GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2005

H HOUSE BILL 782

Short Title: Facility Quality & Safety Improvement-HHS.-AB (Public)

Sponsors: Representative Wright.

Referred to: Finance.

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March 17, 2005

A BILL TO BE ENTITLED

AN ACT TO MAKE STATUTORY CHANGES TO IMPROVE QUALITY AND SAFETY IN HOME CARE SERVICES, MENTAL HEALTH FACILITIES, ADULT CARE HOMES, AND CERTAIN HOSPITAL FACILITIES.

The General Assembly of North Carolina enacts:

SECTION 1.(a) G.S. 131E-140 reads as rewritten:

"§ 131E-140. Rules and enforcement.

- (a) The Commission is authorized to adopt, amend and repeal all rules necessary for the implementation of this Part. Provided, these rules shall not extend, modify, or limit the licensing of individual health professionals by their respective licensing boards; nor shall these rules in any way be construed to extend the appropriate scope of practice of any individual health care provider.
- (a1) The Commission shall adopt rules that recognize the different types of home care services and shall adopt specific requirements for the provision of each type of home care service.service including defining the geographic service area in which a home care agency is licensed to operate.
- (a2) The Commission shall adopt rules to establish staff qualifications including professional requirements for home care agency staff. The rules may require that one or more staff of an agency be either licensed or certified. The rules may establish minimum training and education qualifications for staff and may include the recognition of professional certification boards for those professions not licensed or certified under other provisions of the North Carolina General Statutes provided that the professional board evaluates applicants on a basis that protects the public health, safety, or welfare.
- (a3) The Commission shall adopt rules for prohibiting licensed home care agencies.
- (b) The Department shall enforce the rules adopted or amended by the Commission with respect to home care agencies."

SECTION 1.(b) G.S. 131E-141 reads as rewritten:

"§ 131E-141. Inspection.

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- (a) The Department shall inspect home care agencies in accordance with rules adopted by the Commission to determine compliance with the provisions of this Part and the rules established by the Commission.
- Notwithstanding the provisions of G.S. 8-53, "Communications between physician and patient," or any other provision of law relating to the confidentiality of communications between physician and patient, the representatives of the Department who make these inspections may review any writing or other record in any recording medium which pertains to the admission, discharge, medication, treatment, medical condition, or history of persons who are or have been clients of the agency being inspected unless that client objects in writing to review of that client's records. Physicians, psychiatrists, nurses, and anyone else involved in giving treatment at or through an agency who may be interviewed by representatives of the Department may disclose to these representatives information related to any inquiry, notwithstanding the existence of the physician-patient privilege in G.S. 8-53, "Communication between physician and patient," or any other rule of law; provided the client has not made written objection to this disclosure. The agency, its employees, and any person interviewed during these inspections shall be immune from liability for damages resulting from the disclosure of any information to the Department. Any confidential or privileged information received from review of records or interviews, except as noted in G.S. 131E-124(c), shall be kept confidential by the Department and not disclosed without written authorization of the client or legal representative, or unless disclosure is ordered by a court of competent jurisdiction. The Department shall institute appropriate policies and procedures to ensure that this information shall not be disclosed without authorization or court order. The Department shall not disclose the name of anyone who has furnished information concerning an agency without the consent of that person. Neither the names of persons furnishing information nor any confidential or privileged information obtained from records or interviews shall be considered "public records" within the meaning of G.S. 132-1, "Public records' defined." Prior to releasing any information or allowing any inspections referred to in this section, the client must be advised in writing by the licensed agency that the client has the right to object in writing to release of information or review of the client's records and that by an objection in writing the client may prohibit the inspection or release of the records.
- (c) An agency must provide each client with a written notice of the Division of Facility Services hotline number in advance of furnishing care to the client or during the initial evaluation visit before the initiation of services."

SECTION 2.(a) G.S. 122C-23(e) reads as rewritten:

"(e) Unless a license is provisional or has been suspended or revoked, it shall be valid for a period not to exceed two years from the date of issue. Initial licenses issued under the authority of this section shall be valid for not more than 15 months. Licenses shall be renewed annually thereafter and shall expire at the end of the calendar year. The expiration date of a license shall be specified on the license when issued. Renewal of a regular license is contingent upon receipt of information required by the Secretary for renewal and continued compliance with this Article and the rules of the Commission

and the Secretary. <u>Licenses for facilities that have not served any clients during the previous 12 months are not eligible for renewal.</u>

The Secretary may issue a provisional license for a period up to six months to a person obtaining the initial license for a facility. The licensee must demonstrate substantial compliance prior to being issued a full license.

