GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2005

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SENATE DRS75235-RT-5 (3/1)

Short Title: Underground Storage Tank Amendments.

| Sponsors: | Senator Clodfelter. |
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| Referred to: | |

| 1 | A BILL TO BE ENTITLED |
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| 2 | AN ACT TO MAKE CLARIFYING AND CONFORMING AMENDMENTS TO |
| 3 | G.S. 143-215.94E, WHICH GOVERNS THE RIGHTS AND OBLIGATIONS OF |
| 4 | OWNERS AND OPERATORS OF UNDERGROUND STORAGE TANKS, AND |
| 5 | TO REMOVE THE SUNSET APPLICABLE TO, AMEND, AND CODIFY |
| 6 | SECTION 10 OF S.L. 2003-352, AS AMENDED BY SUBSECTION (E) OF |
| 7 | SECTION 30.10 OF S.L. 2004-124. |
| 8 | The General Assembly of North Carolina enacts: |
| 9 | SECTION 1. G.S. 143-215.94E reads as rewritten: |
| 10 | "§ 143-215.94E. Rights and obligations of the owner or operator. |
| 11 | (a) Upon a determination that a discharge or release of petroleum from an |
| 12 | underground storage tank has occurred, the owner or operator of the underground |
| 13 | storage tank shall notify the Department pursuant to G.S. 143-215.85. The owner or |
| 14 | operator of the underground storage tank shall immediately undertake to collect and |
| 15 | remove the discharge or release and to restore the area affected in accordance with the |
| 16 | requirements of this Article. |
| 17 | (a1) If a spill or overfill associated with a petroleum underground storage tank |
| 18 | results in a release of petroleum to the environment of 25 gallons or more or causes a |
| 19 | sheen on nearby surface water, the owner or operator of the petroleum underground |
| 20 | storage tank shall immediately clean up the spill or overfill, report the spill or overfill to |
| 21 | the Department within 24 hours of the spill or overfill, and begin to restore the area |
| 22 | affected in accordance with the requirements of this Article. The owner or operator of a |
| 23 | petroleum underground storage tank shall immediately clean up a spill or overfill of less |
| 24 | than 25 gallons of petroleum that does not cause a sheen on nearby surface water. If a |
| 25 | spill or overfill of less than 25 gallons of petroleum cannot be cleaned up within 24 |
| 26 | hours of the spill or overfill or causes a sheen on nearby surface water, the owner or |

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operator of the petroleum underground storage tank shall immediately notify the
 Department.

3 In the case of a discharge or release from a commercial underground storage (b) tank where the owner or operator has been identified and has proceeded with cleanup, 4 5 the owner or operator may elect to have the Commercial Fund pay or reimburse the 6 owner or operator for any costs described in subsection (b) or (b1) of G.S. 143-215.94B 7 that exceed the amounts for which the owner or operator is responsible under that 8 subsection. The sum of payments by the owner or operator and the payments from the 9 Commercial Fund shall not exceed one million dollars (\$1,000,000) per discharge or 10 release except as provided in G.S. 143-215.94B(b2).

(b1) In the case of a discharge or release from a commercial underground storage 11 12 tank where the owner and operator cannot be identified or located, or where the owner 13 and operator fail to proceed as required by subsection (a) of this section, if the current 14 landowner of the land in which the commercial underground storage tank is located 15 notifies the Department in accordance with G.S. 143-215.85 and undertakes to collect 16 and remove the discharge or release and to restore the area affected in accordance with 17 the requirements of this Article and applicable federal and State laws, regulations, and 18 rules, the current landowner may elect to have the Commercial Fund pay or reimburse 19 the current landowner for any costs described in subdivisions (1), (2), (2a), (3), and (4) 20 of G.S. 143-215.94B(b) or G.S. 143-215.94B(b1) that exceed the amounts for which the 21 owner or operator is responsible under that subsection. The current landowner is not 22 eligible for payment or reimbursement until the current landowner has paid the costs 23 described in subdivisions (1), (2), (2a), (3), and (4) of G.S. 143-215.94B(b) or 24 G.S. 143-215.94B(b1) for which the owner or operator is responsible. Eligibility for 25 reimbursement under this subsection may be transferred from a current landowner who has paid the costs described in subdivisions (1), (2), (2a), (3), and (4) of 26 27 G.S. 143-215.94B(b) or G.S. 143-215.94B(b1) to a subsequent landowner. The sum of payments from the Commercial Fund and from all other sources shall not exceed one 28 29 million dollars (\$1,000,000) per discharge or release except as provided in 30 G.S. 143-215.94B(b2). This subsection shall not be construed to require a current 31 landowner to cleanup a discharge or release of petroleum from an underground storage 32 tank for which the current landowner is not otherwise responsible. This subsection does 33 not alter any right, duty, obligation, or liability of a current landowner, former 34 landowner, subsequent landowner, owner, or operator under other provisions of law. 35 This subsection shall not be construed to limit the authority of the Department to engage in a cleanup under this Article or any other provision of law. In the event that an owner 36 37 or operator is subsequently identified or located, the Secretary shall seek reimbursement 38 as provided in G.S. 143-215.94G(d). The current landowner shall submit documentation 39 of all expenditures as required by G.S. 143-215.94G(b).

