#### GENERAL ASSEMBLY OF NORTH CAROLINA

#### SESSION 1999

S 1 SENATE BILL 1320 Short Title: Simplify Taxes on Telecommunications. (Public) Sponsors: Senators Hoyle and Kerr. Referred to: Finance. May 18, 2000 A BILL TO BE ENTITLED AN ACT TO SIMPLIFY THE COLLECTION OF TELECOMMUNICATIONS TAXES. The General Assembly of North Carolina enacts: G.S. 105-164.3 is amended by adding the following new Section 1. subdivisions in the correct alphabetical order to read: "§ 105-164.3. Definitions. The following definitions apply in this Article, except when the context clearly indicates a different meaning: (11a) Prepaid telephone calling arrangement. – A right that authorizes the exclusive purchase of telecommunications service; must be paid for in advance; enables the origination of calls by means of an access number, authorization code, or another similar means, regardless of whether the access number or authorization code is manually or electronically dialed; and is sold in units or dollars whose number or dollar value declines with use and is known on a continuous basis. (16b) Service address. – The location of the telecommunications equipment from which a customer originates or receives telecommunications service. In the case of wireless telecommunications service, maritime

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systems, third-number calls, calling card calls, and other similar services for which the location of the equipment cannot be determined as part of the billing process, the telecommunications service provider may determine the location of the equipment based upon the customer's telephone number, the mailing address to which the bills are sent, or a street address provided by the customer if the street address is within the licensed service area of the service provider. In the case of telecommunications service paid through a payment mechanism that does not relate to the location of the equipment, such as a bank, travel, debit, or credit card, the service address is the address of the central office as determined by the area code and the first three digits of the seven digit originating telephone number.

. . .

(21a) Telecommunications service. — A two-way electronic or electromagnetic transmission that consists of sound, signals, or other intelligence converted to sound or signals and is made by means of wire, cable, radio wave, microwave, light wave, satellite, fiber optics, or another transmission media.

. . .

(26) Wireless telecommunications service. — A two-way radio communications service, including cellular telecommunications service, two-way paging service, and any other form of mobile two-way communications service."

Section 2. G.S. 105-164.3(25) is repealed.

Section 3. G.S. 105-164.4(a)(4a) reads as rewritten:

"(4a) The rate of three percent (3%) applies to the gross receipts derived by a utility from sales of electricity or local telecommunications service as defined by G.S. 105-120(e), electricity, other than sales of electricity subject to tax under another subdivision in this section. Gross receipts from sales of local telecommunications service do not include receipts from service provided by means of public coin-operated pay telephone instruments and paid for by coin. A person who operates a utility sells electricity is considered a retailer under this Article."

Section 4. G.S. 105-164.4(a)(4c) reads as rewritten:

"(4c) The rate of six and one-half percent (6 1/2%) four and one-half percent (4.5%) applies to the gross receipts derived from providing toll telecommunications services or private telecommunications services as defined by G.S. 105-120(e) that both originate from and terminate in the State and are not subject to the privilege tax under G.S. 105-120. service. A person who provides telecommunications service is considered a retailer under this Article. Telecommunications service is taxed in accordance with G.S. 105-164.4B. Any business entity that provides these services is considered a retailer under this Article. This

