

**GENERAL ASSEMBLY OF NORTH CAROLINA
SESSION 2005**

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**HOUSE BILL 99
Senate Commerce Committee Substitute Adopted 8/12/05**

Short Title: Amend Workers' Comp. Act.

(Public)

Sponsors:

Referred to:

February 7, 2005

A BILL TO BE ENTITLED

AN ACT TO AMEND THE WORKERS' COMPENSATION ACT AND TO CREATE
THE STUDY COMMITTEE ON WORKERS' COMPENSATION BENEFITS.

The General Assembly of North Carolina enacts:

SECTION 1.(a) There is established the Study Committee on Workers' Compensation Benefits. The Committee shall study disability benefits available under the Workers' Compensation Act, including the following:

- (1) The appropriate coverage and benefit levels, including the level of scheduled payments under G.S. 97-31, the appropriateness of cost-of-living adjustments, and a comparison of workers' compensation benefits in other states.
- (2) How the workers' compensation system functions with other disability benefits, including social security and private disability.
- (3) Employment issues and their relationship to the current workers' compensation system.
- (4) The appropriate manner for compensation related to exposure to asbestos or silica.
- (5) The manner and duration of medical benefits.
- (6) Any other issues the Committee deems relevant under the workers' compensation system.

SECTION 1.(b) The Study Committee on Workers' Compensation Benefits shall consist of 12 members, appointed as follows:

- (1) Six appointed by the General Assembly upon the recommendation of the Speaker of the House of Representatives.
- (2) Six appointed by the General Assembly upon the recommendation of the President Pro Tempore of the Senate.

Vacancies in membership shall be filled by the original appointing authority. The Committee, while in the discharge of its official duties, may exercise all powers provided for under G.S. 120-19 and G.S. 120-19.1 through G.S. 120-19.4. The

1 Committee may contract for professional, clerical, or consultant services as provided by
2 G.S. 120-32.02.

3 **SECTION 1.(c)** Subject to the approval of the Legislative Services
4 Commission, the Committee may meet in the Legislative Building or the Legislative
5 Office Building. The Legislative Services Commission, through the Legislative
6 Services Officer, shall assign professional staff to assist the Committee in its work. The
7 House of Representatives' and the Senate's Supervisors of Clerks shall assign clerical
8 support staff to the Committee, and the expenses relating to clerical employees shall be
9 borne by the Committee. Members of the Committee shall receive subsistence and
10 travel expenses at the rates set forth in G.S. 120-3.1, 138-5, or 138-6, as appropriate.

11 **SECTION 1.(d)** The Committee shall report to the 2006 Regular Session of
12 the 2005 General Assembly upon its convening and shall make its final report to the
13 2007 General Assembly upon its convening. Progress and final reports of the
14 Commission may include recommended legislation. The Committee shall terminate
15 upon the convening of the 2007 General Assembly.

16 **SECTION 1.(e)** Of the funds appropriated to the General Assembly, the
17 Legislative Services Commission shall allocate funds for the expenses of the Committee
18 established by this act.

19 **SECTION 2.** G.S. 97-12 reads as rewritten:

20 "**§ 97-12. Use of intoxicant or controlled substance; willful neglect; willful**
21 **disobedience of statutory duty, safety regulation or rule.**

22 No compensation shall be payable if the injury or death to the employee was
23 proximately caused by:

- 24 (1) His intoxication, provided the intoxicant was not supplied by the
25 employer or his agent in a supervisory capacity to the employee; or
- 26 (2) His being under the influence of any controlled substance listed in the
27 North Carolina Controlled Substances Act, G.S. 90-86, et seq., where
28 such controlled substance was not by prescription by a practitioner; or
- 29 (3) His willful intention to injure or kill himself or another.