(c) In the case of a discharge or release from a noncommercial underground
storage tank or a commercial underground storage tank eligible for the Noncommercial
Fund in accordance with G.S. 143-215.94D(b), the owner or operator may elect to have
the Noncommercial Fund pay or reimburse the owner or operator for the costs described

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1 in G.S. 143-215.94D(b1) up to a maximum of one million dollars (\$1,000,000) per 2 discharge or release.

3 In the case of a discharge or release from a noncommercial underground (c1)storage tank where the owner and operator cannot be identified or located, or where the 4 5 owner and operator fail to proceed as required by subsection (a) of this section, if the 6 current landowner of the land in which the noncommercial underground storage tank is 7 located notifies the Department in accordance with G.S. 143-215.85 and undertakes to 8 collect and remove the discharge or release and to restore the area affected in 9 accordance with the requirements of this Article and applicable federal and State laws, 10 regulations, and rules, the current landowner may elect to have the Noncommercial Fund pay or reimburse the current landowner for ninety percent (90%) of any costs 11 12 described in subdivisions (1) and (2) of G.S. 143-215.94D(b1) that exceed five thousand 13 dollars (\$5,000). Eligibility for reimbursement under this subsection may be transferred to a subsequent landowner from a current landowner who has paid the costs for which 14 15 the landowner is responsible under this subsection. The sum of payments from the 16 Noncommercial Fund and from all other sources shall not exceed one million dollars 17 (\$1,000,000) per discharge or release. This subsection shall not be construed to require a 18 current landowner to clean up a discharge or release of petroleum from an underground storage tank for which the current landowner is not otherwise responsible. This 19 20 subsection does not alter any right, duty, obligation, or liability of a current landowner, 21 former landowner, subsequent landowner, owner, or operator under other provisions of law. This subsection shall not be construed to limit the authority of the Department to 22 23 engage in a cleanup under this Article or any other provision of law. The current 24 landowner shall submit documentation of all expenditures as required by 25 G.S. 143-215.94G(b).

26 (d) In any case where the costs described in G.S. 143-215.94B(b), 27 143-215.94B(b1), or 143-215.94D(b1) exceed one million dollars (\$1,000,000), or one 28 million five hundred thousand dollars (\$1,500,000) if G.S. 143-215.94B(b2) applies, the 29 provisions of Article 21A of this Chapter or any other applicable statute or common law 30 principle regarding liability shall apply for the amount in excess of one million dollars (\$1,000,000) or, if G.S. 143-215.94B(b2) applies, one million five hundred thousand 31 32 dollars (\$1,500,000). Nothing contained in this Part shall limit or modify any liability 33 that any party may have pursuant to Article 21A of this Chapter, any other applicable 34 statute, or at common law.

(e) When an owner, operator, or landowner pays the costs described in G.S. 143-215.94B(b), 143-215.94B(b1), or 143-215.94D(b1) resulting from a discharge or release of petroleum from an underground storage tank, the owner, operator, or landowner may seek reimbursement from the appropriate fund for any costs that the owner, operator, or landowner may elect to have either the Commercial Fund or the Noncommercial Fund pay in accordance with subsections (b), (b1), (c), and (c1) of this section.

