GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2005

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HOUSE BILL 347 Committee Substitute Favorable 5/26/05

Short Title: A	g Development/Farmland Preservation.	(Public)
Sponsors:		
Referred to:		
	February 23, 2005	
	A BILL TO BE ENTITLED	
AN ACT TO PROMOTE THE GROWTH, DEVELOPMENT, AND		
SUSTAINABILITY OF FAMILY FARMS, TO RENAME THE FARMLAND		
	ATION TRUST FUND AS THE AGRICULTURAL	
AND FAR	MLAND PRESERVATION TRUST FUND, AND	TO ESTABLISH
	CULTURAL DEVELOPMENT AND FARMLAND	
TRUST FU	ND ADVISORY COMMITTEE.	
The General A	ssembly of North Carolina enacts:	
SEC	TION 1. G.S. 106-581 reads as rewritten:	
"§ 106-581.1.	Agriculture defined.	
	es of this Article, the terms "agriculture" and "agricultu	ral" "agriculture",
	and "farming" shall-refer to the all of the following:	
(1)	The cultivation of soil for production and har	vesting of crops,
	including but not limited to fruits, vegetables,	sod, flowers and
	ornamental plants, the <u>plants.</u>	
<u>(2)</u>	The planting and production of trees and timber, timb	oer.
<u>(3)</u>	Dairying and the raising, management, care, and tra	ining of livestock,
	including horses, bees, poultry, deer, elk, and	other animals for
	individual and public use, consumption, and mark	eting. Further, for
	purposes of this Article, aquaculture is considerate	
	agriculture pursuant to	
<u>(4)</u>	Aquaculture as defined in G.S. 106-758.	
<u>(5)</u>	The operation, management, conservation, ir	nprovement, and
	maintenance of a farm and the structures and build	dings on the farm,
	including building and structure repair, replacement	nt, expansion, and
	construction incident to the farming operation.	
<u>(6)</u>	When performed on the farm, "agriculture", "	'agricultural", and
	"farming" also include the marketing and selling of agricultural	
	products, agritourism, the storage and use of materi	als for agricultural

purposes, packing, treating, processing, sorting, storage, and other activities performed to add value to crops, livestock, and agricultural items produced on the farm, and similar activities incident to the operation of a farm."

SECTION 2. The title of Article 61 of Chapter 106 of the General Statutes reads as rewritten:

"Agricultural Development and Preservation of Farmland."

SECTION 3. G.S. 106-735 reads as rewritten:

"§ 106-735. Short title and purpose.

- (a) This <u>article_Article_shall</u> be known as "The <u>Agricultural Development and</u> Farmland Preservation Enabling Act."
- (b) The purpose of this Article is to authorize counties to undertake a series of programs to encourage the preservation of farmland qualifying farmland, as defined herein.herein, and to foster the growth, development, and sustainability of family farms."

SECTION 4. G.S. 106-736 reads as rewritten:

"§ 106-736. Farmland preservation programs authorized: authorized; definition of agriculture.

- (a) A county may by ordinance establish a farmland preservation program under this Article. The ordinance may authorize qualifying farms, as defined in G.S. 106-737, to take advantage of one or more of the benefits authorized by the remaining sections of this Article.
- (b) A county may develop programs to promote the growth, development, and sustainability of farming. A county, under its authority in Chapter 153A of the General Statutes, may adopt or amend its ordinances to provide flexibility to farming operations, including ordinances regarding on-farm sales, pick-your-own operations, road signs, agritourism, and other activities incident to farming. For purposes of this Article, the terms "agriculture", "agricultural", and "farming" have the same meaning as set forth in G.S. 106-581.1."

SECTION 5. G.S. 106-738 reads as rewritten:

"§ 106-738. Voluntary agricultural districts.

- (a) An ordinance adopted under this Article shall provide:
 - (1) For the establishment of voluntary agricultural districts consisting initially of at least the number of contiguous acres of qualifying farmland agricultural land, and forestland or horticultural land that is part of a qualifying farm, or the number of qualifying farms deemed appropriate by the board of county commissioners;
 - (2) For the formation of such districts upon the execution by the owners of the requisite acreage of an agreement to sustain agriculture in the district;
 - (3) That the form of this agreement must be reviewed and approved by an agricultural advisory board established under G.S. 106-739 or some other county board or official;

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41 42 43 (4) That each such district have a representative on the agricultural advisory board established under G.S. 106-739.

