1) On the Web site of the Commission or other publicly accessible platform.
 - On the Web site of each member state physical therapy licensing board or other publicly accessible platform or the publication in which each state would otherwise publish proposed rules.
 - (e) The Notice of Proposed Rule Making shall include all of the following:
 - (1) The proposed time, date, and location of the meeting in which the rule will be considered and voted upon.
 - (2) The text of the proposed rule or amendment and the reason for the proposed rule.
 - (3) A request for comments on the proposed rule from any interested person.
 - (4) The manner in which interested persons may submit notice to the Commission of their intention to attend the public hearing and any written comments.
- (f) Prior to adoption of a proposed rule, the Commission shall allow persons to submit written data, facts, opinions, and arguments, which shall be made available to the public.
- (g) The Commission shall grant an opportunity for a public hearing before it adopts a rule or amendment if a hearing is requested by any of the following:

House Bill 57-Third Edition

1 (1) At least 25 persons.
2 (2) A state or federal go

- (2) A state or federal governmental subdivision or agency.
- (3) An association having at least 25 members.
- (h) If a hearing is held on the proposed rule or amendment, the Commission shall publish the place, time, and date of the scheduled public hearing. If the hearing is held via electronic means, the Commission shall publish the mechanism for access to the electronic hearing.
 - (1) All persons wishing to be heard at the hearing shall notify the executive director of the Commission or other designated member in writing of their desire to appear and testify at the hearing not less than five business days before the scheduled date of the hearing.
 - (2) <u>Hearings shall be conducted in a manner providing each person who wishes to comment a fair and reasonable opportunity to comment orally or in writing.</u>
 - (3) All hearings will be recorded. A copy of the recording will be made available on request.
 - (4) Nothing in this section shall be construed as requiring a separate hearing on each rule. Rules may be grouped for the convenience of the Commission at hearings required by this section.
- (i) Following the scheduled hearing date, or by the close of business on the scheduled hearing date if the hearing was not held, the Commission shall consider all written and oral comments received.
- (j) If no written notice of intent to attend the public hearing by interested parties is received, the Commission may proceed with promulgation of the proposed rule without a public hearing.
- (k) The Commission shall, by majority vote of all members, take final action on the proposed rule and shall determine the effective date of the rule, if any, based on the rule-making record and the full text of the rule.
- (I) Upon determination that an emergency exists, the Commission may consider and adopt an emergency rule without prior notice, opportunity for comment, or hearing, provided that the usual rule-making procedures provided in the Compact and in this section shall be retroactively applied to the rule as soon as reasonably possible, in no event later than 90 days after the effective date of the rule. For the purposes of this provision, an emergency rule is one that must be adopted immediately in order to do any of the following:
 - (1) Meet an imminent threat to public health, safety, or welfare.
 - (2) Prevent a loss of Commission or member state funds.
 - (3) Meet a deadline for the promulgation of an administrative rule that is established by federal law or rule.
 - (4) Protect public health and safety.
- (m) The Commission or an authorized committee of the Commission may direct revisions to a previously adopted rule or amendment for purposes of correcting typographical errors, errors in format, errors in consistency, or grammatical errors. Public notice of any revisions shall be posted on the Web site of the Commission. The revision shall be subject to challenge by any person for a period of 30 days after posting. The revision may be challenged only on grounds that the revision results in a material change to a rule. A challenge shall be made in writing, and delivered to the chair of the Commission prior to the end of the notice period. If no challenge is made, the revision will take effect without further action. If the revision is challenged, the revision may not take effect without the approval of the Commission.

"§ 90-270.129. Oversight, dispute resolution, and enforcement.

- (a) Oversight.
 - (1) The executive, legislative, and judicial branches of state government in each member state shall enforce this Compact and take all actions necessary and appropriate to effectuate the Compact's purposes and intent. The provisions of

provisions and rules of this Compact.

The Commission, in the reasonable exercise of its discretion, shall enforce the

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- By majority vote, the Commission may initiate legal action in the United States **(2)** District Court for the District of Columbia or the federal district where the Commission has its principal offices against a member state in default to enforce compliance with the provisions of the Compact and its promulgated rules and bylaws. The relief sought may include both injunctive relief and damages. In the event judicial enforcement is necessary, the prevailing member shall be awarded all costs of such litigation, including reasonable attorneys' fees.
- The remedies herein shall not be the exclusive remedies of the Commission. (3) The Commission may pursue any other remedies available under federal or state law.

"§ 90-270.130. Date of implementation of the interstate Commission for Physical Therapy Practice and associated rules, withdrawal and amendment.

- The Compact shall come into effect on the date on which the Compact statute is enacted into law in the tenth member state. The provisions, which become effective at that time, shall be limited to the powers granted to the Commission relating to assembly and the promulgation of rules. Thereafter, the Commission shall meet and exercise rule-making powers necessary to the implementation and administration of the Compact.
- Any state that joins the Compact subsequent to the Commission's initial adoption of the (b) rules shall be subject to the rules as they exist on the date on which the Compact becomes law in that state. Any rule that has been previously adopted by the Commission shall have the full force and effect of law on the day the Compact becomes law in that state.
- Any member state may withdraw from this Compact by enacting a statute repealing the (c) same.
 - A member state's withdrawal shall not take effect until six months after (1) enactment of the repealing statute.
 - Withdrawal shall not affect the continuing requirement of the withdrawing (2) state's physical therapy licensing board to comply with the investigative and adverse action reporting requirements of this act prior to the effective date of withdrawal.
- Nothing contained in this Compact shall be construed to invalidate or prevent any (d) physical therapy licensure agreement or other cooperative arrangement between a member state and a non-member state that does not conflict with the provisions of this Compact.
- This Compact may be amended by the member states. No amendment to this Compact shall become effective and binding upon any member state until it is enacted into the laws of all member states.

"§ 90-270.131. Construction and severability.

This Compact shall be liberally construed so as to effectuate the purposes thereof. The provisions of this Compact shall be severable and if any phrase, clause, sentence or provision of this Compact is declared to be contrary to the constitution of any party state or of the United States or the applicability thereof to any government, agency, person or circumstance is held invalid, the validity of the remainder of this Compact and the applicability thereof to any government, agency, person or circumstance shall not be affected thereby. If this Compact shall be held contrary to the constitution of any party state, the Compact shall remain in full force and effect as to the remaining party states and in full force and effect as to the party state affected as to all severable matters."

SECTION 3. This act becomes effective October 1, 2017. The North Carolina Board of Physical Therapy Examiners shall report to the Revisor of Statutes when the Physical Therapy Licensure Compact has been enacted by the tenth member state.