# GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2007

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#### HOUSE DRH50077-LYx-33 (1/23)

Short Title: Affordable Housing Bonds Act of 2007. (Public)

Sponsors:	Representatives Ross, Goforth, Earle, and J. Harrell (Primary Sponsors).
Referred to:	

#### A BILL TO BE ENTITLED

AN ACT TO AUTHORIZE THE ISSUANCE OF GENERAL OBLIGATION BONDS
OF THE STATE, SUBJECT TO A VOTE OF THE QUALIFIED VOTERS OF
THE STATE, TO ADDRESS STATEWIDE CRITICAL HOUSING NEEDS BY
PROVIDING FUNDS FOR THE NORTH CAROLINA HOUSING TRUST FUND.
The General Assembly of North Carolina enacts:

7 SECTION 1. This act is entitled "The Affordable Housing Bonds Act of
8 2007."

9 **SECTION 2.** Authorization of bonds and notes. – Subject to a favorable 10 vote of a majority of the qualified voters of the State who vote on the question of issuing Affordable Housing Bonds in the election called and held as provided in this act, 11 the State Treasurer is hereby authorized, by and with the consent of the Council of 12 State, to issue and sell, at one time or from time to time, general obligation bonds of the 13 14 State to be designated "State of North Carolina Affordable Housing Bonds", with any additional designations as may be determined to indicate the issuance of bonds from 15 time to time, or notes of the State as provided in this act, in an aggregate principal 16 17 amount not exceeding two hundred fifty million dollars (\$250,000,000) for the purpose 18 of providing funds, with any other available funds, for the purposes authorized in this act. No more than an aggregate amount of fifty million dollars (\$50,000,000) of bonds 19 20 may be issued under this act before July 1, 2009. No more than an aggregate amount of 21 one hundred million dollars (\$100,000,000) of bonds may be issued under this act before July 1, 2010. No more than an aggregate amount of one hundred fifty million 22 23 dollars (\$150,000,000) of bonds may be issued under this act before July 1, 2011. No 24 more than an aggregate amount of two hundred million dollars (\$200,000,000) of bonds 25 may be issued under this act before July 1, 2012.

26 **SECTION 3.** Definitions. – As used in this act, unless the context otherwise 27 requires:

1	(1)	"Bonds" means bonds issued under this act.	
2	(2)	"Credit facility" means an agreement entered into by the State	
3		Treasurer on behalf of the State with a bank, savings and loan	
4		association, or other banking institution, an insurance company,	
5		reinsurance company, surety company, or other insurance institution, a	
6		corporation, investment banking firm, or other investment institution,	
7		or any financial institution or other similar provider of a credit facility,	
8		which provider may be located within or without the United States of	
9		America, such agreement providing for prompt payment of all or any	
10		part of the principal or purchase price (whether at maturity,	
11		presentment or tender for purchase, redemption, or acceleration),	
12		redemption premium, if any, and interest on any bonds or notes	
13		payable on demand or tender by the owner, in consideration of the	
14		State agreeing to repay the provider of the credit facility in accordance	
15		with the terms and provisions of such agreement.	
16	(3)	"Notes" means notes issued under this act.	
17	(4)	"Par formula" means any provision or formula adopted by the State to	
18		provide for the adjustment, from time to time, of the interest rate or	
19		rates borne by any bonds or notes, including:	
20		a. A provision providing for such adjustment so that the purchase	
21		price of such bonds or notes in the open market would be as	
22		close to par as possible,	
23		b. A provision providing for such adjustment based upon a	
24		percentage or percentages of a prime rate or base rate, which	
25		percentage or percentages may vary or be applied for different	
26		periods of time, or	
27		c. Such other provision as the State Treasurer may determine to be	
28		consistent with this act and will not materially and adversely	
29		affect the financial position of the State and the marketing of	
30		bonds or notes at a reasonable interest cost to the State.	
31	(5)	"State" means the State of North Carolina.	
32		<b>TION 4.</b> Use of bond proceeds. – The proceeds net after issuance	
33	-	Affordable Housing Bonds shall be used in the same manner as funds	
34		the North Carolina Housing Trust Fund established under G.S. 122E-3,	
35	-	gh grants or loans may be made to local government applicants, only	
36		nade to entities other than local governments.	
37		<b>FION 5.</b> Allocation of proceeds. – The net proceeds net after issuance	
38	expenses of Affordable Housing Bonds and notes, including premium thereon, if any,		
39		ceeds of bonds the issuance of which has been anticipated by bond	
40	-	es or the proceeds of refunding bonds or notes, shall be placed by the	
41		in a special fund to be designated "Affordable Housing Bonds Fund",	
42	which may incl	ude such appropriate special accounts therein as may be determined by	