30 When the injury or death is caused by the willful failure of the employer to comply with
31 any statutory requirement or any lawful order of the Commission, compensation shall
32 be increased ten percent (10%). When the injury or death is caused by the willful failure
33 of the employee to use a safety appliance or perform a statutory duty or by the willful
34 breach of any rule or regulation adopted by the employer and approved by the
35 Commission and brought to the knowledge of the employee prior to the injury
36 compensation shall be reduced ten percent (10%).

37 "Intoxication" and "under the influence" shall mean that the employee shall have
38 consumed a sufficient quantity of intoxicating beverage or controlled substance to cause
39 the employee to lose the normal control of his or her bodily or mental faculties, or both,
40 to such an extent that there was an appreciable impairment of either or both of these
41 faculties at the time of the injury.

42 A result consistent with "intoxication" or being "under the influence" from a blood
43 or other medical test conducted in a manner generally acceptable to the scientific
44 community and consistent with applicable State and federal law, if any, shall create a

1 rebuttable presumption of impairment from the use of alcohol or a controlled
2 substance."

3 **SECTION 3.** G.S. 97-17(b) reads as rewritten:

4 "(b) The Commission shall not approve a settlement agreement under this section,
5 unless all of the following conditions are satisfied:

6 (1) The settlement agreement is deemed by the Commission to be fair and
7 just, and that the interests of all of the parties and of any person,
8 including a health benefit plan that paid medical expenses of the
9 employee have been considered.

10 (2) The settlement agreement contains a list of all of the known medical
11 expenses of the employee related to the injury to the date of the
12 settlement agreement, including medical expenses that the employer or
13 carrier disputes, and a list of medical expenses, if any, that will be paid
14 by the employer under the settlement agreement.

15 (3) The settlement agreement contains a finding that the positions of all of
16 the parties to the agreement are reasonable as to the payment of
17 medical expenses.

18 It is not necessary, however, to satisfy the condition in subdivision (2) of this subsection
19 when in the settlement agreement the employer agrees to pay all medical expenses of
20 the employee related to the injury to the date of the settlement agreement."

21 **SECTION 4.** G.S. 97-18 reads as rewritten:

22 "**§ 97-18. Prompt payment of compensation required; installments; payment**
23 **without prejudice; notice to Commission; penalties.**

24 (a) Compensation under this Article shall be paid periodically, promptly and
25 directly to the person entitled thereto unless otherwise specifically provided.

26 (b) When the employer admits the employee's right to compensation, the first
27 installment of compensation payable by the employer shall become due on the
28 fourteenth day after the employer has written or actual notice of the injury or death, on
29 which date all compensation then due shall be paid. Compensation thereafter shall be
30 paid in installments weekly except where the Commission determines that payment in
31 installments should be made monthly or at some other period. Upon paying the first
32 installment of compensation and upon suspending, reinstating, changing, or modifying
33 such compensation for any cause, the insurer shall immediately notify the Commission,
34 on a form prescribed by the Commission, that compensation has begun, or has been
35 suspended, reinstated, changed, or modified. A copy of each notice shall be provided to
36 the employee. The first notice of payment to the Commission shall contain the date and
37 nature of the injury, the average weekly wages of the employee, the weekly
38 compensation rate, the date the disability resulting from the injury began, and the date
39 compensation commenced.

40 (c) If the employer denies the employee's right to compensation, the employer
41 shall notify the Commission, on or before the fourteenth day after it has written or
42 actual notice of the injury or death, or within such reasonable additional time as the
43 Commission may allow, and advise the employee in writing of its refusal to pay
44 compensation on a form prescribed by the Commission. This notification shall (i)

1 include the name of the employee, the name of the employer, the date of the alleged
2 injury or death, the insurer on the risk, if any, and a detailed statement of the grounds
3 upon which the right to compensation is denied, and (ii) advise the employee of the
4 employee's right to request a hearing pursuant to G.S. 97-83.