1		subdivision does not apply to telephone membership corporations as
2		described in Chapter 117 of the General Statutes."
3		tion 5. G.S. 105-164.4(a) is amended by adding a new subdivision to read:
4	"( <u>4d</u>	The sale or recharge of prepaid telephone calling arrangements is
5		taxable at the rate set in subdivision (a)(1) of this section for sales of
6		tangible personal property. The tax applies regardless of whether
7		tangible personal property, such as a card or a telephone, is transferred.
8		Prepaid telephone calling arrangements taxed under this subsection are
9		not subject to tax as a telecommunications service.
10		Prepaid telephone calling arrangements are taxable at the point of
11		sale instead of at the point of use. If the sale or recharge of a prepaid
12		telephone calling arrangement does not take place at a retailer's place of
13		business, the sale or recharge is considered to have taken place at one of
14		the following:
15		a. The customer's shipping address, if an item of tangible personal
16		property is shipped to the customer as part of the transaction.
17		b. The customer's billing address or, for wireless
18		telecommunications service, the customer's service address, if no
19		tangible personal property is shipped to the customer as part of
20		the transaction."
21	Sect	tion 6. Part 2 of Article 5 of Chapter 105 of the General Statutes is
22	amended by ac	dding a new section to read:
23	" <u>§ 105-164.4B</u>	3. Tax on telecommunications.
24	(a) Gen	eral The gross receipts derived from providing telecommunications
25	service in thi	s State are taxed at the rate set in G.S. 105-164.4(a)(4c). Wireless
26	telecommunica	ations service is provided in this State if the customer's service address is in
27	this State and t	the call originates or terminates in this State.
28	(b) Incl	uded in Gross Receipts Gross receipts derived from telecommunications
29		e the following:
30	<u>(1)</u>	Receipts from local, intrastate, interstate, toll, private, and wireless
31		telecommunications service.
32	<u>(2)</u>	Charges for directory assistance, directory listing that is not yellow-page
33		classified listing, call forwarding, call waiting, three-way calling, caller
34		ID, and other similar services.
35	<u>(3)</u>	Customer access line charges billed to subscribers for access to the
36		intrastate or interstate interexchange network.
37	<u>(4)</u>	Charges billed to a pay telephone provider who uses the
38		telecommunications service to provide pay telephone service.
39	$\underline{\text{(c)}}$ $\underline{\text{Exc}}$	<u>luded From Gross Receipts. – Gross receipts derived from</u>
40	telecommunica	ations service do not include any of the following:
41	<u>(1)</u>	Charges for telecommunications services that are a component part of or
42		are integrated into a telecommunications service that is resold.
12		Evamples of services that are resold include carrier charges for access to

1		an intrastate or interstate interexchange network, interconnection
2		charges paid by a provider of wireless telecommunications service, and
3		charges for the sale of unbundled network elements. An unbundled
4		network element is a network element, as defined in 47 U.S.C. §
5		153(29), to which access is provided on an unbundled basis pursuant to
6		47 U.S.C. § 251(c)(3).
7	<u>(2)</u>	911 charges imposed under G.S. 62A-4 or G.S. 62A-23 and remitted to
8		the Emergency Telephone System Fund under G.S. 62A-7 or the
9		Wireless Fund under G.S. 62A-24.
10	<u>(3)</u>	Allowable surcharges imposed to recoup assessments for the Universal
11		Service Fund.
12	<u>(4)</u>	Receipts of a pay telephone provider from the sale of pay telephone
13	·	service.
14	<u>(5)</u>	Charges for commercial, cable, wireless, broadcast, or satellite video or
15		audio service unless the service provides two-way communication, other
16		than the customer's interactive communication in connection with the
17		customer's selection or use of the video or audio service.
18	<u>(6)</u>	Paging service, unless the service provides two-way communication.
19	<u>(7)</u>	Charges for telephone service made by a hotel, motel, or another entity
20		whose gross receipts are taxable under G.S. 105-164.4(a)(3) when the
21		charges are incidental to the occupancy of the entity's accommodations.
22	<u>(8)</u>	Receipts from the sale, installation, maintenance, or repair of tangible
23		personal property.
24	<u>(9)</u>	Directory advertising and yellow-page classified listings.
25	<u>(10)</u>	Voicemail services.
26	<u>(11)</u>	<u>Information services</u> . An information service is a service that can
27		generate, acquire, store, transform, process, retrieve, use, or make
28		available information through a communications service. Examples of
29		an information service include an electronic publishing service and a
30		Web hosting service.
31	<u>(12)</u>	Internet access.
32	<u>(13)</u>	Billing and collection services.
33	<u>(14)</u>	Charges for bad checks or late payments.
34	<del></del>	led Services When a taxable telecommunications service is bundled
35		that is not taxable, the tax applies to the gross receipts from the taxable
36	·	andle as follows:
37	<u>(1)</u>	If the service provider offers all the services in the bundle on an
38		unbundled basis, tax is due on the unbundled price of the taxable
39		service, less the discount resulting from the bundling. The discount for
40		a service as the result of bundling is the proportionate price decrease of
41		the service, determined on the basis of the total unbundled price of all
12		the services in the hundle compared to the hundled price of the services