42 (e1) The Department may contract for any services necessary to evaluate any 43 claim for reimbursement or compensation from either the Commercial Fund or the 44 Noncommercial Fund, may contract for any expert witness or consultant services

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necessary to defend any decision to pay or deny any claim for reimbursement, and may pay the cost of these services from the fund against which the claim is made; provided that in any fiscal year the Department shall not expend from either fund more than one percent (1%) of the unobligated balance of the fund on 30 June of the previous fiscal year. The cost of contractual services to evaluate a claim or for expert witness or consultant services to defend a decision with respect to a claim shall be included as costs under G.S. 143-215.94B(b), 143-215.94B(b1), and 143-215.94D(b1).

8 An owner or operator whose claim for reimbursement is denied may appeal a (e2) 9 decision of the Department as provided in Article 3 of Chapter 150B of the General 10 Statutes. If the owner or operator is eligible for reimbursement under this section and the cleanup extends beyond a period of three months, the owner or operator may apply 11 12 to the Department for interim reimbursements to which he is entitled under this section 13 on a quarterly basis. If the Department fails to notify an owner or operator of its 14 decision on a claim for reimbursement under this subsection section within 90 days after 15 the date the claim is received by the Department, the owner or operator may elect to 16 consider the claim to have been denied, and may appeal the denial as provided in Article 17 3 of Chapter 150B of the General Statutes.

18 (e1)(e3) The Department shall not pay any third party or reimburse any owner or 19 operator who has paid any third party pursuant to any settlement agreement or consent 20 judgment relating to a claim by or on behalf of a third party for compensation for bodily 21 injury or property damage unless the Department has approved the settlement 22 agreement or consent judgment prior to entry into the settlement agreement or consent 23 judgment by the parties or entry of a consent judgment by the court. The approval or 24 disapproval by the Department of a proposed settlement agreement or consent judgment 25 shall be subject to challenge only in a contested case filed under Chapter 150B of the 26 General Statutes. The Secretary shall make the final agency decision in a contested case proceeding under this subsection. 27

| 28 | <u>(e4)</u> | <u>(1)</u> | The Department shall establish the degree of risk to human health and |
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| 29 | | | the environment posed by a discharge or release of petroleum from a |
| 30 | | | commercial underground storage tank and shall determine a schedule |
| 31 | | | for further assessment and cleanup that is based on the degree of risk |
| 32 | | | to human health and the environment posed by the discharge or release |
| 33 | | | and that gives priority to the assessment and cleanup of discharges and |
| 34 | | | releases that pose the greatest risk. If any of the costs of assessment |
| 35 | | | and cleanup of the discharge or release from a commercial |
| 36 | | | underground storage tank are eligible to be paid from the Commercial |
| 37 | | | Fund, the Department shall also consider the availability of funds in |
| 38 | | | the Commercial Fund and the order in which the discharge or release |
| 39 | | | was reported in determining the schedule. |
| 40 | | <u>(2)</u> | The Department shall establish the degree of risk to human health and |
| 41 | | | the environment posed by a discharge or release of petroleum from a |
| 42 | | | noncommercial underground storage tank and shall determine a |
| 43 | | | schedule for further assessment and cleanup that is based on the degree |
| 44 | | | of risk to human health and the environment posed by the discharge or |

