## NORTH CAROLINA GENERAL ASSEMBLY

## LEGISLATIVE FISCAL NOTE

BILL NUMBER: House Bill 1081

SHORT TITLE: Condemnation Award/Evidence

**SPONSOR(S)**: Representative Allred

## FISCAL IMPACT

Yes () No () No Estimate Available (X)

## <u>FY 1997-98</u> <u>FY 1998-99</u> <u>FY 1999-00</u> <u>FY 2000-01</u> <u>FY 2001-02</u>

GENERAL FUND HIGHWAY FUND HIGHWAY TRUST FUND LOCAL GOVERNMENTS No Estimate Available No Estimate Available No Estimate Available

 PRINCIPAL DEPARTMENT(S) &

 PROGRAM(S) AFFECTED:
 Department of Administration

 Department of Transportation
 Local Governments

EFFECTIVE DATE: October 1, 1997.

**BILL SUMMARY:** Amends GS 40A-8 and GS 136-119 to provide that in condemnation actions by: 1) private and local public condemnors, 2) the Department of Transportation, and 3) by reference all State agencies (G.S. 146-24(c)), if the judgment awarded the property owner is greater than the deposit made by the condemnor, the court must award the owner reasonable costs of the action, including attorney's fees, and appraisal and engineering fees. Also, amends GS 40A-71 and GS 136-121.2 to provide that in a condemnation action by the aforementioned condemnors the court must consider the following facts as evidence of the value of the property: (1) the amount deposited by the condemnor; (2) the most recent property tax appraisal; and (3) any other evidence of value considered relevant by the court.<sup>1</sup>

<sup>&</sup>lt;sup>1</sup> Based on Daily Bulletin, Institute of Government, UNC-Chapel Hill: Vol. 1997, No. 47.

**ASSUMPTIONS AND METHODOLOGY**: The provisions of the proposed act will affect the expenditure requirements of State agencies and local governments in several ways. Allowing the award of attorney's fees to property owners in cases where the property owners receive a judgment greater than the condemnor's deposit will increase the cost to State agencies and local governments of taking condemnation actions to trial. Although most owners who take condemnation actions to trial under current law do win judgments greater than the condemnor's deposit, some owners do not pursue this course because of expense of attorney's fees. Removing a burden that prevents some owners from taking a condemnation action to trial should increase the number of owners who will allow a condemnation action to go to trial rather than attempt to negotiate a pre-trial settlement.

Allowing the condemnor's deposit to be introduced as evidence in a trial also should encourage owners to take condemnations to trial. If the deposit made by the condemnor is known by the jury, it is very likely that the judgment will exceed the deposit. Given that most owners who currently take a condemnation action to trial receive an award greater than the agency deposit, when the deposit amount is not known, almost all owners are likely to receive an award greater than the deposit under the proposed act. As a result, attorney's fees should be awarded in almost all cases, further increasing the incentive for owners to take a condemnation action to trial.

If more cases go to trial, costs of condemnation will increase for State agencies and local governments. Increased numbers of condemnation cases in the courts would also increase the resource requirements of the civil judicial system.

The increased incentive for owners to take cases to trial, and the greater likelihood that judgments will favor owners, also should affect the behavior of State agencies and local governments. Agencies will have greater incentive to acquire property without resorting to condemnation, or of avoiding going to trial when condemnation must be pursued. The desire to avoid these steps should result in higher initial settlement offers. Acceptance of these offers by owners who would have accepted a lower initial offer under current law will result in an increase in property acquisition costs. On the other hand, acceptance of these offers by owners who would have pursued litigation under current law could result in lower property acquisition costs if the increased cost of the settlement is lower than the costs of litigation would have been.

Because the behavior of property owners and condemnors in response to the new legal conditions imposed by the proposed act can be predicted only in broad terms, the effect of these changes in behavior on the costs of property acquisition to State agencies and local governments can not be predicted accurately enough to provide a fiscal estimate of the effect of the proposed act.

FISCAL RESEARCH DIVISION: 733-4910 PREPARED BY: Karl Knapp APPROVED BY: Tom L. CovingtonTomC DATE: May 2, 1997

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