GENERAL ASSEMBLY OF NORTH CAROLINA

SESSION 1997

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SENATE BILL 1

Judiciary Committee Substitute Adopted 2/5/97
Third Edition Engrossed 2/10/97
House Committee Substitute Favorable 4/14/97

Short Title: Full Disclosure Act of 1997.	(Public)	
Sponsors:		
Referred to:		

February 3, 1997

1 A BILL TO BE ENTITLED 2 AN ACT TO CHANGE THE FILING SCHEDULE OF CAMPAIGN REPORTS; TO 3 REQUIRE THE LISTING OF A CONTRIBUTOR'S PRINCIPAL OCCUPATION AND TO PROVIDE FOR A "BEST EFFORTS" RULE; TO REQUIRE THAT 4 COORDINATED PARTY EXPENDITURES BE REPORTED; TO EXPAND 5 REPORTING IN LOCAL ELECTIONS AND REFERENDA AND TO SET A 6 7 THREE THOUSAND DOLLAR THRESHOLD FOR REPORTING GENERALLY; 8 TO REQUIRE ELECTRONIC FILING OF CERTAIN CAMPAIGN REPORTS 9 AND INTERNET ACCESS; TO PROVIDE FOR CIVIL PENALTIES FOR LATE FILING OF CAMPAIGN REPORTS; TO CLOSE THE SECOND PRIMARY 10 LOOPHOLE FOR CONTRIBUTION LIMITS; TO REWRITE AND EXPAND THE 11 12 LIMITS ON FUND-RAISING DURING LEGISLATIVE SESSIONS; TO PROVIDE 13 FOR A TWO DOLLAR CHECKOFF FOR THE POLITICAL PARTIES FINANCING FUND; AND TO REQUIRE THAT CONTRIBUTIONS BE 14 DEPOSITED WITHIN TEN DAYS OF RECEIPT. 15

- 16 The General Assembly of North Carolina enacts:
- 17 QUARTERLY AND SEMIANNUAL REPORTING.

Section 1. (a) G.S. 163-278.9(a) reads as rewritten:

- "(a) The Except as provided in G.S. 163-278.10A, the treasurer of each candidate and of each political committee shall file under verification with the Board the following reports:
 - (1) Organizational Report. The appointment of the treasurer as required by G.S. 163-278.7(a), the statement of organization required by G.S. 163-278.7(b), and a report of all contributions and expenditures not previously reported shall be filed with the Board no later than the tenth day following the day the candidate files his notice of candidacy or the tenth day following the organization of the political committee, whichever occurs first. Any candidate whose campaign is being conducted by a political committee which is handling all contributions and expenditures for his campaign shall file a statement with the Board stating such fact at the time required herein for the organizational report. Thereafter, the candidate's political committee shall be responsible for filing all reports required by law.
 - (2) Preprimary Report. The treasurer shall file a report with the Board no later than the tenth day preceding the primary election. <u>A candidate who is not on the ballot in the primary and who has filed a first quarter report pursuant to subdivision (5a) of this subsection shall not be required to file a separate preprimary report under this subdivision.</u>
 - (3) Postprimary Report(s). The treasurer shall file a report with the Board no later than the 30th day after the primary election if the candidate was eliminated in the primary. If there is a second primary, the treasurer shall file a report with the Board no later than the 30th day after the second primary election if the candidate was eliminated in the second primary.
 - (4) Preelection Report. The treasurer shall file a report with the Board not later than the tenth day preceding the general election.
 - (5) Repealed by Session Laws 1985, c. 164, s. 1.
 - Quarterly Reports. During even-numbered years during which there is an election for that candidate or in which the campaign committee is supporting a candidate, the treasurer shall file a report with the Board not later than seven days after the end of each calendar quarter covering the prior calendar quarter, except that the report for the third quarter shall also cover the period in October through the seventeenth day before the election, the third quarter report shall be due seven days after that date, and the fourth quarter report shall not include that period if a third quarter report was required to be filed.
 - (6) Annual Semiannual Reports. If contributions are received or expenditures made during a calendar year, for which no reports are otherwise required by this Article, any and all such contributions and expenditures shall be reported by the last Friday in January July,

covering the period through the last day of June, and shall be reported by the last Friday in January, covering the period through the last day of December, of the following year."