| 1 | | release and that gives priority to the assessment and cleanup of |
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| 2 | | discharges and releases that pose the greatest risk. If any of the costs of |
| 2 | | assessment or cleanup of the discharge or release from a |
| 4 | | noncommercial underground storage tank are eligible to be paid from |
| 5 | | the Noncommercial Fund, the Department shall also consider the |
| 6 | | availability of funds in the Noncommercial Fund and the order in |
| 7 | | which the discharge or release was reported in determining the |
| 8 | | schedule. |
| 9 | (3) | The Department may revise the schedules that apply to the assessment |
| 10 | <u>(</u>) | and cleanup of any discharge or release at any time based on its |
| 10 | | reassessment of any of the foregoing factors. The lack of availability |
| 11 | | of funds in the Commercial Fund or the Noncommercial Fund shall not |
| 12 | | relieve an owner or operator of responsibility to immediately |
| 13 14 | | undertake to collect and remove the discharge or release or to conduct |
| 14 | | any assessment or cleanup ordered by the Department or be a defense |
| 15 | | against any violations and penalties issued to the owner or operator for |
| 10 | | <u>failure to conduct required assessment or cleanup. If the owner or</u> |
| 17 | | operator takes initial steps to collect and remove the discharge or |
| 18 19 | | |
| 20 | | release as required by the Department and completes the initial |
| 20 21 | | assessment required to determine degree of risk, the owner or operator |
| 21 | | shall not be subject to any violation or penalty for any failure to |
| 22 | | proceed with further assessment or cleanup under G.S. 143-215.84 or G.S. 143-215.04E before the owner or operator is authorized to |
| 25 24 | | G.S. 143-215.94E before the owner or operator is authorized to |
| 24 25 | | proceed with further assessment or cleanup as provided in subsection (e5) of this section. |
| 23 26 | (e2) (e5) (1) | As used in this subsection: |
| 20 27 | $(e_2)(e_3)(1)$ | |
| 27 | | <u>a.</u> <u>'Approval' means a determination by the Department that the</u> cost of a task is eligible to be paid under G.S. 143-215.94B(b), |
| 28 29 | | 143-215.94B(b1), or 143-215.94D(b1). |
| 29 30 | | |
| 31 | | b. <u>'Authorization' means a determination by the Department that a</u> person may proceed with one or more tasks. |
| 32 | | |
| 33 | | <u>c.</u> <u>'Preapproval' means a determination by the Department that the</u> nature and scope of a task is reasonable and necessary to be |
| 33 34 | | performed under G.S. 143-215.94B(b), 143-215.94B(b1), or |
| 35 | | 143-215.94D(b1) in order to achieve the purposes of this Part. |
| 36 | (1)(2) | The Department may require an owner, operator, or landowner to |
| 37 | $(1)(\underline{2})$ | obtain approval from the Department preapproval and approval before |
| 38 | | proceeding with any task that will result in a cost that is eligible to be |
| 39 | | paid or reimbursed under G.S. 143-215.94B(b), 143-215.94B(b1), or |
| 40 | | 143-215.94D(b1). The Department shall specify those tasks for which |
| 40 41 | | preapproval <u>and approval</u> is required. The Department shall deny any |
| 42 | | request for payment or reimbursement of the cost of any task for which |
| 43 | | preapproval <u>or approval</u> is required if the owner, operator, or |
| 44 | | landowner failed to obtain preapproval <u>or approval</u> of the task. The |
| 77 | | indowner funed to obtain preuppioval of approval of the task. The |