5 (d) In any claim for compensation in which the employer or insurer is uncertain
6 on reasonable grounds whether the claim is compensable or whether it has liability for
7 the claim under this Article, the employer or insurer may deny the claim in good faith or
8 initiate compensation payments without prejudice and without admitting liability. The
9 initial payment shall be accompanied by a form prescribed by and filed with the
10 Commission, stating that the payments are being made without prejudice. Payments
11 made pursuant to this subsection may continue until the employer or insurer contests or
12 accepts liability for the claim or 90 days from the date the employer has written or
13 actual notice of the injury or death, whichever occurs first, unless an extension is
14 granted pursuant to this section. Prior to the expiration of the 90-day period, the
15 employer or insurer may upon reasonable grounds apply to the Commission for an
16 extension of not more than 30 days. The initiation of payment does not affect the right
17 of the employer or insurer to continue to investigate or deny the compensability of the
18 claim or its liability therefor during this period. If at any time during the 90-day period
19 or extension thereof, the employer or insurer contests the compensability of the claim or
20 its liability therefor, it may suspend payment of compensation and shall promptly notify
21 the Commission and the employee on a form prescribed by the Commission. The
22 employer or insurer must provide on the prescribed form a detailed statement of its
23 grounds for denying compensability of the claim or its liability therefor. If the employer
24 or insurer does not contest the compensability of the claim or its liability therefor within
25 90 days from the date it first has written or actual notice of the injury or death, or within
26 such additional period as may be granted by the Commission, it waives the right to
27 contest the compensability of and its liability for the claim under this Article. However,
28 the employer or insurer may contest the compensability of or its liability for the claim
29 after the 90-day period or extension thereof when it can show that material evidence
30 was discovered after that period that could not have been reasonably discovered earlier,
31 in which event the employer or insurer may terminate or suspend compensation subject
32 to the provisions of G.S. 97-18.1.

33 (e) The first installment of compensation payable under the terms of an award by
34 the Commission, or under the terms of a judgment of the court upon an appeal from
35 such an award, shall become due 10 days from the day following expiration of the time
36 for appeal from the award or judgment or the day after notice waiving the right of
37 appeal by all parties has been received by the Commission, whichever is sooner.
38 Thereafter compensation shall be paid in installments weekly, except where the
39 Commission determines that payment in installments shall be made monthly or in some
40 other manner.

41 (f) The employer's or insurer's grounds for contesting the employee's claim or its
42 liability therefor as specified in the notice suspending compensation under subsection
43 (d) of this section are the only bases for the employer's or insurer's defense on the issue
44 of compensability in a subsequent proceeding, unless the defense is based on newly

1 discovered material evidence that could not reasonably have been discovered prior to
2 the notice suspending compensation.

3 (g) If any installment of compensation is not paid within 14 days after it becomes
4 due, there shall be added to such unpaid installment an amount equal to ten per centum
5 (10%) thereof, which shall be paid at the same time as, but in addition to, such
6 installment, unless such nonpayment is excused by the Commission after a showing by
7 the employer that owing to conditions over which he had no control such installment
8 could not be paid within the period prescribed for the payment.

9 (h) Within 16 days after final payment of compensation has been made, the
10 employer shall send to the Commission and the employee a notice, in accordance with a
11 form prescribed by the Commission, stating that such final payment has been made, the
12 total amount of compensation paid, the name of the employee and of any other person to
13 whom compensation has been paid, the date of the injury or death, and the date to which
14 compensation has been paid. If the employer fails to so notify the Commission or the
15 employee within such time, the Commission shall assess against such employer a civil
16 penalty in the amount of twenty-five dollars (\$25.00). The clear proceeds of civil
17 penalties assessed pursuant to this section shall be remitted to the Civil Penalty and
18 Forfeiture Fund in accordance with G.S. 115C-457.2.