The purpose of such agricultural districts shall be to increase identity and (b) pride in the agricultural community and its way of life and to increase protection from nuisance suits and other negative impacts on properly managed farms. The county may take such action as it deems appropriate to encourage the formation of such districts and to further their purposes and objectives."

SECTION 6. G.S. 106-744 reads as rewritten:

"§ 106-744. Purchase of agricultural conservation easements.

- A county may, with the voluntary consent of landowners, acquire by purchase agricultural conservation easements over qualifying farmland as defined by G.S. 106-737 located within a voluntary agricultural district as defined by G.S. 106-738.
- For purposes of this section, "agricultural conservation easement" means a (b) negative easement in gross restricting residential, commercial, and industrial development of land for the purpose of maintaining its agricultural production capability. Such easement:
 - (1) May permit the creation of not more than three lots that meet applicable county zoning and subdivision regulations; and
 - May permit agricultural uses as necessary to promote agricultural <u>(1a)</u> development associated with the family farm; and
 - (2) Shall be for a term of at least 20 years or perpetual in duration, duration. If the easement is perpetual in duration, then, provided that, at least 20 years after the purchase of an easement, a county may agree to reconvey the easement to the owner of the land for consideration, if the landowner can demonstrate to the satisfaction of the county that commercial agriculture is no longer practicable on the land in question.
- There is established a "North Carolina Agricultural Development and Farmland Preservation Trust Fund" to be administered by the Commissioner of Agriculture. The Trust Fund shall consist of all monies received for the purpose of purchasing agricultural conservation easements or funding programs that will promote the development and sustainability of farming and assist in the transition of existing farms to new farm families, and monies transferred from counties or private sources. The Trust Fund shall be invested as provided in G.S. 147-69.2 and G.S. 147-69.3. The Commissioner shall use Trust Fund monies for the for any of the following:
 - The purchase of agricultural conservation easements, including (1) transaction costs, and costs.
 - Public and private enterprise programs that will promote profitable and (2) sustainable family farms through assistance to farmers in developing and implementing plans for the production of food, fiber, and value-added products, agritourism activities, marketing and sales of agricultural products produced on the farm, and other agriculturally related business activities.

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- - The costs of administering the program under this Article, including the cost of staff and staff support.
- The Commissioner shall distribute Trust Fund monies for such purchases, including transaction costs, as follows:
 - To a private nonprofit conservation organization that matches thirty (1) percent (30%) of the Trust Fund monies it receives with funds from sources other than the Trust Fund.
 - (2) To counties according to the match requirements under subsection (c1) (c2) of this section.
- (c1)(c2) A county that is an enterprise tier four county or an enterprise tier five county, as these tiers are defined in G.S. 105-129.3(a), and that has prepared a countywide farmland protection plan shall match fifteen percent (15%) of the Trust Fund monies it receives with county funds. A county that has not prepared a countywide farmland protection plan shall match thirty percent (30%) of the Trust Fund monies it receives with county funds. A county that is an enterprise tier one county, an enterprise tier two county, or an enterprise tier three county, as these counties are defined in G.S. 105-129.3(a), and that has prepared a countywide farmland protection plan shall not be required to match any of the Trust Fund monies it receives with county funds.
- (c2)(c3) The Commissioner of Agriculture shall adopt rules governing the use, distribution, investment, and management of Trust Fund monies.
- This section shall apply to agricultural conservation easements falling within its terms. This section shall not be construed to make unenforceable any restriction, easement, covenant, or condition that does not comply with the requirements of this section.

This section shall not be construed to invalidate any farmland preservation program.

This section shall not be construed to diminish the powers of any public entity, agency, or instrumentality to acquire by purchase, gift, devise, inheritance, eminent domain, or otherwise and to use property of any kind for public purposes.

This section shall not be construed to authorize any public entity, agency, or instrumentality to acquire by eminent domain an agricultural conservation easement.

