

**GENERAL ASSEMBLY OF NORTH CAROLINA
SESSION 2005**

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HOUSE DRH70269-LE-177A* (3/15)

Short Title: Placing Students in Seclusion. (Public)

Sponsors: Representatives Glazier, Preston, and Farmer-Butterfield (Primary Sponsors).

Referred to:

A BILL TO BE ENTITLED
AN ACT TO CLARIFY THE PERMISSIBLE USE OF SECLUSION AND
RESTRAINT IN PUBLIC SCHOOLS AND TO PROVIDE FOR TRAINING IN
MANAGEMENT OF STUDENT BEHAVIOR.

The General Assembly of North Carolina enacts:

SECTION 1. Chapter 115C of the General Statutes is amended by adding a new section to read:

"§ 115C-391.1. Permissible use of seclusion and restraint.

(a) It is the policy of the State of North Carolina to:

- (1) Promote safety and prevent harm to all students, staff, and visitors in the public schools.
- (2) Treat all public school students with dignity and respect in the delivery of discipline, use of physical restraints or seclusion, and use of reasonable force as permitted by law.
- (3) Provide school staff with clear guidelines about what constitutes use of reasonable force permissible in North Carolina public schools.
- (4) Improve student achievement, attendance, promotion, and graduation rates by employing positive behavioral interventions to address student behavior in a positive and safe manner.
- (5) Promote retention of valuable teachers and other school personnel by providing appropriate training in prescribed procedures, which address student behavior in a positive and safe manner.

(b) Definition of Terms:

- (1) Aversive procedure means a systematic physical or sensory intervention program for modifying the behavior of a student with a

- 1 disability that causes or reasonably may be expected to cause one or
2 more of the following:
- 3 a. Significant physical harm, such as tissue damage, physical
4 illness, and/or death.
- 5 b. Serious, foreseeable long-term psychological impairment.
- 6 c. Obvious repulsion on the part of observers who cannot
7 reconcile such extreme procedures with acceptable, standard
8 practice, for example: electric shock applied to the body;
9 extreme auditory stimuli; forcible introduction of foul
10 substances to the mouth, eyes, ears, nose, or skin; placement in
11 a tub of cold water or shower; slapping, pinching, hitting, or
12 pulling hair; blindfolding or other forms of visual blocking;
13 unreasonable withholding of meals; eating one's own vomit; or
14 denial of reasonable access to toileting facilities.
- 15 (2) Isolation means a behavior management technique in which a student
16 is placed alone in an enclosed space from which the student is
17 prevented from leaving.
- 18 (3) Law enforcement officer means a sworn law enforcement officer with
19 the power to arrest.
- 20 (4) Restraint:
- 21 a. Physical restraint means the use of physical force to restrict the
22 free movement of all or a portion of a student's body.
- 23 b. Mechanical restraint means the use of any device or material
24 attached or adjacent to a student's body that restricts freedom of
25 movement or normal access to any portion of the student's body
26 and that the student cannot easily remove.
- 27 (5) School personnel means:
- 28 a. Employees of a local board of education.
- 29 b. Any person working on school grounds or at a school function
30 under a contract or written agreement with the public school
31 system to provide educational or related services to students.
- 32 c. Any person working on school grounds or at a school function
33 for another agency providing educational or related services to
34 students.
- 35 (6) Seclusion means the confinement of a student alone in an enclosed
36 space from which the student is:
- 37 a. Physically prevented from leaving by locking hardware or other
38 means.
- 39 b. Not capable of leaving due to physical or cognitive incapacity.
- 40 (7) Time-out means a behavior management technique in which a student
41 is separated from other students for a limited period of time in a
42 monitored setting.
- 43 (c) Physical Restraint:

- 1 (1) Physical restraint of students by school personnel shall be considered a
2 reasonable use of force when used in the following circumstances:
3 a. As reasonably needed to obtain possession of a weapon or other
4 dangerous objects on a person or within the control of a person.
5 b. As reasonably needed to maintain order or prevent or break up a
6 fight.
7 c. As reasonably needed for self-defense.
8 d. As reasonably needed to ensure the safety of any student,
9 school employee, volunteer, or other person present, to teach a
10 skill, to calm or comfort a student, or to prevent self-injurious
11 behavior.
12 e. As reasonably needed to escort a student safely from one area to
13 another.
14 f. If used as provided for in a student's Individualized Education
15 Plan (IEP) or Section 504 plan or behavior intervention plan.
16 g. As reasonably needed to prevent imminent destruction to school
17 or another person's property.
18 (2) Except as set forth in subdivision (1) of this subsection, physical
19 restraint of students shall not be considered a reasonable use of force,
20 and its use is prohibited.
21 (3) Physical restraint shall not be considered a reasonable use of force
22 when used solely as a disciplinary consequence.
23 (4) Nothing in this subsection shall be construed to prevent the use of
24 force by law enforcement officers in the lawful exercise of their law
25 enforcement duties.
26 (d) Mechanical Restraint:
27 (1) Mechanical restraint of students by school personnel is permissible
28 only in the following circumstances:
29 a. When properly used as an assistive technology device included
30 in the student's IEP or Section 504 plan or behavior intervention
31 plan or as otherwise prescribed for the student by a medical or
32 related service provider.
33 b. When using seat belts or other safety restraints to secure
34 students during transportation.
35 c. As reasonably needed to obtain possession of a weapon or other
36 dangerous objects on a person or within the control of a person.
37 d. As reasonably needed for self-defense.
38 e. As reasonably needed to ensure the safety of any student,
39 school employee, volunteer, or other person present.
40 (2) Except as set forth in subdivision (1) of this subsection, mechanical
41 restraint, including the tying, taping, or strapping down of a student,
42 shall not be considered a reasonable use of force, and its use is
43 prohibited.

- 1 (3) Nothing in this subsection shall be construed to prevent the use of
2 mechanical restraint devices, such as handcuffs by law enforcement
3 officers in the lawful exercise of their law enforcement duties.
- 4 (e) Seclusion:
- 5 (1) Seclusion of students by school personnel may be used in the
6 following circumstances:
- 7 a. As reasonably needed to respond to a person in control of a
8 weapon or other dangerous object.
- 9 b. As reasonably needed to maintain order or prevent or break up a
10 fight.
- 11 c. As reasonably needed for self-defense.
- 12 d. As reasonably needed when a student's behavior poses a threat
13 of imminent physical harm to self or others or imminent
14 substantial destruction of school or another person's property.
- 15 e. When used as specified in the student's IEP, Section 504 plan,
16 or behavior intervention plan.
- 17 1. The student is monitored while in seclusion by an adult
18 in close proximity who is able to see and hear the student
19 at all times.
- 20 2. The student is released from seclusion upon cessation of
21 the behaviors that led to the seclusion or as otherwise
22 specified in the student's IEP or Section 504 plan.
- 23 3. The space in which the student is confined has been
24 approved for such use by the local education agency.
- 25 4. The space is appropriately lighted.
- 26 5. The space is appropriately ventilated and heated or
27 cooled.
- 28 6. The space is free of objects that unreasonably expose the
29 student or others to harm.
- 30 (2) Except as set forth in subdivision (1) of this subsection, the use of
31 seclusion is not considered reasonable force, and its use is not
32 permitted.
- 33 (3) Seclusion shall not be considered a reasonable use of force when used
34 solely as a disciplinary consequence.
- 35 (4) Nothing in this subsection shall be construed to prevent the use of
36 seclusion by law enforcement officers in the lawful exercise of their
37 law enforcement duties.
- 38 (f) Isolation. – Isolation is permitted as a behavior management technique
39 provided that:
- 40 (1) The space used for isolation is appropriately lighted, ventilated, and
41 heated or cooled.
- 42 (2) The duration of the isolation is reasonable in light of the purpose of the
43 isolation.
- 44 (3) The student is reasonably monitored while in isolation.

