## GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2009

S SENATE BILL 945\*

Short Title:	Guardianship/Jurisdiction and Portability.	(Public)
Sponsors:	Senators Malone; Bingham, Dannelly, and Purcell.	
Referred to:	Judiciary I.	

### March 26, 2009

A BILL TO BE ENTITLED

AN ACT TO REVISE THE STATE'S GUARDIANSHIP STATUTES WITH RESPECT TO JURISDICTION, VENUE, PROCEDURE, APPEALS, AND PORTABILITY.

The General Assembly of North Carolina enacts:

**SECTION 1.** G.S. 35A-1101(1) and (2), (5), (7) through (13), and (15) through (16), respectively, are recodified as G.S. 35A-1202(1a) and (1b), (4a), (10a) and (10b), (11a) through (11e), (13a), and (14a), respectively.

**SECTION 2.** G.S. 35A-1101(3) and (4), (6), (14), and (17) are repealed.

**SECTION 3.** G.S. 35A-1102 through 35A-1106, G.S. 35A-1108 and G.S. 35A-1109, G.S. 35A-1112 and G.S. 35A-1113, G.S. 35A-1115, and G.S. 35A-1120 are repealed.

**SECTION 4.** G.S. 35A-1201 is amended by adding a new subsection to read:

"(c) Nothing in this Chapter shall interfere with the authority of a judge to appoint a guardian ad litem under Rule 17(b) of the North Carolina Rules of Civil Procedure in a civil action or proceeding that does not arise under this Chapter."

**SECTION 5.** G.S. 35A-1202 is amended by adding a new subdivision to read:

"When used in this Subchapter, unless a contrary intent is indicated or the context requires otherwise:

. . .

(10a) 'Home state' means the state in which a respondent resided or in which a respondent was a patient or resident of an adult care home, nursing home, group home, or similar institution or facility for a period of at least six consecutive months immediately before the commencement of a special proceeding to appoint a guardian for the respondent. A period of temporary absence is part of the period.

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**SECTION 6.** Article 4 of Chapter 35A of the General Statutes is amended by adding a new section to read:

# "§ 35A-1203.1. Jurisdiction over proceedings to appoint guardians for incompetent persons.

(a) The clerk of superior court has exclusive, original jurisdiction over proceedings to appoint a guardian for a minor or incompetent person, unless the clerk in the county in which a proceeding to appoint a guardian for an incompetent person is brought has an interest, direct or indirect, in the proceeding. Jurisdiction with respect to the proceeding shall be vested in any superior court judge residing or presiding in the district, and the jurisdiction of the superior court judge shall extend to all things which the clerk might have done.



- (b) Except as otherwise provided in Article 12 or Article 12A of this Chapter, the clerk has jurisdiction to appoint a guardian for an incompetent person only if:
  - (1) This State is the home state of the respondent on the date of the commencement of the proceeding or was the home state of the respondent within six months before the commencement of the proceeding; or
  - (2) The respondent is physically present in this State, the respondent has significant contacts with this State, and there is significant evidence in this State regarding the respondent's condition, capacity, care, and needs.
- (c) Except as otherwise provided in Article 12 or Article 12A of this Chapter, the physical presence of the respondent or the respondent's property in this State is not a sufficient basis in itself to establish jurisdiction to appoint a guardian for the respondent or the respondent's estate.
- (d) The clerk may, on the clerk's own motion or upon motion of a party, decline to exercise jurisdiction in a proceeding to appoint a guardian for an incompetent person if the clerk determines that this State is an inconvenient or inappropriate forum or that the clerk's exercise of jurisdiction is not in the best interest of the respondent.
- (e) If a guardianship proceeding is pending in another state and a proceeding to appoint a guardian for an incompetent person is commenced pursuant to this Subchapter, the clerk shall notify the court in which the other proceeding is pending and, after consultation with the court in which the other proceeding is pending, assume or decline jurisdiction, whichever is in the best interest of the respondent.
- (f) If a general guardian, a guardian of the person, a guardian of the estate, or similar fiduciary has been appointed for the respondent or the respondent's estate by a court of another state and that guardianship has not terminated, the clerk may appoint a guardian for the respondent or the respondent's estate, as the case may be, only as provided by Article 12 or Article 12A of this Chapter."