(b) This section becomes effective January 1, 1998.

-DONOR'S PRINCIPAL OCCUPATION; BEST EFFORTS RULE.

Section 2. (a) G.S. 163-278.11(a)(1) reads as rewritten:

- "(1) Contributions. A list of all contributions required to be listed under G.S. 163-278.8 received by or on behalf of a candidate, political committee, or referendum committee. The statement shall list the name and complete mailing address of each contributor, the amount contributed, the principal occupation of the donor, and the date such contribution was received. The total sum of all contributions to date shall be plainly exhibited. Forms for required reports shall be prescribed by the Board. The State Board of Elections shall prepare a schedule of occupational classifications, adapting as it deems suitable the occupational classifications of the Internal Revenue Code and equivalent classifications of the Office of State Personnel. In reporting the occupation of a contributor, the treasurer shall use the classifications prepared by the State Board."
- (b) G.S. 163-278.11 is amended by adding a new subsection to read:
- "(c) Best Efforts. When a treasurer shows that best efforts have been used to obtain, maintain, and submit the information required by this Article for the candidate or political committee, any report of that candidate or committee shall be considered in compliance with this Article. The State Board of Elections shall promulgate rules that specify what are 'best efforts' for purposes of this Article, adapting as it deems suitable the provisions of 11 CFR 104.7."
- (c) This section becomes effective February 1, 1998, and applies to all reports due on or after that date.

- REPORTING OF COORDINATED EXPENDITURES.

Section 3. (a) G.S. 163-278.11(b) reads as rewritten:

- "(b) Statements shall reflect anything of value paid for or contributed by any person or individual, both as a contribution and expenditure. If a political party executive committee makes an expenditure that benefits a candidate or group of candidates, that political party executive committee shall report that expenditure, together with the date, amount, and purpose of any such expenditure as well as the name of and office sought by any candidate or candidates on whose behalf the expenditure was made. A candidate who benefits from that expenditure shall report that expenditure or the proportionate share of the expenditure that benefitted that candidate as an in-kind contribution if the candidate or the candidate's committee has coordinated with the political party executive committee concerning the expenditure."
- (b) This section becomes effective February 1, 1998, and applies to reports due on and after that date.

– EXPANDED REPORTING IN LOCAL ELECTIONS AND REFERENDA; \$3,000 THRESHOLD FOR ALL REPORTING.

- Section 4. (a) G.S. 163-278.6(1) reads as rewritten:
 - "(1) The term 'board' means the State Board of Elections with respect to all candidates for State and multi-county district offices and the county or municipal board of elections with respect to all candidates for single-county district, county and municipal offices. The term means the State Board of Elections with respect to all statewide referenda. referenda and the county or municipal board of elections conducting all local referenda."
 - (b) G.S. 163-278.6(18) reads as rewritten:
 - "(18) The term 'public office' means any office filled by election by the people on a statewide, county, municipal or district basis, and this Article shall be applicable to such elective offices whether the election therefor is partisan or nonpartisan, provided candidates for municipal and county offices in those municipalities and counties having less than 50,000 population, according to the most recent decennial census figures, shall not be required to file reports required by this Article, but this Article shall otherwise be applicable to such candidates for municipal and county offices. nonpartisan."
- (c) G.S. 163-278.6(18a) reads as rewritten:
 - "(18a) The term 'referendum' means any question, issue, or act referred to a vote of the people of the entire State by the General Assembly Assembly, a unit of local government, or by the people under any applicable local act and includes constitutional amendments and State bond issues. The term 'referendum' does not include includes any type of municipal, county, or special district referendum."
- (d) G.S. 163-278.40(2) reads as rewritten:
 - "(2) The term 'city' means any incorporated city, town, or village with a population of 50,000 or over, according to the most recent decennial federal census. village."
 - (e) G.S. 163-278.10A reads as rewritten:

"§ 163-278.10A. Threshold of \$1,000.00 <u>\$3,000</u> for Financial Reports.