A provisional license for a period not to exceed six months may be granted by the Secretary to a person who is temporarily unable to comply with a rule or rules. when the noncompliance does not present an immediate threat to the health and safety of the individuals in the licensable facility. During this period the licensable facility shall correct the noncompliance based on a plan submitted to and approved by the Secretary. The noncompliance may not present an immediate threat to the health and safety of the individuals in the licensable facility. A provisional license for an additional period of time to meet the noncompliance may not be issued."

SECTION 2.(b) G.S. 122C-24.1(a) reads as rewritten:

"§ 122C-24.1. Penalties; remedies.

- (a) Violations Classified. The Department of Health and Human Services shall impose an administrative penalty in accordance with provisions of this Article on any facility licensed under this Article which is found to be in violation of Article 2 or 3 of this Chapter or applicable State and federal laws and regulations. Citations issued for violations shall be classified according to the nature of the violation as follows:
 - (1) "Type A Violation" means a violation by a facility of the regulations, standards, and requirements set forth in Article 2 or 3 of this Chapter or applicable State or federal laws and regulations governing the licensure or certification of a facility which results in death or serious physical harm, or results in substantial risk that death or serious physical harm will occur. Type A Violations shall be abated or eliminated immediately. The Department shall require an immediate plan of correction for each Type A Violation. The person making the findings shall do the following:
 - a. Orally and immediately inform the administrator of the facility of the specific findings and what must be done to correct them, and set a date by which the violation must be corrected;
 - b. Within 10 working days of the investigation, confirm in writing to the administrator the information provided orally under sub-subdivision a. of this subdivision; and
 - c. Provide a copy of the written confirmation required under sub-subdivision b. of this subdivision to the Department.

The Department shall impose a civil penalty in an amount not less than two hundred fifty dollars (\$250.00) five hundred dollars (\$500.00) nor more than five thousand dollars (\$5,000) ten thousand dollars (\$10,000) for each Type A Violation in facilities or programs that serve nine six or fewer persons. The Department shall impose a civil penalty in an amount not less than five hundred dollars (\$500.00) one thousand dollars (\$1,000) nor more than ten thousand dollars

44 s (\$10,000) twenty thousand dollars (\$20,000) for each Type A Violation in facilities or programs that serve 10-7 or more persons.

(2) "Type B Violation" means a violation by a facility of the regulations, standards, and requirements set forth in Article 2 or 3 of this Chapter or applicable State or federal laws and regulations governing the licensure or certification of a facility which present a direct relationship to the health, safety, or welfare of any client or patient, but which does not result in substantial risk that death or serious physical harm will occur. The Department shall require a plan of correction for each Type B Violation and may require the facility to establish a specific plan of correction within a specific time period to address the violation.

SECTION 2.(c) G.S. 122C-24.1(b) reads as rewritten:

- (b) Penalties for Failure to Correct Violations Within Time Specified.
 - (1) Where a facility has failed to correct a Type A Violation, the Department shall assess the facility a civil penalty in the amount of up to five hundred dollars (\$500.00)one thousand dollars (\$1,000) for each day that the deficiency continues beyond the time specified in the plan of correction approved by the Department or its authorized representative. The Department or its authorized representative shall ensure that the violation has been corrected.
 - Where a facility has failed to correct a Type B Violation within the time specified for correction by the Department or its authorized representative, the Department shall assess the facility a civil penalty in the amount of up to two hundred dollars (\$200.00) four hundred dollars (\$400.00) for each day that the deficiency continues beyond the date specified for correction without just reason for the failure. The Department or its authorized representative shall ensure that the violation has been corrected.
 - (3) The Department shall impose a civil penalty which is treble the amount assessed under subdivision (1) of subsection (a) of this section when a facility under the same management, ownership, or control has received a citation and paid a penalty for violating the same specific provision of a statute or regulation for which it received a citation during the previous 12 months."