**SECTION 7.** G.S. 35A-1204 reads as rewritten: "§ **35A-1204. Venue.** 

- (a) Venue for the appointment of a guardian for an incompetent person is in the county in which the person was adjudicated to be incompetent unless the clerk in that county has transferred the matter to a different county, in which case venue is in the county to which the matter has been transferred respondent resides on the date the proceeding is commenced or in any county in which the respondent resided within six months before the date the proceeding is commenced. If the respondent's residence cannot be determined or the respondent does not reside in this State and has not resided in this State within six months before the date the proceeding is commenced, venue shall be in the county where the respondent are brought in more than one county in which venue is proper, venue shall be in the county in which proceedings were commenced first.
- (b) Venue for the appointment of a guardian for a minor is in the county in which the minor resides or is domiciled.
- (c) Venue for the appointment of an ancillary guardian for a nonresident of the State of North Carolina who is a minor or who has been adjudicated incompetent in another state, and who has a guardian of the estate or general guardian in the state of his residence, is in any county in which is located real estate in which the nonresident ward has an ownership or other interest, or if the nonresident ward has no such interest in real estate, any county in which the nonresident owns or has an interest in personal property.
- (d) Upon motion of a party, the clerk in the county in which a proceeding to appoint a guardian for an incompetent person was commenced shall transfer the proceeding to a county in which venue is proper if the county in which the proceeding was commenced is not a proper venue for the proceeding.

(e) The clerk may, on the clerk's own motion or upon motion of a party, transfer venue of a proceeding to appoint a guardian for an incompetent person to another county if the convenience of the parties or witnesses and the ends of justice are promoted by the transfer and the clerk determines that no hardship or prejudice to the respondent will result from the change of venue."

**SECTION 8.** G.S. 35A-1205 reads as rewritten:

## "§ 35A-1205. Transfer to different county.

At any time before or after appointing a guardian for a minor or incompetent person the clerk may, on a motion filed in the cause or on the court's own motion, for good cause order that the matter be transferred to a different county. The transferring clerk shall enter a written order directing the transfer under such conditions as the clerk specifies. The clerk in the transferring county shall inform the clerk of the transferee county that the proceeding is being transferred and transfer all original papers, documents, and orders from the guardianship and the incompetency proceeding, if any,proceeding to the clerk of the transferee county, along with the order directing the transfer. The clerk in the transferee county shall docket and file the papers in the estates division as a basis for jurisdiction in all subsequent proceedings. The clerk in the transferring county shall close his the file with a copy of the transfer order and any order adjudicating incompetence or appointing a guardian."

**SECTION 9.** G.S. 35A-1210 reads as rewritten:

## "§ 35A-1210. Application Petition before clerk.

Any individual, corporation, or disinterested public agent may file an application for the appointment of a guardian for an incompetent person by filing the same person, including any State or local human services agency through its authorized representative, may commence a special proceeding seeking the appointment of a guardian for an incompetent person by filing a petition with the clerk. The application may be joined with or filed subsequent to a petition for the adjudication of incompetence under Subchapter I of this Chapter. The application petition shall be verified and set forth, to the extent known and to the extent such information is not already a matter of record in the case:known, the following:

- (1) The name, age, address, and county of residence of the ward or respondent;
- (2) The name, address, and county of residence of the applicant, hispetitioner, the petitioner's relationship if any to the respondent or ward, and hisrespondent, and the petitioner's interest in the proceeding;
- (3) The name, address, and county of residence of the respondent's next of kin and other persons known to have an interest in the proceeding;
- (3a) Facts regarding the appointment of a guardian or conservator for the respondent or the respondent's estate in another state and the commencement of proceedings to appoint a guardian or conservator for the respondent or the respondent's estate in this State or in another state;
- (3b) A statement of the facts tending to show that the respondent is incompetent and the reason why appointment of a guardian is sought;
- (4) A general statement of the ward's or respondent's assets and liabilities with an estimate of the value of any property, including any income and receivables to which he the respondent is entitled; and
- (5) Whether the applicant petitioner seeks the appointment of a guardian of the person, a guardian of the estate, or a general guardian, and whom the applicant petitioner recommends or seeks to have appointed as such the guardian or guardians."