- (a) Notwithstanding any other provision of this Chapter, a candidate shall be exempted from the reports of contributions, loans, and expenditures required in G.S. 163-278.9(a), 163-278.40B, 163-278.40C, 163-278.40D, and 163-278.40E if to further his campaign that candidate:
 - (1) Does not receive more than one three thousand dollars (\$1,000.00) (\$3,000) in contributions, and
 - (2) Does not receive more than one three thousand dollars (\$1,000.00) (\$3,000) in loans, and
 - (3) Does not spend more than one three thousand dollars (\$1,000.00). (\$3,000).

- To qualify for the exemption from those reports, the candidate's treasurer shall file a 1 2 certification under oath that he does not intend to receive in contributions or loans or 3 expend more than one three thousand dollars (\$1,000.00) (\$3,000) to further his campaign. 4 The certification shall be filed with the Board at the same time the candidate files his 5 Organizational Report as required in G.S. 163-278.7, G.S. 163-278.9, and G.S. 163-6 278.40A. If the candidate's campaign is being conducted by a political committee which 7 is handling all contributions, loans, and expenditures for his campaign, the treasurer of 8 the political committee shall file a certification of intent to stay within the threshold 9 amount. If the intent to stay within the threshold changes, or if the \$1,000 three thousand 10 dollars (\$3,000) threshold is exceeded, the treasurer shall immediately notify the Board and shall be responsible for filing all reports required in G.S. 163-278.9 and 163-11 12 278.40B, 163-278.40C, 163-278.40D, and 163-278.40E; provided that any contribution, 13 loan, or expenditure which would have been required to be reported on an earlier report 14 but for this section shall be included on the next report required after the intent changes 15 or the threshold is exceeded. 16
 - (b) The exemption in subsection (a) of this section applies to political party committees under the same terms as for candidates, except that the term 'to further his campaign' does not relate to a political party committee's exemption, and all contributions, expenditures, and loans during an election shall be counted against the political party committee's threshold amount."
 - (f) This section applies to primaries, elections, and referenda beginning in 1998.
 - ELECTRONIC REPORTING.

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Section 5. (a) G.S. 163-278.9 is amended by adding a new subsection to read:

- "(j) Treasurers for the following entities shall file any report required by this section electronically, according to rules which shall be promulgated by the State Board of Elections:
 - (1) Candidates for statewide office;
 - (2) The State, district, county, and precinct executive committees of political parties;
 - <u>Political committees that make contributions to candidates for statewide office or make independent expenditures that affect contests for statewide office,</u>
- if the report shows in excess of ten thousand dollars (\$10,000) in contributions, in expenditures, or in loans."
 - (b) This section applies to reports to be filed in 1998.
- 37 INTERNET ACCESS.
 - Section 6. The State Board of Elections shall provide full access to the public of campaign finance reports over the Internet as soon as technically feasible.
- 40 CIVIL PENALTIES FOR LATE FILING.
 - Section 7. (a) G.S. 163-278.34 reads as rewritten:
- 42 "\\$ 163-278.34. Filings; penalty for late filings.

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- (a) All-Except as provided in G.S. 163-278.9, all reports, statements or other documents required by this Article to be filed with the Board shall be filed either by manual delivery to or by certified or registered mail addressed to the Board. Timely filing shall be complete if postmarked on the day the reports, statements or other documents are to be delivered to the Board. If a report, statement or other document is not filed within the time required by this Article, then the individual, person, media, candidate, political committee, referendum committee or treasurer responsible for filing shall pay to the State Board of Elections election enforcement costs and a civil late penalty of twenty dollars (\$20.00) per day for each day the filing is late not to exceed five days. as follows:
 - (1) Two hundred fifty dollars (\$250.00) per day for each day the filing is late for a report that affects statewide elections, not to exceed a total of ten thousand dollars (\$10,000); and
 - (2) Fifty dollars (\$50.00) per day for each day the filing is late for a report that affects only nonstatewide elections, not to exceed a total of one thousand dollars (\$1,000).