SECTION 2.(d) Effective July 1, 2007, G.S. 122C-25(a) reads as rewritten: "§ 122C-25. Inspections; confidentiality.

(a) The Secretary shall make or cause to be made inspections that the Secretary considers necessary. Facilities licensed under this Article shall be subject to inspection at all times by the Secretary. All residential facilities as defined in G.S. 122C-3(14)e. shall be inspected on an annual basis.

SECTION 2.(e) G.S. 122C-25 is amended by adding the following new subsection to read:

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"§ 122C-25. Inspections; confidentiality.

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41 42 (d) All residential facilities, as defined in G.S. 122C-3(14)e. shall ensure that the Division of Facility Services complaint hotline number is posted conspicuously in a public place in the facility."

SECTION 3.(a) G.S. 131D-2(b)(1) reads as rewritten:

- "(b) Licensure; inspections.
 - (1) The Department of Health and Human Services shall inspect and license, under rules adopted by the Medical Care Commission, all adult care homes for persons who are aged or mentally or physically disabled except those exempt in subsection (c) of this section. The Department shall issue a license for a facility not currently licensed as an adult care home for a period of six months. If the licensee demonstrates substantial compliance with Articles 1 and 3 of this Chapter and rules adopted pursuant thereto, the Department shall issue a license for the balance of the calendar year. Licenses issued renewed under the authority of this section shall be valid for one year from the date of issuance renewal unless revoked earlier by the Secretary for failure to comply with any part of this section or any rules adopted hereunder. Licenses shall be renewed annually upon filing and the Department's approval of the renewal application. The Department shall charge each adult care home with six or fewer beds a nonrefundable annual license fee in the amount of one hundred twenty-five dollars (\$125.00). The Department shall charge each adult care home with more than six beds a nonrefundable annual license fee in the amount of one hundred seventy-five dollars (\$175.00) plus a nonrefundable annual per-bed fee of six dollars and twenty-five cents (\$6.25). A license shall not be renewed if outstanding fees, fines, and penalties imposed by the State against the home have not been paid. Fines and penalties for which an appeal is pending are exempt from consideration. The renewal application shall contain all necessary and reasonable information that the Department may by rule require. Except as otherwise provided in this subdivision, the Department may amend a license by reducing it from a full license to a provisional license for a period of not more than 90 days whenever the Department finds that:
 - a. The licensee has substantially failed to comply with the provisions of Articles 1 and 3 of Chapter 131D of the General Statutes and the rules adopted pursuant to these Articles;
 - b. There is a reasonable probability that the licensee can remedy the licensure deficiencies within a reasonable length of time; and

There is a reasonable probability that the licensee will be able 1 c. 2 thereafter to remain in compliance with the licensure rules for 3 the foreseeable future. 4 The Department may extend a provisional license for not more than 5 one additional 90-day period upon finding that the licensee has made 6 substantial progress toward remedying the licensure deficiencies that 7 caused the license to be reduced to provisional status. 8 The Department may revoke a license whenever: 9 The Department finds that: a. 10 1. The licensee has substantially failed to comply with the provisions of Articles 1 and 3 of Chapter 131D of the 11 12 General Statutes and the rules adopted pursuant to these 13 Articles; and 14 2. It is not reasonably probable that the licensee can remedy 15 the licensure deficiencies within a reasonable length of 16 time: or 17 b. The Department finds that: The licensee has substantially failed to comply with the 18 1. 19 provisions of Articles 1 and 3 of Chapter 131D of the General Statutes and the rules adopted pursuant to these 20 21 Articles; and 2. 22 Although the licensee may be able to remedy the deficiencies within a reasonable time, it is not reasonably 23 probable that the licensee will be able to remain in 24 25 compliance with licensure rules for the foreseeable 26 future; or 27 The Department finds that the licensee has failed to comply c. with the provisions of Articles 1 and 3 of Chapter 131D of the 28 General Statutes and the rules adopted pursuant to these 29 Articles, and the failure to comply endangered the health, 30 safety, or welfare of the patients in the facility. 31 The Department may also issue a provisional license to a facility, 32 pursuant to rules adopted by the Medical Care Commission, for 33 substantial failure to comply with the provisions of this section or rules 34 35 adopted pursuant to this section. Any facility wishing to contest the issuance of a provisional license shall be entitled to an administrative 36 hearing as provided in the Administrative Procedure Act, Chapter 37 150B of the General Statutes. A petition for a contested case shall be 38 filed within 30 days after the Department mails written notice of the 39 issuance of the provisional license. 40 41