| 1 | | Department shall pay or reimburse the cost of a task only if the cost is |
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| 2 | | eligible to be paid under G.S. 143-215.94B(b), 143-215.94B(b1), or |
| 3 | | 143-215.94D(b1) and if the Department determines that the cost is |
| 4 | | reasonable and necessary. |
| 5 | <u>(3)</u> | The Commission may adopt rules governing reimbursement of |
| 6 | | reasonable and necessary costs and, consistent with any rules adopted |
| 7 | | by the Commission, the Department shall develop, implement, and |
| 8 | | periodically revise a schedule of costs that the Department determines |
| 9 | | to be reasonable and necessary costs for specific tasks. Statements that |
| 10 | | specify tasks for which preapproval or approval is required and |
| 11 | | schedules of reasonable and necessary costs for specific tasks are |
| 12 | | statements within the meaning of G.S. 150B-2(8a)g. This subsection |
| 13 | | shall not be construed to invalidate any rule of the Commission related |
| 14 | | to preapproval or approval of tasks that will result in a cost that is |
| 15 | | eligible to be paid or reimbursed under G.S. 143-215.94B(b), |
| 16 | | 143-215.94B(b1), or 143-215.94D(b1), provided, however, that the |
| 17 | | Department may specify additional tasks for which preapproval or |
| 18 | | approval is required. |
| 19 | <u>(4)</u> | In all cases, the Department shall require an owner, operator, or |
| 20 | | landowner to submit documentation sufficient to establish that a cost is |
| 21 | | eligible to be paid or reimbursed under this Part before the Department |
| 22 | | pays or reimburses the cost. |
| 23 | (2) (5) | If a task is one for which preapproval or approval is required, the |
| 24 | | Department shall authorize the task only if the task is preapproved or |
| 25 | | approved as required. The Department shall authorize a task the cost of |
| 26 | | which is to be paid from the Commercial Fund only when the task is |
| 27 | | scheduled to be performed on the basis of a priority determination |
| 28 | | pursuant to subsection (e4) of this section. |
| 29 | <u>(6)</u> | Except as provided in subdivisions (3) and (4)(9) and (10) of this |
| 30 | | subsection, the Department shall not preapprove authorize any task the |
| 31 | | cost of which is to be paid or reimbursed from the Commercial Fund |
| 32 | | unless the Department determines, based on the scope of the work to |
| 33 | | be performed and the schedule of reasonable and necessary costs, that |
| 34 | | sufficient funds will be available in the Commercial Fund to pay a |
| 35 | | claim for payment or reimbursement of the cost of that task within 90 |
| 36 | | days after the Department determines that the owner, operator, or |
| 37 | | landowner has submitted a claim with documentation sufficient to |
| 38 | | establish that the owner, operator, or landowner is eligible to have the |
| 39 | | claim paid under this Part. |
| 40 | <u>(7)</u> | Except as provided in subdivisions (3) and (4)(9) and (10) of this |
| 41 | | subsection, the Department shall not preapprove authorize any task the |
| 42 | | cost of which is to be paid or reimbursed from the Noncommercial |
| 43 | | Fund unless the Department determines, based on the scope of the |
| 44 | | work to be performed and the schedule of reasonable and necessary |
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costs, that sufficient funds will be available in the Noncommercial Fund to pay a claim for payment or reimbursement of the cost of that task within 90 days after the Department determines that the owner, operator, or landowner has submitted a claim with documentation sufficient to establish that the owner, operator, or landowner is eligible to have the claim paid under this Part.

- (8) This subsection shall not be construed to establish a cause of action against the Commission or the Department for any failure to pay or reimburse any cost within any specific period of time. This subsection shall not be construed to establish a defense to any action to enforce the requirements of either G.S. 143-215.84 or subsection (a) of this section. This subsection shall not be construed to invalidate any rule of the Commission related to preapproval of tasks that will result in a cost that is eligible to be paid or reimbursed under G.S. 143-215.94B(b), 143-215.94B(b1), or 143-215.94D(b1), provided, however, that the Department may specify additional tasks for which preapproval is required as provided in this subsection.
- 18 (3)(9) The Department may preapprove <u>authorize</u> a task the cost of which is to be paid or reimbursed from the Commercial Fund or the 19 20 Noncommercial Fund when sufficient funds will not be available to 21 pay a claim for payment or reimbursement of the cost of that task within the 90-day period described in subdivision (2)-subdivisions (6) 22 and (7) of this subsection if the owner, operator, or landowner 23 24 specifically requests that the task be preapproved authorized and agrees that the claim for payment or reimbursement of the cost will not 25 be paid until after the Department has paid all claims for payment or 26 reimbursement of costs for tasks that the Department has preapproved 27 authorized pursuant to subdivision (2) of this subsection. 28
 - (4)(10) The Department may preapprove <u>authorize</u> a task the cost of which is to be paid or reimbursed from the Commercial Fund or the Noncommercial Fund when sufficient funds will not be available to pay a claim for payment or reimbursement of the cost of that task within the 90-day period described in subdivision (2) <u>subdivisions (6)</u> <u>and (7)</u> of this subsection if the discharge or release creates an emergency situation. An emergency situation exists when a discharge or release of petroleum results in an imminent threat to human health or the environment. A claim for payment or reimbursement of costs for tasks that are preapproved <u>authorized</u> under this subdivision shall be paid or reimbursed on the same basis as tasks that are preapproved <u>authorized</u> under <u>subdivision (2)</u> <u>subdivisions (6) and (7)</u> of this subsection.
- 42(11)An owner, operator, or landowner is not eligible to have the cost of43any task for which authorization is required paid or reimbursed from44the Commercial Fund or the Noncommercial Fund until such time as