The State Board shall immediately notify, or cause to be notified, late filers, from which reports are apparently due, by registered or certified mail, return receipt requested, of the penalties under this section. If the penalty has not been paid to or the report has not been filed with the Board within five days after receipt of the notification, then the Board shall report the late filing or failure to file to the appropriate district attorney who shall indict and prosecute the offender as required in G.S. 163-278.27. No criminal penalty shall be imposed if the penalty required by this section is paid and the delinquent report is filed within five days after notification by the Board. (a1) The State Board shall calculate and assess the amount of the civil penalty due under subsection (a) of this section and shall notify the person who is assessed the civil penalty of the amount of the penalty. The notice of assessment shall be served by any means authorized under G.S. 1A-1, Rule 4, and shall direct the violator either to pay the assessment or to contest the assessment within 30 days by filing a petition for a contested case under Article 3 of Chapter 150B of the General Statutes. If a violator does not pay a civil penalty assessed by the Board within 30 days after it is due, the Board shall request the Attorney General to institute a civil action to recover the amount of the assessment. The civil action may be brought in the superior court of any county where the report was due to be filed or any county where the violator resides or maintains an office. A civil action must be filed within three years of the date the assessment was due. An assessment that is not contested is due when the violator is served with a notice of assessment. An assessment that is contested is due at the conclusion of the administrative and judicial review of the assessment. Consistent with G.S. 115C-437, the State Controller shall pay the clear proceeds of civil penalties collected under this section to the County School Fund in the county in which the person charged with the violation resides. The State Controller shall reduce the monies collected by the enforcement costs and the collection costs to determine the clear proceeds payable to the County School Fund. Monies set aside for the costs of enforcement and the costs of collection shall be credited to accounts of the State Board of Elections.

When a report, statement or other document, required by this Article is not

"(7a) The term 'costs of collection' means monies spent by the State Board of

"(8a) The term 'enforcement costs' means salaries, overhead, and other

the sum levied for the enforcement costs and civil late penalty."

"(14) To calculate, assess, and collect civil penalties pursuant to this Article."

(f) This section becomes effective January 1, 1998, and applies to all reports

This section becomes effective January 1, 1998, and applies to all elections

(b) Article 22A of the General Statutes is amended by adding a new section to

(e) G.S. 163-278.22 is amended by adding a new subdivision to read:

primary, second primary, or general election in which the candidate or political committee may be involved, without regard to whether the candidate is opposed or

unopposed in the election, except that where a candidate is not on the ballot in a second primary, that second primary is not 'an election' with respect to that candidate."

G.S. 163-278.13(d) reads as rewritten:

the State Board of Elections for its collection procedures."

G.S. 163-278.6 is amended by adding a new subdivision to read:

G.S. 163-278.6 is amended by adding a new subdivision to read:

"(7b) The term 'day' means calendar day."

-CLOSE THE LOOPHOLE FOR SECOND PRIMARIES.

Section 9. (a) G.S. 163-278.13A is repealed.

"§ 163-278.13B. Limitation on fund-raising during legislative session.

Elections in the collection of the penalties levied pursuant to provisions

in this Article to the extent the costs do not constitute more than fifty percent (50%) of the civil penalty. The costs shall be presumed to be ten

percent (10%) of the civil penalty unless otherwise determined by the

State Board of Elections based on the records of expenses incurred by

monies spent by the State Board of Elections in the enforcement of the penalties provisions of this Article, including the costs of investigators,

attorneys, travel costs for State Board employees and its attorneys, to

the extent the costs do not constitute more than fifty percent (50%) of

For the purposes of this section, the term 'an election' means any

G.S. 163-278.6 is amended by adding a new subdivision to read:

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(b)

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there is reasonable cause."

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read:

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due on or after that date.

"(d)

occurring on or after that date. - FUND-RAISING IN SESSION.

Section 8. (a)