SECTION 3.(b) G.S. 131D-2(b)(1a) reads as rewritten:

"(1a) In addition to the licensing and inspection requirements mandated by subdivision (1) of this subsection, subsection:

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- a. the The Department shall ensure that adult care homes required to be licensed by this Article are monitored for licensure compliance on a regular basis. All facilities licensed under this Article and adult care units in nursing homes are subject to inspections at all times by the Secretary. The Division of Facility Services shall inspect all adult care homes and adult care units in nursing homes on an annual basis, effective July 1, 2007, and thereafter.
- b. In carrying out this requirement, the The Department shall work with county departments of social services to do the routine monitoring in accordance with policy and procedures established by the Division of Facility Services and to have the Division of Facility Services oversee this monitoring and perform any required follow-up inspection called for inspection. The county department of social services shall document in a written report all on-site visits including monitoring visits, revisits, and complaint investigations. The county department of social services shall submit to the Division of Facility Services written reports of each facility visit within 15 working days of the visit.
- c. The Division of Facility Services shall conduct and document annual and quarterly reviews of the county department of social services' performance. When monitoring is not done timely or there is failure to identify or document noncompliance, the Department may intervene in the particular service in question. Department intervention shall include one or more of the following activities:
 - 1. Sending staff of the Department to the county department of social services to provide technical assistance and to monitor the services being provided by the facility.
 - 2. Advising county personnel as to appropriate policies and procedures.
 - 3. Establishing a plan of action to correct county performance.

If within one year of completion of the intervention activities, the Secretary finds that the county department of social services is not providing the necessary monitoring services or fails to demonstrate reasonable efforts to do so, the Secretary may provide written notification of the failure to correct to the chair of the board of county commissioners and the chair of the county board of social services. The Secretary may determine that the Department shall assume the county's regulatory responsibility for the county's adult care homes.

1	<u>d.</u>	The county department of social services' adult home specialists
2		and their supervisors shall complete:
3		1. Eight hours of pre-basic training within 30 days of
4		employment;
5		2. 32 hours of basic training within three months of
6		employment;
7		3. 24 hours of post-basic training within 90 days of the
8		basic training program;
9		4. A minimum of eight hours of complaint investigation
10		training within three months of employment; and
11		5. A minimum of 16 hours of statewide training annually
12		by the Division of Facility Services.
13		Adult home specialists and their supervisors employed prior to
14		and on the effective date of this sub-subparagraph must
15		complete the required training components within six months of
16		the effective date. If the required training is not completed
17		within six months of the established time frames, the Secretary
18		may provide written notification of the county's failure to train
19		staff to the chair of the county board of commissioners and the
20		chair of the county board of social services.
21	<u>e.</u>	The Department shall monitor regularly the enforcement of
22		rules pertaining to air circulation, ventilation, and room
23		temperature in resident living quarters. These rules shall include
24		the requirement that air conditioning or at least one fan per
25		resident bedroom and living and dining areas be provided when
26		the temperature in the main center corridor exceeds 80 degrees
27		Fahrenheit.
28	<u>f.</u>	The Department shall also-keep an up-to-date directory of all
29		persons who are administrators as defined in subdivision (1a) of
30		subsection (a) of this section."
31		3.(c) G.S. 131D-2 is amended by adding the following new
32	subsection to read:	
33	=	homes shall post the Division of Facility Services' complaint
34		cuously in a public place in the facility."
35		3.(d) G.S. 131D-34 reads as rewritten:
36	"§ 131D-34. Penalties	
37		Classified. – The Department of Health and Human Services shall
38	_	ive penalty in accordance with provisions of this Article on any
39	•	to be in violation of requirements of G.S. 131D-21 or applicable
40		and regulations. Citations issued for violations shall be classified
41		of the violation as follows:
42	· -	e A Violation" means a violation by a facility of the regulations,
43	standa	ards, and requirements set forth in G.S. 131D-21 or applicable

State or federal laws and regulations governing the licensure or

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certification of a facility which results in death or serious physical harm, or results in substantial risk that death or serious physical harm will occur. Type A Violations shall be abated or eliminated immediately. The Department shall require an immediate plan of correction for each Type A Violation. The person making the findings shall do the following:

- Orally and immediately inform the administrator of the facility a. of the specific findings and what must be done to correct them, and set a date by which the violation must be corrected;
- b. Within 10 working days of the investigation, confirm in writing to the administrator the information provided orally under sub-subdivision a. of this subdivision; and
- Provide a copy of the written confirmation required under c. sub-subdivision b. of this subdivision to the Department.