**SECTION 10.** Article 5 of Chapter 35A of the General Statutes is amended by adding a new section to read:

## "§ 35A-1210.1. Application before clerk.

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If a petition under G.S. 35A-1210 has been filed and the proceeding has not been dismissed or an order appointing a guardian has not been entered, any person, including any State or local human services agency through its authorized representative, other than the petitioner who is interested in the respondent's welfare, may file an application seeking appointment as the respondent's guardian by filing an application with the clerk. The application shall be verified and set forth, to the extent known and to the extent the information is not already a matter of record in the case, the following:

- The name, address, and county of residence of the applicant, the applicant's (1) relationship if any to the respondent, and the applicant's interest in the proceeding;
- The name, address, and county of residence of the respondent's next of kin (2) and other persons known to have an interest in the proceeding;
- Facts regarding the appointment of a guardian or conservator for the (3) respondent or the respondent's estate in another state and the commencement of proceedings to appoint a guardian or conservator for the respondent or the respondent's estate in this State or in another state;
- A general statement of the ward's or respondent's assets and liabilities with (4) an estimate of the value of any property, including any income and receivables to which the respondent is entitled; and
- <u>(5)</u> Whether the applicant seeks the appointment of a guardian of the person, a guardian of the estate, or a general guardian, and whom the applicant recommends or seeks to have appointed as the guardian or guardians."

**SECTION 11.** G.S. 35A-1211 reads as rewritten:

## "§ 35A-1211. Service of petition, application, motions, and notices.

- Application-Within five days after filing the petition, the clerk shall issue a written notice of the date, time, and place for a hearing on the petition. The hearing shall be held not less than 10 days or more than 30 days after the respondent has been served with notice and the petition unless the clerk extends the time for good cause, for preparation of a multidisciplinary evaluation, or for the completion of a mediation. Copies of the petition for appointment of a guardian and related motions and notices initial notice of hearing shall be personally served on the respondent, respondent's counsel or guardian ad litem, other parties of record, and such other persons as the clerk shall direct.respondent. A sheriff who serves the notice and petition shall serve the notice and petition without demanding any fees in advance.
- When the application for appointment of a guardian is joined with a petition for adjudication of incompetence, the application shall be served with and in the same manner as the petition for adjudication of incompetence. When the application is filed subsequent to the petition for adjudication of incompetence, the applicant shall serve the application as provided by G.S. 1A-1, Rule 5, Rules of Civil Procedure, unless the clerk directs otherwise. Within five days after filing the petition, the petitioner shall mail or cause to be mailed, by first-class mail, copies of the notice and petition to the respondent's next of kin alleged in the petition and any other persons the clerk may designate, unless the person has accepted notice. Proof of the mailing or acceptance shall be by affidavit or certificate of acceptance of notice filed with the clerk.
- The clerk shall mail, by first-class mail, copies of subsequent notices to the next of (c) kin alleged in the petition and to other persons the clerk deems appropriate.
- Applications for appointment of a guardian and other motions and notices shall be served on the respondent's counsel, the respondent's guardian ad litem, other parties of record, and other persons as directed by the clerk."
- SECTION 12. Article 5 of Chapter 35A of the General Statutes is amended by adding a new section to read:

Except as otherwise provided by this Article, the Rules of Civil Procedure under Chapter 1A of the General Statutes and the Rules of Evidence under Chapter 8C of the General Statutes shall apply in proceedings to appoint a guardian for an incompetent person."