Page 7

1	<u>(a)</u>	<u>Defii</u>	nitions. – For purposes of this section:
2	, ,	<u>(1)</u>	'Limited contributor' means a lobbyist registered pursuant to Article 9A
3			of Chapter 120 of the General Statutes, that lobbyist's agent, or a
4			political committee that employs or contracts with or whose parent
5			entity employs or contracts with a lobbyist registered pursuant to Article
6			9A of Chapter 120 of the General Statutes.
7		<u>(2)</u>	'Limited contributee' means a member of or candidate for the Council of
8			State, a member of or candidate for the General Assembly, a political
9			committee the purpose of which is to assist a member or members of or
10			candidate or candidates for the Council of State or General Assembly.
11		<u>(3)</u>	The General Assembly is in 'regular session' from the date set by law or
12			resolution that the General Assembly convenes until the General
13			Assembly either adjourns sine die or recesses or adjourns for more than
14			<u>10 days.</u>
15		<u>(4)</u>	A contribution is 'made' during regular session if the check or other
16			instrument is dated during the session, or if the check or other
17			instrument is delivered to the limited contributee during session, or if
18			the limited contributor pledges during the session to deliver the check or
19			other instrument at a later time.
20		<u>(5)</u>	A contribution is 'accepted' during regular session if the check or other
21			instrument is dated during the session, or if the limited contributee
22			receives the check or other instrument during session and does not
23			return it within 10 days, or agrees during session to receive the check or
24			other instrument at a later time.
25	<u>(b)</u>		ibited Solicitations While the General Assembly is in regular session,
26	no limite	ed cont	ributee or the real or purported agent of a limited contributee shall:
27		<u>(1)</u>	Solicit a contribution from a limited contributor to be made to that
28			limited contributee or to be made to any other candidate, officeholder,
29			or political committee; or
30		<u>(2)</u>	Solicit a third party, requesting or directing that the third party directly
31			or indirectly relay to the prohibited contributor the prohibited
32			contributee's solicitation of a contribution.
33	<u>(c)</u>	<u>Proh</u>	ibited Contributions. – While the General Assembly is in regular session:
34		<u>(1)</u>	No limited contributor shall make a contribution to a limited
35			contributee.
36		<u>(2)</u>	No limited contributor shall make a contribution to any candidate,
37			officeholder, or political committee, directing or requesting that the
38			contribution be made in turn to a limited contributee.
39		<u>(3)</u>	No limited contributor shall transfer any amount of money or anything
40			of value to any entity, directing or requesting that that entity use what
41			was transferred to contribute to a limited contributee.
42		<u>(4)</u>	No limited contributee shall accept a contribution from a limited
43			contributor.

Prosecution. – A violation of this section is a Class 2 misdemeanor." (d)

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(c) This section becomes effective January 1, 1998, and applies to all contributions solicited, made, or accepted on or after that date.

- \$2 CHECKOFF FOR POLITICAL PARTIES FINANCING FUND.

Section 10. (a) G.S. 105-159.1(a) reads as rewritten:

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"(a) Every individual whose income tax liability for the taxable year is one dollar (\$1.00) two dollars (\$2.00) or more may designate on his or her income tax return that one dollar (\$1.00) two dollars (\$2.00) of the tax shall be credited to the North Carolina Political Parties Financing Fund. In the case of a married couple filing a joint return whose income tax liability for the taxable year is two dollars (\$2.00) four dollars (\$4.00) or more, each spouse may designate on the income tax return that one dollar (\$1.00) two dollars (\$2.00) of the tax shall be credited to the North Carolina Political Parties Financing Fund. Amounts credited to the Fund shall be allocated among the political parties on a pro rata basis according to their respective party voter registrations as determined by the most recent certification of the State Board of Elections. As used in this section, the term 'political party' means one of the following that has at least one

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A political party that at the last preceding general State election received (1) at least ten percent (10%) of the entire vote cast in the State for Governor or for presidential electors.

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(2) A group of voters who by July 1 of the preceding calendar year, by virtue of a petition as a new political party, had duly qualified as a new political party within the meaning of Chapter 163 of the General Statutes."

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(b) This section becomes effective with respect to the 1997 taxable year and subsequent taxable years.

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- CONTRIBUTIONS DEPOSITED WITHIN 10 DAYS.

percent (1%) of the total number of registered voters in the State:

28 29 Section 11. (a) G.S. 163-278.14(b) reads as rewritten:

No individual or person shall give, and no candidate, committee or treasurer shall accept, any monetary contribution in excess of one hundred dollars (\$100.00) unless such contribution be in the form of a check, draft, or money order. A treasurer shall deposit every check, draft, or money order received as a contribution within 10 days of receipt."

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(b) This section becomes effective January 1, 1998, and applies to contributions received on and after that date.

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Section 12. This act is effective when it becomes law. Prosecutions for, or sentences based on, offenses occurring before the relevant effective date in this act are not abated or affected by this act, and the statutes that would be applicable to those prosecutions or sentences but for the provisions of this act remain applicable to those prosecutions or sentences.