If the service provider does not offer one or more of the services in the 1 (2) 2 bundle on an unbundled basis, tax is due on the taxable service based on 3 a reasonable allocation of revenue to that service. If the service 4 provider maintains an account for revenue from a taxable service, the 5 service provider's allocation of revenue to that service for the purpose of 6 determining the tax due on the service must reflect its accounting 7 allocation of revenue to that service. 8 Interstate Private Line. – The gross receipts derived from interstate private 9 telecommunications service are taxable as follows: 10 (1) One hundred percent (100%) of the charge imposed at each channel termination point in this State. 11 One hundred percent (100%) of the charge imposed for the total channel 12 (2) mileage between each channel termination point in this State. 13 14 (3) Fifty percent (50%) of the charge imposed for the total channel mileage 15 between the first channel termination point in this State and the nearest channel termination point outside this State. 16 17 (f) Call Center Cap. – The gross receipts tax on interstate telecommunications 18 service that originates outside this State, terminates in this State, and is provided to a call center that has a direct pay certificate issued by the Department under G.S. 105-164.27 19 20 may not exceed fifty thousand dollars (\$50,000) a calendar year. This cap applies 21 separately to each legal entity. 22 Credit. – A taxpayer who pays a tax legally imposed by another state on a 23 telecommunications service taxable under this section is allowed a credit against the tax 24 imposed in this section. Definitions. – The following definitions apply in this section: 25 (h) Call center. – Defined in G.S. 105-164.27. 26 Interstate telecommunications service. - Telecommunications service 27 (2) that originates or terminates in this State, but does not both originate 28 29 and terminate in this State, and is charged to a service address in this 30 State. Intrastate telecommunications service. - Telecommunications service 31 (3) that both originates and terminates in this State. 32 Local telecommunications service. – Telecommunications service that 33 <u>(4)</u> provides access to a local telephone network and enables a user to 34 35 communicate with substantially everyone who has a telephone or radiotelephone station that is part of the local telephone network. 36 Private telecommunications service. – Telecommunications service that 37 <u>(5)</u> 38 entitles a subscriber of the service to exclusive or priority use of a communications channel or group of channels. 39 Service address. – Defined in G.S. 105-164.3. 40

Telecommunications service. – Defined in G.S. 105-164.3.

Toll telecommunications service. – Any of the following:

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- A service for which there is a toll charge that varies in amount with the distance or elapsed transmission time of each individual communication.

  A service that entitles the subscriber, upon payment of a periodic
  - b. A service that entitles the subscriber, upon payment of a periodic charge, determined as a flat amount or on the basis of total elapsed transmission time, to an unlimited number of communications to or from all or a substantial portion of those who have a telephone or radiotelephone station in an area outside the local telephone network.
  - (9) Wireless telecommunications service. Defined in G.S. 105-164.3." Section 7. G.S. 105-164.16(c) reads as rewritten:
  - "(c) Sales Tax on <u>Utility Services.Electricity and Telecommunications.</u> A return for taxes levied under G.S. 105-164.4(a)(4a) and G.S. 105-164.4(a)(4c) is due <del>quarterly or monthly as specified in this subsection. A utility that is allowed to pay tax under G.S. 105-120 on a quarterly basis shall file a quarterly return. All other utilities shall file a monthly return. A quarterly return is due by the last day of the month following the quarter covered by the return. A monthly. The monthly return is due by the last day of the month following the month following the month in which the taxes accrue, except the return for taxes that accrue in May. A return for taxes that accrue in May is due by June 25.</del>

A <u>utility retailer</u> that is required to file a monthly return may file an estimated return for the first month, the second month, or both the first and second months in a quarter. A <u>utility retailer</u> is not subject to interest on or penalties for an underpayment submitted with an estimated monthly return if the <u>utility retailer</u> timely pays at least ninety-five percent (95%) of the amount due with a monthly return and includes the underpayment with the <u>company's retailer</u>'s return for the third month in the same quarter."