the State Treasurer and shall be disbursed as provided in this act. Moneys in the
Affordable Housing Bonds Fund shall be allocated and expended as provided in this act.

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1 Any additional moneys which may be received by means of a grant or grants 2 from the United States of America or any agency or department thereof or from any 3 other source for deposit to the Affordable Housing Bonds Fund may be placed in the 4 Affordable Housing Bonds Fund or in a separate account or fund and shall be disbursed, 5 to the extent permitted by the terms of the grant or grants, without regard to any 6 limitations imposed by this act.

7 Moneys in the Affordable Housing Bonds Fund or any separate affordable 8 housing fund or account established under this act may be invested from time to time by 9 the State Treasurer in the same manner permitted for investment of moneys belonging 10 to the State or held in the State treasury, except with respect to grant money to the 11 extent otherwise directed by the terms of the grant. Investment earnings, except 12 investment earnings with respect to grant moneys to the extent otherwise directed or 13 restricted by the terms of the grant, may be (i) credited to the Affordable Housing Bonds 14 Fund or any separate affordable housing fund or account established under this act, (ii) 15 used to pay debt service on the bonds authorized by this act, (iii) used to satisfy 16 compliance with applicable requirements of the federal tax law, or (iv) transferred to the General Fund of the State. 17

18 The proceeds of bonds and notes may be used with any other moneys made 19 available by the General Assembly for making grants and loans authorized by this act, 20 including the proceeds of any other State bond issues, whether heretofore made 21 available or which may be made available at the session of the General Assembly at 22 which this act is ratified or any subsequent sessions. The proceeds of bonds and notes 23 shall be expended and disbursed under the direction and supervision of the Director of 24 the Budget. The funds provided by this act shall be disbursed for the purposes provided 25 in this act upon warrants drawn on the State Treasurer by the State Controller, which 26 warrants shall not be drawn until requisition has been approved by the Director of the 27 Budget and which requisition shall be approved only after full compliance with the 28 State Budget Act, Chapter 143C of the General Statutes.

If it is determined by the Council of State after hearing a recommendation from the Director of the Budget that the interest on bonds or notes issued under this act should be exempt from federal income taxation, additional timing, procedural, and other limitations on the use of proceeds, such as maximum loan rates and terms, loan proceeds investment restrictions, and loan repayment use restrictions, may be imposed with respect to the use of proceeds.

35 SECTION 6. Election. - The question of the issuance of the bonds 36 authorized by this act shall be submitted to the qualified voters of the State at an 37 election to be held on the first Tuesday after the first Monday of November 2008. Any 38 other primary, election, or referendum validly called or scheduled by law at the time the 39 election on the bond question provided for in this section is held may be held as called 40 or scheduled. Notice of the election shall be given in the manner and at the times 41 required by G.S. 163-33(8). The election and the registration of voters therefor shall be 42 held under and in accordance with the general laws of the State. Absentee ballots shall 43 be authorized in the election.

1 The State Board of Elections shall reimburse the counties of the State for all 2 necessary expenses incurred in holding the election that are in addition to those that 3 would have otherwise been incurred, the same to be paid out of the Contingency and 4 Emergency Fund or other funds available to the State Board of Elections.

5 Ballots, voting systems authorized by Article 14 of Chapter 163 of the 6 General Statutes, or both may be used in accordance with rules prescribed by the State 7 Board of Elections. The bond questions to be used in the ballots or voting systems shall 8 be in substantially the following form:

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## "[] FOR [] AGAINST

10 the issuance of two hundred fifty million dollars (\$250,000,000) State of 11 North Carolina Affordable Housing Bonds constituting general obligation bonds of the 12 State secured by a pledge of the faith and credit and taxing power of the State for the 13 purpose of providing funds, with any other available funds, to make loans and grants to 14 local government units and for profit and nonprofit housing developers to pay all or a 15 portion of the cost of affordable housing properties, including funding capital reserves 16 required in connection with the development of such properties."