| 1 | the tech is authorized. An experience or landowner may cleat to |
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| 1 | the task is authorized. An owner, operator, or landowner may elect to |
| 2 | undertake further assessment or cleanup before receiving |
| 3 | authorization. An owner, operator, or other person who undertakes |
| 4 | further assessment or cleanup before receiving authorization may be |
| 5 | reimbursed only after the Department has paid or reimbursed all other |
| 6 | owners, operators, and landowners for the costs for all tasks that have |
| 7 | been authorized and, to the extent that preapproval or approval of |
| 8 | those tasks is required, only if the tasks are preapproved or approved. |
| 9 | (f) Repealed by Session Laws 2003-352, s. 6, effective July 27, 2003. |
| 10 | (f1) Any person seeking payment or reimbursement from either the Commercial |
| 11 | Fund or the Noncommercial Fund shall certify to the Department that the costs to be |
| 12 | paid or reimbursed by the Commercial Fund or the Noncommercial Fund are not |
| 13 | eligible to be paid or reimbursed by or from any other source, including any contract of |
| 14 | insurance. If any cost paid or reimbursed by the Commercial Fund or the |
| 15 | Noncommercial Fund is eligible to be paid or reimbursed by or from another source, |
| 16 | that cost shall not be paid from, or if paid shall be repaid to, the Commercial Fund or the |
| 17 | Noncommercial Fund. As used in this Part, the phrase "any other source including any |
| 18 | contract of insurance" does not include self-insurance. |
| 19 | (g) No owner or operator shall be reimbursed pursuant to this section, and the |
| 20 | Department shall seek reimbursement of the appropriate fund or of the Department for |
| 21 | any monies disbursed from the appropriate fund or expended by the Department if any |
| 22 | of the following apply: |
| 23 | (1) The owner or operator has willfully violated any substantive law, rule, |
| 24 | or regulation applicable to underground storage tanks and intended to |
| 25 | prevent or mitigate discharges or releases or to facilitate the early |
| 26 | detection of discharges or releases. |
| 27 | (2) The discharge or release is the result of the owner's or operator's |
| 28 | willful or wanton misconduct. |
| 29 | (3) The owner or operator has failed to pay any annual tank operating fee |
| 30 | due pursuant to G.S. 143-215.94C. |
| 31 | (h) Subdivision (1) of subsection (g) of this section shall not be construed to limit |
| 32 | the right of an owner or operator to contest notices of violation or orders issued by the |
| 33 | Department. Subdivision (1) of subsection (g) of this section shall not apply to a |
| 34 | payment or reimbursement pursuant to this section if, at the time of the discharge or |
| 35 | release, the owner or operator holds a valid operating permit as required by |
| 36 | G.S. 143-215.94U. |
| 37 | (i) An owner or operator who notifies the Department of an intention to close or |
| 38 | upgrade a commercial underground storage tank as provided in |
| 39 | G.S. 143-215.94B(b)(2a) shall commence the closure or upgrade prior to 1 July 1994 |
| 40 | and shall complete the closure or upgrade prior to 1 January 1995. An owner who |
| 41 | notifies the Department of an intention to close or upgrade a commercial underground |
| 42 | storage tank and who fails to commence and complete the closure as specified in this |
| 43 | subsection is subject to a civil penalty as provided in G.S. 143-215.94W. The provisions |
| 44 | of G.S. 143-215.94B(b)(2a) do not apply if an owner or operator who notifies the |
| | |

- Department of an intention to close or upgrade a commercial underground storage tank
 fails to commence or complete the closure or upgrade within the dates specified in this
 subsection.
 The clear proceeds of civil penalties provided for in this subsection shall be remitted
 to the Civil Penalty and Forfeiture Fund in accordance with G.S. 115C-457.2."
 SECTION 2. Notwithstanding Section 13 of S.L. 2003-352, Section 10 of
 S.L. 2003-352, as amended by subsection (e) of Section 30.10 of S.L. 2004-124 and as
- 8 codified and amended by Section 1 of this act, shall continue in effect.
- 9 **SECTION 3.** This act is effective when it becomes law.