Section 8. G.S. 105-164.20 reads as rewritten:

## "§ 105-164.20. Cash or accrual basis of reporting.

Any retailer, except a <u>utility</u>, <u>retailer who sells electricity or telecommunications</u> <u>service</u>, may report sales on either the cash or accrual basis of accounting upon making application to the Secretary for permission to use the basis selected. Permission granted by the Secretary to report on a selected basis continues in effect until revoked by the Secretary or the taxpayer receives permission from the Secretary to change the basis selected. A <u>utility</u> <u>retailer who sells electricity or telecommunications service</u> must report its sales on an accrual basis. A sale <u>by a utility</u> of electricity or <u>intrastate telephone telecommunications</u> service is considered to accrue when the utility bills its customer for the sale."

Section 9. Part 4 of Article 5 of Chapter 105 of the General Statutes is amended by adding a new section to read:

### "§ 105-164.27. Direct pay certificate for call center.

(a) Requirements. – A call center that purchases interstate telecommunications service that originates outside this State and terminates in this State may apply to the Secretary for a direct pay certificate. An application for a direct pay certificate must be

made on a form provided by the Secretary and contain the information required by the Secretary.

- (b) Effect. A direct pay certificate authorizes its holder to purchase telecommunications service without paying tax to the seller and authorizes the seller to not collect any tax on a sale to the certificate holder. A person who purchases telecommunications service under a direct pay certificate must file a return and pay the tax due monthly to the Secretary. A direct pay certificate issued under this section does not apply to any tax other than the tax on telecommunications service.
- (c) Call Center Defined. A call center is a business that is primarily engaged in providing support services to customers by telephone to support products or services of the business. A business is primarily engaged in providing support services by telephone if at least sixty percent (60%) of its calls are incoming."

Section 10. Part 8 of Article 5 of Chapter 105 of the General Statutes is amended by adding a new section to read:

# "§ 105-164.44F. Distribution of part of telecommunications taxes to cities.

Within 75 days after the end of each calendar quarter, the Secretary must distribute to the cities twelve percent (12%) of the net proceeds of the taxes imposed by G.S. 105-164.4(a)(4c) on telecommunications service. The Secretary must distribute this amount among the cities on a per capita basis according to the most recent annual population estimates certified to the Secretary by the State Planning Officer. A city incorporated on or after January 1, 2000, may not receive a distribution under this section unless it meets both of the following requirements:

- (1) It must be eligible to receive funds under G.S. 136-41.2.
- (2) A majority of the mileage of its streets must be open to the public."

Section 11. G.S. 105-116(d) reads as rewritten:

- "(d) Distribution. —Part of the taxes imposed by this section on electric power companies, natural gas companies, and regional natural gas districts is distributed to cities under G.S. 105-116.1. Within 75 days after the end of each calendar quarter, the Secretary must distribute to the cities part of the tax proceeds from the gross receipts of an electric power company derived within the city. The amount to be distributed to a city is three and nine hundredths percent (3.09%) of the gross receipts derived within the city."
  - Section 12. G.S. 105-116.1 is repealed.
  - Section 13. G.S. 105-120 is repealed.
  - Section 14. G.S. 105-467 is amended by adding a new subdivision to read:
  - "(6) The sales price of prepaid telephone calling arrangements taxed as tangible personal property under G.S. 105-164.4(a)(4d)."

Section 15. The first paragraph of Section 4 of Chapter 1096 of the 1967 Session Laws, as amended, is amended as follows:

- (1) By deleting the word "and" before subdivision (5).
- (2) By changing the period at the end of subdivision (5) to a semicolon and adding the word "and".
- (3) By adding a new subdivision to read:

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The sales price of prepaid telephone calling arrangements taxed as "(6) tangible personal property under G.S. 105-164.4(a)(4d)."