17 If a majority of those voting on the bond question in the election vote in favor 18 of the issuance of the bonds, those bonds may be issued as provided in this act. If a 19 majority of those voting on the bond question in the election vote against the issuance of 20 the bonds, those bonds shall not be issued.

The results of the election shall be canvassed and declared as provided by law for elections for State officers; the results of the election shall be certified by the State Board of Elections to the Secretary of State, in the manner and at the time provided by the general election laws of the State.

25 **SECTION 7.** Issuance of bonds and notes. (a) Terms and Conditions. -26 Bonds or notes may bear such date or dates, may be serial or term bonds or notes, or any 27 combination thereof, may mature in such amounts and at such time or times, not 28 exceeding 40 years from their date or dates, may be payable at such place or places, 29 either within or without the United States of America, in such coin or currency of the 30 United States of America as at the time of payment is legal tender for payment of public 31 and private debts, may bear interest at such rate or rates, which may vary from time to 32 time, and may be made redeemable before maturity, at the option of the State or 33 otherwise as may be provided by the State, at such price or prices, including a price less 34 than or greater than the face amount of the bonds or notes, and under such terms and 35 conditions, all as may be determined by the State Treasurer, by and with the consent of 36 the Council of State. The bonds and notes may be combined with any other issues of 37 State bonds and notes similarly secured.

**SECTION 7.(b)** Signatures; Form and Denomination; Registration. – Bonds or notes may be issued in certificated or uncertificated form. If issued in certificated form, bonds or notes shall be signed on behalf of the State by the Governor or shall bear the Governor's facsimile signature, shall be signed by the State Treasurer or shall bear the State Treasurer's facsimile signature, and shall bear the Great Seal of the State or a facsimile of the Seal shall be impressed or imprinted thereon. If bonds or notes bear the facsimile signatures of the Governor and the State Treasurer, the bonds or notes shall

1 also bear a manual signature which may be that of a bond registrar, trustee, paying 2 agent, or designated assistant of the State Treasurer. Should any officer whose 3 signature or facsimile signature appears on bonds or notes cease to be such officer 4 before the delivery of the bonds or notes, the signature or facsimile signature shall 5 nevertheless have the same validity for all purposes as if the officer had remained in 6 office until delivery. Bonds or notes may bear the facsimile signatures of persons who 7 at the actual time of the execution of the bonds or notes shall be the proper officers to 8 sign any bond or note although at the date of the bond or note such persons may not 9 have been such officers. The form and denomination of bonds or notes, including the 10 provisions with respect to registration of the bonds or notes and any system for their 11 registration, shall be as the State Treasurer may determine in conformity with this act.

12 **SECTION 7.(c)** Manner of Sale: Expenses. – Subject to the approval by the 13 Council of State as to the manner in which bonds or notes shall be offered for sale, 14 whether at public or private sale, whether within or without the United States, and 15 whether by publishing notices in certain newspapers and financial journals, mailing 16 notices, inviting bids by correspondence, negotiating contracts of purchase or otherwise, 17 the State Treasurer is authorized to sell bonds or notes at one time or from time to time 18 at any rate or rates of interest, which may vary from time to time, and at any price or 19 prices, including a price less than or greater than the face amount of the bonds or the 20 notes, as the State Treasurer may determine. All expenses incurred in the preparation, 21 sale, and issuance of bonds or notes shall be paid by the State Treasurer from the 22 proceeds of bonds or notes or other available moneys.

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**SECTION 7.(d)** Notes; Repayment.