- 1 (4) The isolation space is free of objects that unreasonably expose the
2 student or others to harm.
- 3 (g) Time-Out – Nothing in this section is intended to prohibit or regulate the use
4 of time-out as defined herein.
- 5 (h) Aversive Procedures. – The use of aversive procedures as defined herein is
6 prohibited in public schools.
- 7 (i) Nothing in this section modifies the rights of school personnel to use
8 reasonable force as permitted under G.S. 115C-390 or modifies the rules and procedures
9 governing discipline pursuant to G.S. 115C-391(a).
- 10 (1) Notice of procedures. – Each board of education shall provide copies
11 of this section and all local board policies developed to implement this
12 section to school personnel and parents or guardians at the beginning
13 of each school year.
- 14 (2) Notice of specified incidents:
- 15 a. School personnel shall promptly notify the principal or
16 principal's designee of:
- 17 1. Any use of aversive procedures.
18 2. Any prohibited use of mechanical restraint.
19 3. Any use of physical restraint resulting in observable
20 physical injury to a student.
21 4. Any prohibited use of seclusion or seclusion that exceeds
22 10 minutes or the amount of time specified on a student's
23 behavior intervention plan.
- 24 b. When a principal or principal's designee has personal
25 knowledge or actual notice of any of the events described in this
26 subdivision, the principal or principal's designee shall promptly
27 notify the student's parent or guardian and will provide the
28 name of a school employee the parent or guardian can contact
29 regarding the incident.
- 30 (3) As used in subdivision (2) of this subsection, prompt notice means by
31 the end of the workday during which the incident occurred when
32 reasonably possible, but in no event later than the end of following
33 workday.
- 34 (4) The parent or guardian of the student shall be provided with a written
35 incident report for any incident reported under this section within a
36 reasonable period of time, but in no event later than 30 days after the
37 incident. The written incident report shall include:
- 38 a. The date, time of day, location, duration, and description of the
39 incident and interventions.
- 40 b. The events or events that led up to the incident.
- 41 c. The nature and extent of any injury to the student.
- 42 d. The name of a school employee the parent or guardian can
43 contact regarding the incident.

1 (5) No local board of education or employee of a local board of education
2 shall discharge, threaten, or otherwise retaliate against another
3 employee of the board regarding that employee's compensation, terms,
4 conditions, location, or privileges of employment because the
5 employee makes a report alleging a prohibited use of physical
6 restraint, mechanical restraint, aversive procedure, or seclusion, unless
7 the employee knew or should have known that the report was false.

8 (k) Nothing in this section shall be construed to create a private cause of action
9 against any local board of education, its agents or employees, or any institutions of
10 teacher education or their agents or employees."

11 **SECTION 2.** G.S. 115C-296 reads as rewritten:

12 **"§ 115C-296. Board sets certification requirements.**

13 ...

14 (b) It is the policy of the State of North Carolina to maintain the highest quality
15 teacher education programs and school administrator programs in order to enhance the
16 competence of professional personnel certified in North Carolina. To the end that
17 teacher preparation programs are upgraded to reflect a more rigorous course of study,
18 the State Board of Education, as lead agency in coordination and cooperation with the
19 University Board of Governors, the Board of Community Colleges and such other
20 public and private agencies as are necessary, shall continue to refine the several
21 certification requirements, standards for approval of institutions of teacher education,
22 standards for institution-based innovative and experimental programs, standards for
23 implementing consortium-based teacher education, and standards for improved
24 efficiencies in the administration of the approved programs. The certification program
25 shall provide for initial certification after completion of preservice training, continuing
26 certification after three years of teaching experience, and certificate renewal every five
27 years thereafter, until the retirement of the teacher. The last certificate renewal received
28 prior to retirement shall remain in effect for five years after retirement.

29 The State Board of Education, as lead agency in coordination with the Board of
30 Governors of The University of North Carolina and any other public and private
31 agencies as necessary, shall continue to raise standards for entry into teacher education
32 programs.

33 The State Board of Education, in consultation with the Board of Governors of The
34 University of North Carolina, shall evaluate and develop enhanced requirements for
35 continuing certification. The new requirements shall reflect more rigorous standards for
36 continuing certification and to the extent possible shall be aligned with quality
37 professional development programs that reflect State priorities for improving student
38 achievement.

39 The State Board of Education, in consultation with local boards of education and the
40 Board of Governors of The University of North Carolina, shall reevaluate and enhance
41 the requirements for renewal of teacher certificates. The State Board shall consider
42 modifications in the certificate renewal achievement and to make it a mechanism for
43 teachers to renew continually their knowledge and professional skills. The State Board
44 shall adopt new standards for the renewal of teacher certificates by May 15, 1998.

1 The standards for approval of institutions of teacher education shall require that
2 teacher education programs for all students ~~who do not major in special education~~
3 include demonstrated competencies in (i) the identification and education of children
4 with learning disabilities-disabilities and (ii) positive management of student behavior
5 and effective communication techniques for defusing and deescalating disruptive or
6 dangerous behavior. The State Board of Education shall incorporate the criteria
7 developed in accordance with G.S. 116-74.21 for assessing proposals under the School
8 Administrator Training Program into its school administrator program approval
9 standards.