**SECTION 13.** G.S. 35A-1107 is recodified as G.S. 35A-1211.2.

**SECTION 14.** G.S. 35A-1211.2(b) reads as rewritten:

"(b) An attorney appointed as a guardian ad litem under this section shall represent the respondent until the petition is dismissed or until a guardian is appointed under Subchapter II of this Chapter.appointed. After being appointed, the guardian ad litem shall personally visit the respondent as soon as possible and shall make every reasonable effort to determine the respondent's wishes regarding the incompetency proceeding and any proposed guardianship. The guardian ad litem shall present to the clerk the respondent's express wishes at all relevant stages of the proceedings. The guardian ad litem also may make recommendations to the clerk concerning the respondent's best interests if those interests differ from the respondent's express wishes. In appropriate cases, the guardian ad litem shall consider the possibility of a limited guardianship and shall make recommendations to the clerk concerning the rights, powers, and privileges that the respondent should retain under a limited guardianship."

**SECTION 15.** G.S. 35A-1114 is recodified as G.S. 35A-1211.3.

**SECTION 16.** G.S. 35A-1111 is recodified as G.S. 35A-1211.4.

**SECTION 17.** G.S. 35A-1211.4(b) reads as rewritten:

"(b) If a multidisciplinary evaluation is ordered, the clerk shall name a designated agency and order it to prepare, cause to be prepared, or assemble a current multidisciplinary evaluation of the respondent. The agency shall file the evaluation with the clerk not later than 30 days after the agency receives the clerk's order. The multidisciplinary evaluation shall be filed in the proceeding for adjudication of incompetence, in the proceeding for appointment of a guardian under Subchapter II of this Chapter, or both. Unless otherwise ordered by the clerk, the agency shall send copies of the evaluation to the petitioner and the respondent's counsel or and guardian ad litem for the respondent not later than 30 days after the agency receives the clerk's order. The evaluation shall be kept under such conditions as directed by the clerk and its contents revealed only as directed by the clerk. The evaluation shall not be a public record and shall not be released except by order of the clerk."

**SECTION 18.** G.S. 35A-1211.4(e) is repealed.

**SECTION 19.** G.S. 35A-1110 is recodified as G.S. 35A-1211.5.

**SECTION 20.** G.S. 35A-1211.5 reads as rewritten:

## "§ 35A-1211.5. Right to jury.

The respondent has a right, upon request by him, his counsel, or his the respondent, the respondent's counsel, or the respondent's guardian ad litem, to trial by jury on the issue of incompetency. Failure to request a trial by jury shall constitute a waiver of the right. The clerk may nevertheless require trial by jury in accordance with G.S. 1A-1, Rule 39(b), Rules of Civil Procedure, by entering an order for trial by jury on his the clerk's own motion. The jury shall be composed of 12 persons chosen from the county's jury list in accordance with the provisions of Chapter 9 of the General Statutes."

**SECTION 21.** G.S. 35A-1212 reads as rewritten:

#### "§ 35A-1212. Hearing before clerk on appointment of guardian.

- (a) The clerk shall make such inquiry and receive such evidence as the clerk deems necessary to determine:
  - (1) The nature and extent of the needed guardianship;
  - (2) The assets, liabilities, and needs of the ward; and
  - (3) Who, in the clerk's discretion, can most suitably serve as the guardian or guardians.

If the clerk determines that the nature and extent of the ward's capacity justifies ordering a limited guardianship, the clerk may do so. Except as otherwise provided, the hearing on the