- By and with the consent of the Council of State, the State Treasurer is hereby authorized to borrow money and to execute and issue notes of the State for the same, but only in the following circumstances and under the following conditions:
  - a. For anticipating the sale of bonds the issuance of which the Council of State has approved, if the State Treasurer considers it advisable to postpone the issuance of the bonds;
  - b. For the payment of interest on or any installment of principal of any bonds then outstanding, if there are not sufficient funds in the State treasury with which to pay the interest or installment of principal as they respectively become due;
  - c. For the renewal of any loan evidenced by notes herein authorized;
  - d. For the purposes authorized in this act; and
  - e. For refunding bonds or notes as herein authorized.
- 39 (2) Funds derived from the sale of bonds or notes may be used in the payment of any bond anticipation notes issued under this act. Funds provided by the General Assembly for the payment of interest on or principal of bonds shall be used in paying the interest on or principal of any notes and any renewals thereof, the proceeds of which shall have been used in paying interest on or principal of the bonds.

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1 **SECTION 7.(e)** Refunding Bonds and Notes. – By and with the consent of 2 the Council of State, the State Treasurer is authorized to issue and sell refunding bonds 3 and notes for the purpose of refunding bonds or notes issued pursuant to this act and to 4 pay the cost of issuance of the refunding bonds or notes. The refunding bonds and notes 5 may be combined with any other issues of State bonds and notes similarly secured. 6 Refunding bonds or notes may be issued at any time prior to the final maturity of the 7 debt or obligation to be refunded. The proceeds from the sale of any refunding bonds or notes shall be applied to the immediate payment and retirement of the bonds or notes 8 9 being refunded or, if not required for the immediate payment of the bonds or notes 10 being refunded, the proceeds shall be deposited in trust to provide for the payment and 11 retirement of the bonds or notes being refunded and to pay any expenses incurred in 12 connection with the refunding. Money in a trust fund may be invested in (i) direct 13 obligations of the United States government, (ii) obligations the principal of and interest 14 on which are guaranteed by the United States government, (iii) obligations of any 15 agency or instrumentality of the United States government if the timely payment of 16 principal and interest on the obligations is unconditionally guaranteed by the United 17 States government, or (iv) certificates of deposit issued by a bank or trust company 18 located in the State if the certificates are secured by a pledge of any of the obligations described in (i), (ii), or (iii) above having an aggregate market value, exclusive of 19 20 accrued interest, equal at least to the principal amount of the certificates so secured. 21 This section does not limit the duration of any deposit in trust for the retirement of 22 bonds or notes being refunded but that have not matured and are not presently 23 redeemable, or if presently redeemable, have not been called for redemption.

SECTION 7.(f) Tax Exemption. – Bonds and notes shall at all times be free from taxation by the State or any political subdivision or any of their agencies, excepting estate, inheritance, or gift taxes, income taxes on the gain from the transfer of the securities, and franchise taxes. The interest on the bonds and notes is not subject to taxation as income.

29 SECTION 7.(g) Investment Eligibility. – Bonds and notes are securities in 30 which all of the following may invest, including capital in their control or belonging to 31 public officers, agencies, and public bodies of the State and its political them: 32 subdivisions, all insurance companies, trust companies, investment companies, banks, 33 savings banks, savings and loan associations, credit unions, pension or retirement funds, 34 other financial institutions engaged in business in the State, executors, administrators, 35 trustees, and other fiduciaries. Bonds and notes are hereby made securities which may 36 properly and legally be deposited with and received by any officer or agency of the 37 State or political subdivision of the State for any purpose for which the deposit of 38 bonds, notes, or obligations of the State or any political subdivision is now or may 39 hereafter be authorized by law.

40 **SECTION 7.(h)** Faith and Credit. – The faith and credit and taxing power of 41 the State are hereby pledged for the payment of the principal of and the interest on 42 bonds and notes. In addition to the State's right to amend any provision of this act to the 43 extent it does not impair any contractual right of a bond owner, the State expressly 44 reserves the right to amend any provision of this act with respect to the making and repayment of loans, the disposition of any repayments of loans, and any intercept
provisions relating to the failure of a local government unit to repay a loan, the bonds
not being secured in any respect by loans, any repayments thereof, or any intercept
provisions with respect thereto.

5 **SECTION 7.(i)** Minority Business Participation. – The goals set by 6 G.S. 143-128 for participation in projects by minority businesses apply to projects 7 funded by the proceeds of bonds or notes issued under this act. The Housing Finance 8 Authority shall monitor compliance with regard to projects funded by the proceeds of 9 bonds and notes and shall report to the General Assembly by January 1 of each year on 10 the participation by minority businesses in these projects.