19 (i) If any bill for services rendered under G.S. 97-25 by any provider of health
20 care is not paid within 60 days after it has been approved by the Commission and
21 returned to the responsible party, or within 60 days after it was properly submitted, in
22 accordance with the provisions of this Article, to an insurer or managed care
23 organization responsible for direct reimbursement pursuant to G.S. 97-26(g), there shall
24 be added to such unpaid bill an amount equal to ten per centum (10%) thereof, which
25 shall be paid at the same time as, but in addition to, such medical bill, unless such late
26 payment is excused by the Commission.

27 (j) The employer or insurer shall promptly investigate each injury reported or
28 known to the employer and at the earliest practicable time shall admit or deny the
29 employee's right to compensation or commence payment of compensation as provided
30 in subsections (b), (c), or (d) of this section. When an employee files a claim for
31 compensation with the Commission, the Commission may order reasonable sanctions
32 against an employer or insurer which does not, within 30 days following notice from the
33 Commission of the filing of a claim, or within such reasonable additional time as the
34 Commission may allow, do one of the following:

35 (1) Notify the Commission and the employee in writing that it is admitting
36 the employee's right to compensation and, if applicable, satisfy the
37 requirements for payment of compensation under subsection (b) of this
38 section.

39 (2) Notify the Commission and the employee that it denies the employee's
40 right to compensation consistent with subsection (c) of this section.

41 (3) Initiate payments without prejudice and without liability and satisfy
42 the requirements of subsection (d) of this section.

43 For purposes of this subsection, reasonable sanctions shall not prohibit the employer or
44 insurer from contesting the compensability of or its liability for the claim."

1 **SECTION 5.** G.S. 97-26 is amended by adding a new subsection to read:

2 "(i) Resolution of Dispute. – The employee or health care provider may apply to
3 the Commission by motion or for a hearing to resolve any dispute regarding the
4 payment of charges for medical compensation in accordance with this Article."

5 **SECTION 6.1.** Article 1 of Chapter 97 of the General Statutes is amended
6 by adding a new section to read:

7 **"§ 97-25.6. Reasonable access to medical information.**

8 Notwithstanding the provisions of G.S. 8-53, any law relating to the privacy of
9 medical records or information, and the prohibition against ex parte communications at
10 common law, an employer paying medical compensation to a provider rendering
11 treatment under this Article may obtain records of the treatment without the express
12 authorization of the employee. In addition, with written notice to the employee, the
13 employer may obtain directly from a medical provider medical records of evaluation or
14 treatment restricted to a current injury or current condition for which an employee is
15 claiming compensation from that employer under this Article.

16 Any medical records or reports, restricted to conditions related to the injury or
17 illness for which the employee is seeking compensation, in the possession of the
18 employee shall be furnished by the employee to the employer when requested in writing
19 by the employer.

20 An employer paying compensation for an admitted claim or paying without
21 prejudice pursuant to G.S. 97-18(d) may communicate with an employee's medical
22 provider in writing, limited to specific questions promulgated by the Commission, to
23 determine, among other information, the diagnosis for the employee's condition, the
24 reasonable and necessary treatment, the anticipated time that the employee will be out
25 of work, the relationship, if any, of the employee's condition to the employment, the
26 restrictions from the condition, the kind of work for which the employee may be
27 eligible, the anticipated time the employee will be restricted, and the permanent
28 impairment, if any, as a result of the condition. When these questions are used, a copy
29 of the written communication shall be provided to the employee at the same time and by
30 the same means as the communication is provided to the provider.

31 Other forms of communication with a medical provider may be authorized by (i) a
32 valid written authorization voluntarily given and signed by the employee, (ii) by
33 agreement of the parties, or (iii) by order of the Commission issued upon a showing that
34 the information sought is necessary for the administration of the employee's claim and is
35 not otherwise reasonably obtainable under this section or through other provisions for
36 discovery authorized by the Commission's rules. In adopting rules or authorizing
37 employer communications with medical providers, the Commission shall protect the
38 employee's right to a confidential physician-patient relationship while facilitating the
39 release of information necessary to the administration of the employee's claim.