- petition shall be at the date, time, and place set forth in the final notice of hearing. If a multidisciplinary evaluation or mediation is ordered after a notice of hearing has been issued, the clerk may extend the time for hearing and issue a notice to the parties that the hearing has been continued. The notice shall state the reason the hearing has been continued and the date, time, and place of the new hearing. The new hearing shall not be less than 10 days or more than 30 days after the respondent has been served with notice.
- (a1) The hearing shall be open to the public unless the respondent or the respondent's counsel or guardian ad litem requests otherwise, in which event the clerk shall exclude all persons other than those directly involved in or testifying at the hearing.
- (a2) The petitioner and the respondent are entitled to present testimony and documentary evidence, subpoena witnesses and the production of documents, and examine and cross-examine witnesses.
- (a3) The clerk may not enter an order appointing a guardian for an incompetent person unless the clerk or jury finds, by clear, cogent, and convincing evidence, that the respondent is incompetent.
- (b) If a current multidisciplinary evaluation is not available and the clerk determines that one is necessary, the clerk, on <a href="https://history.ncbi.nlm.nih.gov/hist-the-clerk/s">hist-the-clerk/s</a> own motion or the motion of any party, may order that <a href="https://such.an-a.multidisciplinary">such an amultidisciplinary</a> evaluation be <a href="https://personary.ncbi.nlm.nih.gov/history-nih.gov/his
- (c) The clerk may require a report prepared by a designated agency to evaluate the suitability of a prospective guardian, to include a recommendation as to an appropriate party or parties to serve as guardian, or both, based on the nature and extent of the needed guardianship and the ward's assets, liabilities, and needs.
- (d) If a designated agency has not been named pursuant to G.S. 35A-1111,named, the clerk may, at any time he the clerk finds that the best interest of the ward would be served thereby, name a designated agency.
- (e) If the respondent is adjudicated incompetent and the clerk determines that a guardian should be appointed, the clerk shall enter an order appointing a guardian or guardians pursuant to the provisions of this Article. If the clerk determines that the nature and extent of the ward's capacity justifies ordering a limited guardianship, the clerk shall order a limited guardianship."
- **SECTION 22.** Article 5 of Chapter 35A of the General Statutes is amended by adding a new section to read:

#### "§ 35A-1215.1. Appeal from clerk's order.

- (a) Appeal from the clerk's order shall be to the superior court pursuant to G.S. 1-301.1(c) through (e).
- (b) An appeal shall not stay the appointment of a guardian unless the stay is ordered by the superior court or the Court of Appeals."

**SECTION 23.** G.S. 35A-1116 is recodified as G.S. 35A-1215.2.

**SECTION 24.** G.S. 35A-1215.2(b) reads as rewritten:

- "(b) The cost of a multidisciplinary evaluation order <del>pursuant to G.S. 35A-1111</del> shall be assessed as follows:
  - (1) If the respondent is adjudicated incompetent and is not indigent, the cost shall be assessed against the respondent;
  - (2) If the respondent is adjudicated incompetent and is indigent, the cost shall be borne by the Department of Health and Human Services;
  - (3) If the respondent is not adjudicated incompetent, the cost may be taxed against either party, apportioned among the parties, or borne by the Department of Health and Human Services, in the discretion of the court."

SECTION 25. Article 12 of Chapter 35A of the General Statutes is amended by adding a new section to read:

# "§ 35A-1282. Payment of debt and delivery of property to foreign guardian or conservator without local proceeding.

A person who is indebted to or has the possession of tangible or intangible property of an incompetent person or minor for whom a general guardian, guardian of the person, guardian of the estate, or similar court-appointed fiduciary has been appointed under the law of another state may pay the debt or deliver the property to the foreign guardian upon presentation of the letters or order of appointment and an affidavit made by or on behalf of the foreign guardian, conservator, or fiduciary stating that a guardianship proceeding is not pending in this State and that the foreign guardian, conservator, or fiduciary is entitled to payment or to receive delivery. Payment or delivery in accordance with this section discharges the debtor or possessor, absent bad faith, knowledge of a guardianship proceeding pending in this State, or any other reason the transfer is unlawful or improper."

**SECTION 26.** Chapter 35A of the General Statutes is amended by adding a new Article to read:

#### "Article 12A.

"Guardianship Portability.

## "§ 35A-1289.1. Authority of foreign guardians.

A general guardian, guardian of the person, guardian of the estate, or similar court-appointed fiduciary appointed in another state may take any action or exercise any power within this State if the guardian's action is valid under the law of the state in which the guardian was appointed and the ward is not a resident of this State.