10 All North Carolina institutions of higher education that offer teacher education
11 programs, masters degree programs in education, or masters degree programs in school
12 administration shall provide performance reports to the State Board of Education. The
13 performance reports shall follow a common format, shall be submitted according to a
14 plan developed by the State Board, and shall include the information required under the
15 plan developed by the State Board.

16 ...

17 (c) It is the policy of the State of North Carolina to encourage lateral entry into
18 the profession of teaching by skilled individuals from the private sector. To this end,
19 before the 1985-86 school year begins, the State Board of Education shall develop
20 criteria and procedures to accomplish the employment of such individuals as classroom
21 teachers. Beginning with the 2006-2007 school year, such criteria and procedures shall
22 include preservice training in (i) the identification and education of children with
23 disabilities and (ii) positive management of student behavior, effective communication
24 for defusing and deescalating disruptive or dangerous behavior, and safe and
25 appropriate use of seclusion and restraint. Regardless of credentials or competence, no
26 one shall begin teaching above the middle level of differentiation. Skilled individuals
27 who choose to enter the profession of teaching laterally may be granted a provisional
28 teaching certificate for no more than five years and shall be required to obtain
29 certification before contracting for a sixth year of service with any local administrative
30 unit in this State.

31 It is further the policy of the State of North Carolina to ensure that local boards of
32 education can provide the strongest possible leadership for schools based upon the
33 identified and changing needs of individual schools. To this end, before the 1994-95
34 school year begins, the State Board of Education shall carefully consider a lateral entry
35 program for school administrators to ensure that local boards of education will have
36 sufficient flexibility to attract able candidates.

37"

38 **SECTION 3.** G.S. 115C-105.47(b)(9) reads as rewritten:

39 "(b) Each plan shall include each of the following components:

40 ...

41 (9) Professional development clearly matched to the goals and objectives
42 of the plan. This professional development shall include a component
43 to train appropriate school personnel in the management of disruptive
44 or dangerous student behavior. Appropriate school personnel may

1 include, but is not limited to, teachers, teacher assistants, school
2 administrators, bus drivers, school resource officers, school
3 psychologists, and school counselors. The training shall include
4 instruction in positive management of student behavior, effective
5 communication for defusing and deescalating disruptive or dangerous
6 behavior, and safe and appropriate use of seclusion and restraint. The
7 appropriate personnel with priority for the training shall include those
8 staff members who are most likely to be called upon to prevent or
9 address disruptive or dangerous student behavior. Each local board of
10 education shall include in this component of its safe school plan
11 procedures to evaluate the effectiveness of this training in preventing
12 or addressing disruptive or dangerous student behavior. Local boards
13 of education are encouraged to use available sources of discretionary
14 revenue to implement the plan to train personnel in the management of
15 disruptive or dangerous student behavior. Local boards may only be
16 required to implement the behavior management training component
17 of the plan to the extent that funds have been appropriated for this
18 purpose by the General Assembly or by local units of government. By
19 January 1, 2006, local boards of education shall amend their safe
20 school plans to include this training component."

21 **SECTION 4.** G.S. 115C-47 is amended by adding a new subdivision to read:

22 **"§ 115C-47. Powers and duties generally.**

23 In addition to the powers and duties designated in G.S. 115C-36, local boards of
24 education shall have the power or duty:

25 ...

26 (45) To report certain incidents of seclusion and restraint. – Local boards of
27 education shall maintain a record of incidents reported under
28 G.S. 115C-391.1(j)(4) and shall provide this information annually to
29 the State Board of Education."

30 **SECTION 5.** G.S. 143-138(b) reads as rewritten:

31 "(b) Contents of the Code. – The North Carolina State Building Code, as adopted
32 by the Building Code Council, may include reasonable and suitable classifications of
33 buildings and structures, both as to use and occupancy; general building restrictions as
34 to location, height, and floor areas; rules for the lighting and ventilation of buildings and
35 structures; requirements concerning means of egress from buildings and structures;
36 requirements concerning means of ingress in buildings and structures; rules governing
37 construction and precautions to be taken during construction; rules as to permissible
38 materials, loads, and stresses; rules governing chimneys, heating appliances, elevators,
39 and other facilities connected with the buildings and structures; rules governing
40 plumbing, heating, air conditioning for the purpose of comfort cooling by the lowering
41 of temperature, and electrical systems; and such other reasonable rules pertaining to the
42 construction of buildings and structures and the installation of particular facilities
43 therein as may be found reasonably necessary for the protection of the occupants of the
44 building or structure, its neighbors, and members of the public at large.