Hold-Harmless. – For distributions made in calendar quarters Section 16.(a) beginning on or after April 1, 2001, the combined amount distributed to a city under G.S. 105-116, 105-164.44F, and 105-187.44 is subject to the following conditions:

- (1) The amount distributed to a city may not exceed the city's overall benchmark amount until each city receives an amount equal to its overall benchmark amount.
- (2) The amount distributed to a city may not be less than the city's overall benchmark amount.

Section 16.(b) Calculation. – Each quarter, the Secretary of Revenue must determine a city's overall benchmark amount and the amount it would receive under G.S. 105-116, 105-164.44F, and 105-187.44, as modified by S.L. 1998-22, Section 14, if not for the redistribution required by this section. The Secretary must identify those cities whose distribution amounts under these three statutes are less than their overall benchmark amounts and must determine the total dollar amount of the shortfall. The Secretary must reduce the amount to be distributed to those cities whose distribution amount under those statutes exceeds their overall benchmark amount by the total dollar amount of the shortfall determined for that quarter in proportion to each city's excess. However, in no event may a city's distribution amount be reduced below its overall benchmark amount. The Secretary must redistribute these monies to the cities whose distribution amounts under the three statutes are less than their overall benchmark amounts in proportion to each city's shortfall. In any quarter that a city does not have a prior year's distribution for the corresponding quarter in the preceding fiscal year, that city is excluded from the redistribution required under this section for that quarter. In that case, the city will receive the amount it is entitled to receive under G.S. 105-116, 105-164.44F, and 105-187.44.

Section 16.(c) Definition. – As used in this section, the term "overall benchmark amount"means the sum of the following two amounts:

- The amount distributed to the city under repealed G.S. 105-116.1 in the (1) same calendar quarter of the last year in which the city received the distribution under that statute.
- The city's piped natural gas benchmark amount for that same quarter, as (2) determined under S.L. 1998-22, Section 14.

Section 16.(d) Report. – The Department of Revenue must report to the Revenue Laws Study Committee by October 1, 2002, on the effect of the changes made by this act on the amounts distributed to cities. The Department must include in its report any adjustments to city distributions recommended by the Department. Department must consult with the North Carolina League of Municipalities in developing its recommendations.

Section 17. G.S. 153A-152 reads as rewritten:

"§ 153A-152. Privilege license taxes.

1	(a) <u>Authority.</u> – A county may levy privilege license taxes on trades, occupations,
2	professions, businesses, and franchises to the extent authorized by Article 2 of Chapter
3	105 of the General Statutes and any other acts of the General Assembly. A county may
4	levy privilege license taxes to the extent formerly authorized by the following sections of
5	Article 2 of Chapter 105 of the General Statutes before they were repealed:

- 6 G.S. 105-50 Pawnbrokers.
- 7 G.S. 105-53 Peddlers, itinerant merchants, and specialty market operators.
- 8 G.S. 105-55 Installing elevators and automatic sprinkler systems.
- 9 G.S. 105-58 Fortune tellers, palmists, etc.
- 10 G.S. 105-65 Music machines.
- 11 G.S. 105-66.1 Electronic video games.
- 12 G.S. 105-80 Firearms dealers and dealers in other weapons.
- 13 G.S. 105-89 Automobiles, wholesale supply dealers and service stations.
- 14 G.S. 105-89.1 Motorcycle dealers.

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- 15 G.S. 105-90 Emigrant and employment agents.
- 16 G.S. 105-102.5 General business license.
  - (b) <u>Telecommunications Restriction. A county may not impose a license, franchise, or privilege tax on a company taxed under G.S. 105-164.4(a)(4c)."</u>
    - Section 18. G.S. 160A-211 is amended by adding a new subsection to read:
    - "(d) Telecommunications Restriction. A city may not impose a license, franchise, or privilege tax on a company taxed under G.S. 105-164.4(a)(4c)."
    - Section 19. Pursuant to G.S. 62-31 and G.S. 62-32, the Utilities Commission must lower the rate set for local telecommunications service to reflect the repeal of G.S. 105-120.
    - Section 20. This act becomes effective January 1, 2001, and applies to taxable services reflected on bills dated on or after January 1, 2001. Section 16 expires on July 1, 2003.