- As used in subsection (c1) (c2) of this section, a countywide farmland protection plan means a plan that satisfies all of the following requirements:
 - The countywide farmland protection plan shall contain a list and (1) description of existing agricultural activity in the county.
 - (2) The countywide farmland protection plan shall contain a list of existing challenges to continued family farming in the county.
 - The countywide farmland protection plan shall contain a list of (3) opportunities for maintaining or enhancing small, family-owned farms and the local agricultural economy.
 - The countywide farmland protection plan shall describe how the (4) county plans to maintain a viable agricultural community and shall address farmland preservation tools, such as agricultural economic development, including farm diversification and marketing assistance; other kinds of agricultural technical assistance, such as farm

infrastructure financing, farmland purchasing, linking with younger 1 2 farmers, and estate planning; the desirability and feasibility of 3 donating agricultural conservation easements, and entering into voluntary agricultural districts. 4 5 The countywide farmland protection plan shall contain a schedule for (5) 6 implementing the plan and an identification of possible funding 7 sources for the long-term support of the plan. 8 A countywide farmland protection plan that meets the requirements of (f) 9 subsection (e) of this section may be formulated with the assistance of an agricultural 10 advisory board designated pursuant to G.S. 106-739. 11 There is established the Agricultural Development and Farmland Preservation 12 Trust Fund Advisory Committee. The Advisory Committee shall be administratively located within the Department of Agriculture and Consumer Services and shall advise 13 14 the Commissioner on the prioritization and allocation of funds, the development of 15 criteria for awarding of funds, program planning, and other areas where monies from the Trust Fund can be used to promote the growth and development of family farms in 16 17 North Carolina. The Advisory Committee shall be composed of 18 members as follows: 18 (1) The Commissioner of Agriculture or the Commissioner's designee, who shall serve as the Chair of the Advisory Committee. 19 20 The Secretary of Commerce or the Secretary's designee. <u>(2)</u> 21 (3) The Secretary of Environment and Natural Resources or the Secretary's designee. 22 23 Three practicing farmers, one appointed by the Governor, one <u>(4)</u> 24 appointed by the President Pro Tempore of the Senate, and one appointed by the Speaker of the House of Representatives. 25 The Dean of the College of Agriculture and Life Sciences at North 26 <u>(5)</u> 27 Carolina State University or the Dean's designee. The Dean of the School of Agriculture and Environmental Sciences at 28 (6) 29 North Carolina Agricultural and Technical State University or the 30 Dean's designee. The Executive Director of the North Carolina Rural Economic 31 (7) 32 Development Center, Inc., or the Executive Director's designee. The Executive Director of the Conservation Trust for North Carolina 33 (8) or the Executive Director's designee. 34 The Executive Director of the North Carolina Farm Transition 35 <u>(9)</u> Network or the Executive Director's designee. 36 The Executive Director of the North Carolina Soil and Water 37 <u>(10)</u> 38 Foundation or the Executive Director's designee. The Director of the Southeast Regional Office of the American 39 <u>(11)</u> Farmland Trust or the Director's designee. 40 The Executive Director of the North Carolina Agribusiness Council or 41 (12)42 the Executive Director's designee.

The Master of the State Grange or the Master's designee.

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- 1 (14) The President of the North Carolina Farm Bureau Federation, Inc., or the President's designee.
 - (15) The President of the North Carolina Black Farmers and Agriculturalists Association or the President's designee.
 - (16) The Executive Director of the North Carolina Association of County Commissioners or the Executive Director's designee.
 - (h) The Advisory Committee shall meet at least quarterly. The Department of Agriculture and Consumer Services shall provide the Advisory Committee with administrative and secretarial staff. Members of the Advisory Committee shall be entitled to per diem pursuant to G.S. 138-5 or G.S. 138-6, as appropriate. The Advisory Committee shall make recommendations to the Commissioner on the distribution of monies from the Trust Fund at least annually. The Commissioner shall take the recommendations of the Advisory Committee into consideration in making decisions on the distribution of monies from the Trust Fund.
 - (i) The Advisory Committee shall report no later than May 1 of each year to the Joint Legislative Commission on Governmental Operations and the House of Representatives and Senate Appropriations Subcommittees on Natural and Economic Resources regarding the activities of the Advisory Committee, the agriculture easements purchased, and agricultural projects funded during the previous year."
 - **SECTION 7.** The first report required pursuant to G.S. 106-744(i), as enacted by Section 6 of this act, is due on or before 1 May 2006.
- **SECTION 8.** This act is effective when it becomes law.