The Department shall impose a civil penalty in an amount not less than two hundred fifty dollars (\$250.00) five hundred dollars (\$500.00) nor more than five thousand dollars (\$5000) ten thousand dollars (\$10,000) for each Type A Violation in homes licensed for nine-six or fewer beds. The Department shall impose a civil penalty in an amount not less than five hundred dollars (\$500.00) one thousand dollars (\$1,000) nor more than ten thousand dollars (\$10,000) twenty thousand dollars (\$20,000) for each Type A Violation in facilities licensed for 10-7 or more beds.

- "Type B Violation" means a violation by a facility of the regulations, (2) standards and requirements set forth in G.S. 131D-21 or applicable State or federal laws and regulations governing the licensure or certification of a facility which present a direct relationship to the health, safety, or welfare of any resident, but which does not result in substantial risk that death or serious physical harm will occur. The Department shall require a plan of correction for each Type B Violation and may require the facility to establish a specific plan of correction within a specific time period to address the violation.
- (b) Penalties for failure to correct violations within time specified.
 - Where a facility has failed to correct a Type A Violation, the (1) Department shall assess the facility a civil penalty in the amount of up to five hundred dollars (\$500.00) one thousand dollars (\$1,000) for each day that the deficiency continues beyond the time specified in the plan of correction approved by the Department or its authorized representative. The Department or its authorized representative shall ensure that the violation has been corrected.
 - Where a facility has failed to correct a Type B Violation within the (2) time specified for correction by the Department or its authorized representative, the Department shall assess the facility a civil penalty in the amount of up to two hundred dollars (\$200.00) four hundred

<u>dollars (\$400.00)</u> for each day that the deficiency continues beyond the date specified for correction without just reason for such failure. The Department or its authorized representative shall ensure that the violation has been corrected.

- (3) The Department shall impose a civil penalty which is treble the amount assessed under subdivision (1) of subsection (a) when a facility under the same management, ownership, or control has received a citation and paid a penalty for violating the same specific provision of a statute or regulation for which it received a citation during the previous 12 months. The counting of the 12-month period shall be tolled during any time when the facility is being operated by a court-appointed temporary manager pursuant to Article 4 of this Chapter.

(c) Factors to be considered in determining amount of initial penalty. In determining the amount of the initial penalty to be imposed under this section, the Department shall consider the following factors:

 (1) The gravity of the violation, including the fact that death or serious physical harm to a resident has resulted; the severity of the actual or potential harm, and the extent to which the provisions of the applicable statutes or regulations were violated;

(1a) The gravity of the violation, including the probability that death or serious physical harm to a resident will result; the severity of the potential harm, and the extent to which the provisions of the applicable statutes or regulations were violated;

(1b) The gravity of the violation, including the probability that death or serious physical harm to a resident may result; the severity of the potential harm, and the extent to which the provisions of the applicable statutes or regulations were violated;

(2) The reasonable diligence exercised by the licensee to comply with G.S. 131E-256 and G.S. 131E-265 and other applicable State and federal laws and regulations;

(2a) Efforts by the licensee to correct violations;

(3) The number and type of previous violations committed by the licensee within the past 36 months;

(4) The amount of assessment necessary to insure immediate and continued compliance; and

(5) The number of patients put at risk by the violation.