## "§ 35A-1289.2. Issuance of guardianship letters to foreign guardians.

- (a) The clerk in the county in which a ward resides may appoint a person as the guardian of the person of a ward if:
  - (1) That person has been appointed and is serving as the ward's general guardian or guardian of the person under the laws of another state;
  - (2) The foreign guardian applies for letters of appointment;
  - (3) The foreign guardian files with the clerk an authenticated copy of the letters of appointment or order under which the guardian is authorized to act under the laws of the other state; and
  - (4) The ward resides in this State.
- (b) Upon filing an application for letters of appointment under this section, the foreign guardian shall serve notice of the application on the ward and on any other persons the clerk designates.
- (c) The clerk shall grant the application and issue letters of appointment pursuant to G.S. 35A-1206 without a hearing unless the ward or an interested person files an objection with the clerk within 14 days after service of notice of the application or the clerk determines that issuing letters of appointment to the foreign guardian without a hearing is not in the ward's best interest.
- (d) If the ward or an interested person files a timely objection or the clerk determines that issuing letters of appointment to the foreign guardian is not in the ward's best interest, the clerk shall deny the application and the foreign guardian or any interested person may file a petition seeking appointment of a guardian pursuant to Subchapter II of this Chapter.
- (e) The duties, powers, rights, liabilities, and responsibilities of a guardian appointed pursuant to this section shall be the same as those of a guardian appointed pursuant to Subchapter II of this Chapter.
- (f) If the clerk appoints a guardian pursuant to this section, the clerk shall provide notice of appointment to the court that appointed the foreign guardian.
- "§ 35A-1289.3. Transfer of guardianship to another state.

Upon application by a guardian or an interested person, the clerk shall terminate a guardianship pursuant to G.S. 35A-1295 and discharge the guardian pursuant to G.S. 35A-1266 if the clerk determines that: (i) the ward no longer resides in this State; (ii) a court of another state has entered an order appointing a guardian or conservator for the ward or the ward's property; (iii) the interests of the ward are adequately protected; and (iv) there is no longer a need for continued guardianship in this State."

**SECTION 27.** G.S. 35A-1295(a)(2) reads as rewritten:

"(a) Every guardianship shall be terminated and all powers and duties of the guardian provided in Article 9 of this Chapter shall cease when the ward:

(2) Is adjudicated to be restored to <del>competency pursuant to the provisions of G.S. 35A 1130,competency, or</del>

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**SECTION 28.** G.S. 35A-1130 is recodified as G.S. 35A-1296. **SECTION 29.** G.S. 35A-1296 reads as rewritten:

## "§ 35A-1296. Proceedings before clerk. Restoration to competency.

- (a) The guardian, ward, or any other interested person may petition for restoration of the ward to competency by filing a motion in the cause of the incompetency proceeding with the clerk who is exercising jurisdiction therein cause. The motion shall be verified and shall set forth facts tending to show that the ward is competent.
- (b) Upon receipt of the motion, the clerk shall set a date, time, and place for a hearing, which shall be not less than 10 days or more than 30 days from service of the motion and notice of hearing on the ward and the guardian, or on the one of them who is not the petitioner, unless the clerk for good cause directs otherwise. The petitioner shall cause notice and a copy of the motion to be served on the guardian and ward (but not on one who is the petitioner) and any other parties to the incompetency proceeding. Service shall be in accordance with provisions of G.S. 1A-1, Rule 4, Rules of Civil Procedure.
- or guardian ad litem, and a guardian ad litem shall be appointed in accordance with rules adopted by the Office of Indigent Defense Services if the ward is indigent and not represented by counsel. Upon motion of any party or the clerk's own motion, the clerk may order a multidisciplinary evaluation.evaluation as defined in G.S. 35A-1202(13). The ward has a right, upon request by him, his counsel, or histhe ward or the ward's counsel or guardian ad litem to trial by jury. Failure to request a trial by jury shall constitute a waiver of the right. The clerk may nevertheless require trial by jury in accordance with G.S. 1A-1, Rule 39(b), Rules of Civil Procedure, by entering an order for trial by jury on his the clerk's own motion. Provided, if If there is a jury in a proceeding for restoration to competency, it shall be a jury of six persons selected in accordance with the provisions of Chapter 9 of the General Statutes.
- (e) The filing and approval of final accounts from the guardian and the discharge of the guardian shall be as provided in Subchapter II of this Chapter.
- (f) If the clerk or jury fails to find that the ward should be restored to competency, the clerk shall enter an order denying the petition. The ward may appeal from the clerk's order to the superior court for trial de novo.pursuant to G.S. 1-301.3(c) through (e)."
- **SECTION 30.** This act becomes effective October 1, 2010, and applies to proceedings or motions filed or pending on or after that date.