11 The State Treasurer shall provide contracting opportunities for historically 12 underutilized businesses in providing professional services in connection with the 13 issuance of bonds and notes authorized by this act. As used in this subsection, the term "historically underutilized business" means a business described in G.S. 143-48. The 14 15 State Treasurer shall strive to increase the amount of legal, financial, and other 16 professional services acquired by it from historically underutilized businesses. With the 17 assistance of the Office for Historically Underutilized Businesses in the Department of 18 Administration, the State Treasurer shall set objectives for contracting with these 19 businesses, identify and eliminate barriers or constraints that may restrict these 20 businesses from contracting with the State Treasurer, and develop a plan for meeting 21 these objectives. The State Treasurer shall report quarterly to the Office for Historically 22 Underutilized Businesses on its progress in carrying out the requirements of this 23 subsection.

24 **SECTION 7.(j)** Other Agreements. – The State Treasurer may authorize, 25 execute, obtain, or otherwise provide for bond insurance, investment contracts, credit 26 and liquidity facilities, interest rate swap agreements and other derivative products, and 27 any other related instruments and matters the State Treasurer determines are desirable in 28 connection with the issuance, incurrence, carrying, or securing of bonds or notes. 29 Subject to the provisions of subsection (i) of this section, the State Treasurer is 30 authorized to employ and designate any financial consultants, underwriters, and bond 31 attorneys to be associated with any bond issue under this act as the State Treasurer 32 considers necessary.

33 SECTION 8. Variable rate demand bonds and notes. – In fixing the details
 34 of bonds and notes, the State Treasurer may provide that any of the bonds or notes may:

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(1) Be made payable from time to time on demand or tender for purchase by the owner if a credit facility supports the bonds or notes, unless the State Treasurer specifically determines that a credit facility is not required upon a finding and determination by the State Treasurer that the absence of a credit facility will not materially or adversely affect the financial position of the State and the marketing of the bonds or notes at a reasonable interest cost to the State;

- 42 (2) Be additionally supported by a credit facility;
- 43 (3) Be made subject to redemption or a mandatory tender for purchase 44 prior to maturity;

- (4) Bear interest at a rate or rates that may vary for any period of time, as may be provided in the proceedings providing for the issuance of the bonds or notes, including, without limitation, such variations as may be permitted pursuant to a par formula; and
  - (5) Be made the subject of a remarketing agreement whereby an attempt is made to remarket bonds or notes to new purchasers prior to their presentment for payment to the provider of the credit facility or to the State.

9 If the aggregate principal amount payable by the State under a credit facility 10 is in excess of the aggregate principal amount of bonds or notes secured by the credit 11 facility, whether as a result of the inclusion in the credit facility of a provision for the 12 payment of interest for a limited period of time or the payment of a redemption 13 premium or for any other reason, then the amount of authorized but unissued bonds or 14 notes during the term of such credit facility shall not be less than the amount of such 15 excess, unless the payment of such excess is otherwise provided for by agreement of the State executed by the State Treasurer. 16

17 **SECTION 9.** Interpretation of act. – (a) Additional Method. – The 18 foregoing sections of this act shall be deemed to provide an additional and alternative 19 method for the doing of the things authorized thereby and shall be regarded as 20 supplemental and additional to powers conferred by other laws, and shall not be 21 regarded as in derogation of any powers now existing.

SECTION 9.(b) Statutory References. – References in this act to specific sections or Chapters of the General Statutes or to specific acts are intended to be references to these sections, Chapters, or acts as they may be amended from time to time by the General Assembly.

SECTION 9.(c) Broad Construction. – This act, being necessary for the health and welfare of the people of the State, shall be broadly construed to effect the purposes thereof.

SECTION 9.(d) Inconsistent Provisions. – Insofar as the provisions of this act are inconsistent with the provisions of any general, special, or local laws, or parts thereof, the provisions of this act shall be controlling.

32 **SECTION 9.(e)** Severability. – If any provision of this act or the application 33 thereof to any person or circumstance is held invalid, such invalidity shall not affect 34 other provisions or applications of the act which can be given effect without the invalid 35 provision or application, and to this end the provisions of this act are declared to be 36 severable.

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**SECTION 10.** This act is effective when it becomes law.