 (c1) The facts found to support the factors in subsection (c) of this section shall be the basis in determining the amount of the penalty. The Secretary shall document the findings in written record and shall make the written record available to all affected parties including:

(1) The penalty review committee;

 (2) The local department of social services who is responsible for oversight of the facility involved;

(3) The licensee involved; 1 2

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- **(4)** The residents affected: and
- (5) The family members or guardians of the residents affected.
- Local county departments of social services and Division of Facilities Services personnel shall submit proposed penalty recommendations to the Department within 45 days of the citation of a violation.
- The Department shall impose a civil penalty on any facility which refuses to allow an authorized representative of the Department to inspect the premises and records of the facility.
- The Department shall impose a civil penalty on any applicant for licensure (d1)who provides false information or omits material information on an application. The amount of the penalty shall be as is prescribed for a Type A violation.
- Any facility wishing to contest a penalty shall be entitled to an administrative (e) hearing as provided in the Administrative Procedure Act, Chapter 150B of the General Statutes. A petition for a contested case shall be filed within 30 days after the Department mails a notice of penalty to a licensee. At least the following specific issues shall be addressed at the administrative hearing:
 - The reasonableness of the amount of any civil penalty assessed, and (1)
 - (2) The degree to which each factor has been evaluated pursuant to subsection (c) of this section to be considered in determining the amount of an initial penalty.

If a civil penalty is found to be unreasonable or if the evaluation of each factor is found to be incomplete, the hearing officer may recommend that the penalty be adjusted accordingly.

- Notwithstanding the notice requirements of G.S. 131D-26(b), any penalty imposed by the Department of Health and Human Services under this section shall commence on the day the violation began.
- The Secretary may bring a civil action in the superior court of the county wherein the violation occurred to recover the amount of the administrative penalty whenever a facility:
 - Which has not requested an administrative hearing fails to pay the (1) penalty within 60 days after being notified of the penalty, or
 - Which has requested an administrative hearing fails to pay the penalty (2) within 60 days after receipt of a written copy of the decision as provided in G.S. 150B-36.
- In lieu of assessing an administrative penalty, the Secretary may order a facility to provide staff training if:
 - The cost of training does not exceed one thousand dollars (\$1,000); (1)
 - The penalty would be for the facility's only violation within a (2) 12-month period preceding the current violation and while the facility is under the same management; and
 - (3) The training is:
 - Specific to the violation; a.

1		b.	Approved by the Department of Health and Human Services;
2			and
3		c.	Taught by someone approved by the Department and other than
4	(L) T	ha Caamat	the provider.
5 6			ary shall establish a penalty review committee within the hall review administrative penalties assessed pursuant to this
7			G.S. 131E-129 as follows:
8	(1		Secretary shall:
9	`	a.	Administer the work of the committee;
10		b.	Ensure provision of departmental staff review;
11		e.	Evaluate the local departments of social services and the
12			Division of Facility Services' penalty recommendations;
13		d.	Ensure that recommendations by the Department are complete
14			and submitted within 60 days of receipt of the initial
15			recommendations from the local departments of social services
16			or the Division of Facility Services; and
17		e.	Provide written copies of all procedures to:
18			1. The penalty review committee;
19			2. The local department of social services who is
20			responsible for oversight of the facility involved;
21			3. The licensee involved;
22			4. The residents affected; and
23			5. The families or guardians of the residents affected.
24	(2	The S	Secretary shall ensure that the Nursing Home/Adult Care Home
25			ty Review Committee established by this subsection is comprised
26			ne members. At least one member shall be appointed from each of
27			ollowing categories:
28		a.	A licensed pharmacist;
29		b.	A registered nurse experienced in long-term care;
30		c.	A representative of a nursing home;
31		d.	A representative of an adult care home; and
32		e.	Two public members. One shall be a "near" relative of a nursing
33			home patient, chosen from a list prepared by the Office of State
34			Long-Term Care Ombudsman, Division of Aging, Department
35			of Health and Human Services. One shall be a "near" relative of
36			a rest home patient, chosen from a list prepared by the Office of
37			State Long Term Care Ombudsman, Division of Aging,
38			Department of Health and Human Services. For purposes of this
39			subdivision, a "near" relative is a spouse, sibling, parent, child,
40			grandparent, or grandchild.
41	(3		er the pharmacist, nurse, nor public members appointed under
42			subsection nor any member of their immediate families shall be
43			oyed by or own any interest in a nursing home or adult care
44		home	

(i) The clear proceeds of civil penalties provided for in this section shall be remitted to the Civil Penalty and Forfeiture Fund in accordance with G.S. 115C-457.2."

SECTION 4. This act is effective when it becomes law.

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