1 In addition, the Code may regulate activities and conditions in buildings, structures,
2 and premises that pose dangers of fire, explosion, or related hazards. Such fire
3 prevention code provisions shall be considered the minimum standards necessary to
4 preserve and protect public health and safety, subject to approval by the Council of
5 more stringent provisions proposed by a municipality or county as provided in
6 G.S. 143-138(e). These provisions may include regulations requiring the installation of
7 either battery-operated or electrical smoke detectors in every dwelling unit used as
8 rental property, regardless of the date of construction of the rental property. For
9 dwelling units used as rental property constructed prior to 1975, smoke detectors shall
10 have an Underwriters' Laboratories, Inc., listing or other equivalent national testing
11 laboratory approval, and shall be installed in accordance with either the standard of the
12 National Fire Protection Association or the minimum protection designated in the
13 manufacturer's instructions, which the property owner shall retain or provide as proof of
14 compliance.

15 The Code may contain provisions regulating every type of building or structure,
16 wherever it might be situated in the State.

17 Provided further, that nothing in this Article shall be construed to make any building
18 rules applicable to farm buildings located outside the building-rules jurisdiction of any
19 municipality.

20 Provided further, that no building permit shall be required under the Code or any
21 local variance thereof approved under subsection (e) for any construction, installation,
22 repair, replacement, or alteration costing five thousand dollars (\$5,000) or less in any
23 single family residence or farm building unless the work involves: the addition, repair,
24 or replacement of load bearing structures; the addition (excluding replacement of same
25 size and capacity) or change in the design of plumbing; the addition, replacement or
26 change in the design of heating, air conditioning, or electrical wiring, devices,
27 appliances, or equipment, the use of materials not permitted by the North Carolina
28 Uniform Residential Building Code; or the addition (excluding replacement of like
29 grade of fire resistance) of roofing.

30 Provided further, that no building permit shall be required under such Code from any
31 State agency for the construction of any building or structure, the total cost of which is
32 less than twenty thousand dollars (\$20,000), except public or institutional buildings.

33 For the information of users thereof, the Code shall include as appendices

- 34 (1) Any rules governing boilers adopted by the Board of Boiler and
35 Pressure Vessels Rules,
- 36 (2) Any rules relating to the safe operation of elevators adopted by the
37 Commissioner of Labor, and
- 38 (3) Any rules relating to sanitation adopted by the Commission for Health
39 Services which the Building Code Council believes pertinent.

40 In addition, the Code may include references to such other rules of special types,
41 such as those of the Medical Care Commission and the Department of Public Instruction
42 as may be useful to persons using the Code. No rule issued by any agency other than the
43 Building Code Council shall be construed as a part of the Code, nor supersede that
44 Code, it being intended that they be presented with the Code for information only.

1 Nothing in this Article shall extend to or be construed as being applicable to the
2 regulation of the design, construction, location, installation, or operation of (1)
3 equipment for storing, handling, transporting, and utilizing liquefied petroleum gases
4 for fuel purposes or anhydrous ammonia or other liquid fertilizers, except for liquefied
5 petroleum gas from the outlet of the first stage pressure regulator to and including each
6 liquefied petroleum gas utilization device within a building or structure covered by the
7 Code, or (2) equipment or facilities, other than buildings, of a public utility, as defined
8 in G.S. 62-3, or an electric or telephone membership corporation, including without
9 limitation poles, towers, and other structures supporting electric or communication
10 lines.

11 In addition, the Code may contain rules concerning minimum efficiency
12 requirements for replacement water heaters, which shall consider reasonable availability
13 from manufacturers to meet installation space requirements.

14 No State, county, or local building code or regulation shall prohibit the use of special
15 locking mechanisms for seclusion rooms in the public schools approved pursuant to
16 G.S. 115C-391.1(e)(1)e., provided that the special locking mechanism shall be
17 constructed so that it will engage only when a key, knob, handle, button, or other similar
18 device is being held in position by a person, and provide further that, if the mechanism
19 is electrically or electronically controlled, it automatically disengages when the
20 building's fire alarm is activated. Upon release of the locking mechanism by a
21 supervising adult, the door must be able to be opened readily."

22 **SECTION 6.** Except as otherwise provided, this act becomes effective July
23 1, 2006.