40 Upon motion by an employee or provider from whom medical records or reports are
41 sought or upon its own motion, for good cause shown, the Commission may make any
42 order which justice requires to protect an employee or other person from unreasonable
43 annoyance, embarrassment, oppression, or undue burden or expense."

44 **SECTION 6.2.** G.S. 97-25 reads as rewritten:

1 **"§ 97-25. Medical treatment and supplies.**

2 Medical compensation shall be provided by the employer. ~~Notwithstanding the~~
3 ~~provisions of G.S. 8-53, any law relating to the privacy of medical records or~~
4 ~~information, and the prohibition against ex parte communications at common law, an~~
5 ~~employer paying medical compensation to a provider rendering treatment under this~~
6 ~~Chapter may obtain records of the treatment without the express authorization of the~~
7 ~~employee.~~ In case of a controversy arising between the employer and employee relative
8 to the continuance of medical, surgical, hospital, or other treatment, the Industrial
9 Commission may order such further treatments as may in the discretion of the
10 Commission be necessary.

11 The Commission may at any time upon the request of an employee order a change of
12 treatment and designate other treatment suggested by the injured employee subject to
13 the approval of the Commission, and in such a case the expense thereof shall be borne
14 by the employer upon the same terms and conditions as hereinbefore provided in this
15 section for medical and surgical treatment and attendance.

16 The refusal of the employee to accept any medical, hospital, surgical or other
17 treatment or rehabilitative procedure when ordered by the Industrial Commission shall
18 bar said employee from further compensation until such refusal ceases, and no
19 compensation shall at any time be paid for the period of suspension unless in the
20 opinion of the Industrial Commission the circumstances justified the refusal, in which
21 case, the Industrial Commission may order a change in the medical or hospital service.

22 If in an emergency on account of the employer's failure to provide the medical or
23 other care as herein specified a physician other than provided by the employer is called
24 to treat the injured employee, the reasonable cost of such service shall be paid by the
25 employer if so ordered by the Industrial Commission.

26 Provided, however, if he so desires, an injured employee may select a physician of
27 his own choosing to attend, prescribe and assume the care and charge of his case,
28 subject to the approval of the Industrial Commission."

29 **SECTION 7.** G.S. 97-82(a) reads as rewritten:

30 "(a) If the employer and the injured employee or his dependents reach an
31 agreement in regard to compensation under this Article, they may enter into a
32 memorandum of the agreement in the form prescribed by the Commission.

33 An agreement, however, shall be incorporated into a memorandum of agreement in
34 regard to compensation: (i) for loss or permanent injury, disfigurement, or permanent
35 and total disability under G.S. 97-31, (ii) for death from a compensable injury or
36 occupational disease under G.S. 97-38, or (iii) when compensation under this Article is
37 paid or payable to an employee who is incompetent or under 18 years of age.

38 The memorandum of agreement, accompanied by ~~a full and complete medical~~
39 ~~report, the material medical and vocational records,~~ shall be filed with and approved by
40 the Commission; otherwise such agreement shall be voidable by the employee or his
41 dependents."

42 **SECTION 8.** G.S. 97-88.2 is amended by adding a new subsection to read:

1 "(a1) When a person is convicted under subsection (a) of this section, the
2 Commission may enter such orders as necessary to ensure that the person convicted
3 does not benefit from the unlawful conduct."

4 **SECTION 9.** It is the intent of the General Assembly to provide the North
5 Carolina Industrial Commission with adequate resources by establishing new positions
6 to assist the Commission in performing its important task.

7 **SECTION 10.** Sections 2, 4, and 8 of this act become effective October 1,
8 2005. Sections 3, 5, 6, 6.1, 6.2, and 7 of this act are effective when this act becomes law
9 and apply to claims pending and filed on or after that date. The remainder of this act is
10 effective when it becomes law.